

# COMPREHENSIVE ANNUAL FINANCIAL REPORT

FISCAL YEAR ENDED DECEMBER 31, 2013

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## STATISTICAL SECTION (Unaudited)

This part of the County's comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information reveals about the County's overall financial health.

This section includes the following schedules:

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#### PRINCIPAL OFFICALS

#### As of January 1, 2013

#### County Legislators

Scott B. Samuelson District #1, Chairman

Kathleen LaBuda District #2, Majority Leader

Kathleen M. Vetter District #3

Jonathan F. Rouis District #4

Cindy Kurpil Gieger District #5

Cora Edwards District #6

Eugene L. Benson District #7, Vice Chairman

Ira M. Steingart District #8

Alan J. Sorenson District #9, Minority Leader

David P. Fanslau County Manager

Daniel L. Briggs County Clerk

Ira J. Cohen County Treasurer

James R. Farrell District Attorney

Michael A. Schiff Sheriff

# Division of Management & Clerk to the Legislature **Division of Public Safety** Budget **Sullivan County Organizational Chart** Division of Health & Family Services County Legislature County Manager **Division of Public Works & Solid Enviromental Management** Veterans Department Division of Planning & County Attorney **County Auditor** Waste

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# Sullivan County Treasurer SULLIVAN COUNTY GOVERNMENT CENTER

100 NORTH STREET PO BOX 5012 MONTICELLO, NY 12701

June 30, 2014

To The Legislature of the County of Sullivan, New York

The Comprehensive Annual Financial Report ("CAFR") for the County of Sullivan, New York for the fiscal year ended December 31, 2013 is submitted herewith. New York State requires the County to submit an annual report of our financial records and transactions presented in conformity with generally accepted accounting principles ("GAAP") and audited in accordance with generally accepted auditing standards by a firm of licensed certified public accountants. This CAFR is issued pursuant to that requirement.

This report consists of management's representations concerning the finances of the County of Sullivan. Consequently, management assumes full responsibility for the completeness and reliability of all of the information presented in this report. To provide a reasonable basis for making these representations, the management of the County has established a comprehensive internal control framework that is designed to both protect the County's assets from loss, theft, or misuse and to compile sufficient, reliable information for the preparation of the County's financial statements in conformity with GAAP. Because the cost of internal controls should not outweigh their benefits, the County's comprehensive framework of internal controls has been designed to provide reasonable, rather than absolute, assurance that the financial statements will be free from material misstatement. Management asserts that, to the best of our knowledge and belief, this financial report is complete and reliable in all material respects.

The County's basic financial statements have been audited by Toski & Co., CPAs, P.C., a firm of licensed certified public accountants. The goal of the independent audit was to provide reasonable assurance that the basic financial statements of the County for the fiscal year ended December 31, 2013, are free of material misstatement. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the basic financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation. The independent auditor

concluded, based upon the audit, that there was a reasonable basis for rendering an unmodified opinion that the County of Sullivan's basic financial statements for the fiscal year ended December 31, 2013, are fairly presented in conformity with GAAP. The independent auditor's report is presented as the first component of the financial section of this report. The financial section also includes a narrative introduction, overview and analysis of the December 31, 2013 financial statements to accompany the basic financial statements in the form of Management's Discussion and Analysis ("MD&A"). The letter of transmittal was designed to complement the MD&A and should be read in conjunction with it. The County's MD&A can be found immediately following the report of the independent auditor.

The independent audit of the basic financial statements of the County was part of a broader, federally mandated "Single Audit" designed to meet the special needs of Federal grantor agencies. The standards governing Single Audit engagements require the independent auditor to not only report on the fair presentation of the basic financial statements, but also on the audited government's internal controls and compliance with legal requirements, with special emphasis on internal controls and legal requirements involving the administration of Federal awards. These reports are available in the County's separately issued Single Audit Report.

#### **GOVERNMENTAL STRUCTURE**

The County operates under a Charter form of government, which allows the local community to have greater control over certain governmental issues. The Charter provides for a County Legislature form of government with nine members. Each Legislator has one vote representing a separate legislative district. Districts were determined by dividing the County on the basis of population. Each Legislator is elected to a four year term. An appointed County Manager is the Chief Executive Officer of the County. The County Treasurer is the Chief Fiscal Officer of the County, and is elected for a four year term.

In accordance with the Laws of the State of New York, the County has formally established budgetary accounting control for its operating funds. Budgetary control is maintained at the department or function level by the encumbrance of estimated purchase amounts before the release of purchase orders to vendors. Purchase orders that result in an overrun of division balances are not released until additional appropriations are made available through transfer from other accounts, either by approval of budget modifications by the County Legislature or by administrative transfer.

The charter mandates a review every 10 years, by a Charter Review Commission appointed to research and assess issues affecting the effectiveness of the County's government. This entity submits recommendations for change to the County Legislature and if the legislature approves the recommendations, it adopts a local law(s) some of which may be subject to a public referendum, presented to the voters to accept or reject proposed changes to the County's form of government.

#### **GENERAL INFORMATION**

Sullivan County, formerly a part of Ulster County, was created by a special act of the New York State Legislature in 1809. The County's geographic location and economic history make it very unique in terms of its population trends and economic transition. Located approximately 85 miles northwest of the New York City Metropolitan Area, the County is experiencing steady growth as a result of the outmigration of individuals from the New York Metropolitan Area, Orange and Ulster counties, and an influx of second home owners. Much of this growth is driven by lower median sale prices of homes compared to other neighboring counties in the Hudson-Delaware Region (i.e. Orange, Putnam, Rockland), and the County's desirability as a place to live.

The year-round population of the County has remained relatively stable for the last six years. According to the US Census Bureau, between 2010 and 2013 Sullivan County experienced a 1.1% decrease in population while New York State exhibited a 1.4% growth. Although Sullivan County is fairly large in terms of area, approximately 968 square miles, the average population density is 79 persons per square mile. Indeed this number is higher in the County's larger towns and villages, which has implications for added infrastructure, water quality, and attention to long-term capital planning.

It is important to note that the County's population size is more than just year-round residents: second home owners and seasonal populations have implications for County development as well. The County's Division of Planning and Economic Development released a study of Second Home Owners in 2008 which stated that the County has over 10,000 second home owners spending between two weeks to four months a year here. In addition to homeowners, the County still has several facilities that attract visitors for seasonal, weekly, or daily stays.

With the potential of gaming facilities, the County's population growth rate over the next ten years could range between a minimum of 12% to a maximum of 28%. This increase depends on whether or not the State of New York approves a Casino in our region. In 2013 New York State passed a constitutional amendment to legalize state-regulated gaming.

The net effect of this development could yield a total year-round population ranging from 101,767 persons to 129,284 by the year 2020. These unique fluctuations and nuances in population have significant benefits and implications for sales tax revenues. For instance, given these trends, the tourism industry will be able to capture over \$4.5 million in County sales tax and employ more than 4,000 people with an estimated payroll of over \$50 million. While tourism remains an important aspect of the economy of the County, the tourism industry has changed to attract and accommodate the outdoor adventurer. The County has actively pursued a comprehensive strategy to diversify the economic base. In addition, through natural changes in the regional economy, Sullivan County has also experienced a gradual metamorphosis in its economic base which the County seeks to preserve and build on.

#### **ECONOMIC CONDITION AND OUTLOOK**

Historically, the economy of Sullivan County relied heavily on resort hotel based tourism. With the decline in this industry, tourism has reinvented itself in the form of eco-tourism activities, sightseeing, second homes, and arts and cultural industries spearheaded by the opening of the Bethel Woods Performing Arts Center (BPAC) located at the historic site of the 1969 Woodstock Music Festival on Hurd Road in the Town of Bethel. On May 23, 2014, the BPAC commenced its ninth season of concerts kicking off the season with Mysteryland USA. Performances by James Taylor, Lady Antebellum, Willie Nelson, Santana, Miranda Lambert, Toby Keith, Jimmy Buffett, Kings of Leon, and Lionel Richie are slated for the summer concert season.

The summer of 2014 marks another significant milestone for BPAC in that the organization will feature the seventh year of a 40,000 square foot Museum and Interpretive Center. The facility offers a permanent exhibition depicting the political, social, and cultural transformation of the 1960s that led to the famous 1969 rock festival that took place on that very site, and impacted the world. In its 2008 opening season, thousands of visitors enjoyed the Museum's many attractions and found that more than one visit was necessary in order to fully enjoy the experience. This year the Museum is featuring *America Meets the Beatles* and *Remembering Woodstock: A Timeline of Reunions*.

With the recent passage of Class II gaming in New York State, Entertainment Properties Trust (EPT) and Monticello Raceway Management, Inc., the owners of Empire Resorts and the Monticello Casino and Raceway, have revised their plans to redevelop the former Concord Golf Course and surrounding property. EPT has announced a \$750 million Casino resort, inclusive of a spa, shops, an 18-hole golf course and an indoor water park, that has been rebranded as Adelaar. The Town Of Thompson board approved the developer's plans in January 2013 and the company unveiled their revised plans March 13, 2014 and is currently undergoing MRMI recently submitted their \$1 Million review to modify their approvals. application fee to the New York State Gaming Commission and we await the decision from the board. In addition to MRMI's application, three other applications were submitted to develop casino resorts in Sullivan County. Muss Development, along with Foxwoods Resort & Casino, submitted a proposal to redevelop the old Grossinger's golf course site in Liberty; Trading Cove, a casino proposal in Bridgeville that was originally planned as a Native American tribal casino is being modified to a Class II gaming operation. The Cappelli Group, along with Mohegan Sun, has also submitted an application for a Class III gaming operation at the former Concord Hotel site. This project also has many of its approvals and will be competing for one of the possibly two casino licenses for the Mid-Hudson/Catskill region.

It is anticipated that the expected revenue from two of these projects would certainly translate to better overall fiscal conditions, cash flow, debt reduction, and an improved bond rating from rating agencies. These monies would most likely be used for economic and community development, infrastructure improvements, jail

and landfill construction as well as monies for school districts and other local governments.

The Monticello Motor Club is now enjoying its seventh successful season featuring fast, expensive sports cars and a state of the art 4.1 mile race track. The Karting Track will be opening at the start of the 2014 season giving families an alternative to racing cars. Future plans include developing an additional 400 acres, off road courses, a winter driving series, year-round trails, on-site overnight accommodations and private residences. Recent approvals and construction of housing opportunities will increase the use and foster further development of this County asset.

Thanks to a USDA Rural Business Opportunity Grant the County is in the process of finalizing a Comprehensive Economic Development Strategy. This Plan will outline priorities for the various economic development agencies and community partners operating in the County to create economic opportunity.

The draft plan notes three main areas of economic activity in the County - agriculture, tourism and healthcare. Within this last category, the Center for Discovery and Catskill Regional Medical Center (CRMC) have been two of the County's larger employers. The former is a world-class facility and practice focused on the delivery of educational and support services for developmentally disabled adults and children. The Center for Discovery received \$2.5 million through the 2012 round of the Mid-Hudson Regional Council CFA funding, in order to expand its capabilities through the creation of an assessment center and integrated specialty hospital for children with autism, severe developmental disabilities, and medical complexities in Harris, Sullivan County. The project is on schedule, construction was slated to begin in October of 2013 and a targeted opening date of September 2014. The latter is a regional hospital and medical facility emphasizing a Planetree model of patient care. The Grover Hermann Division of CRMC was recently awarded a three year accreditation in mammography services by the American College of Radiology.

In 2010, to promote small business growth, the Sullivan County Industrial Development Agency offered a Rural Business Enterprise Grant to the Catskill Distilling Company. The Distillery, located in Bethel, offers tours, a tasting room, and event and conference space. In addition, the company has opened the Dancing Cat Saloon which offers a variety of entertainment featuring live local music and a large grill menu. In 2013 the Stray Cat Gallery was opened featuring the works of local artists and the distillery was voted number two of The 10 Best Distilleries in the NYC area by the Village Voice.

In June 2004, Crystal Run Health Care, a major medical service facility focusing on quality primary care, arrived at the Emerald Corporate Center. The Emerald Corporate Center is one of several shovel-ready parks within the County in various stages of development. The Airport Industrial Park, Glen Wild Industrial Park, Liberty Business Park and the Sullivan County Community College Start Up New York have been designed to accommodate differing business needs.

Although agriculture comprises less than 2% of the County's employment, this sector yields a significant economic impact in cash receipts. This impact is a major multiplier in supporting equipment sales and services, as well as professional services in the County that include veterinary clinics.

The County is now playing a pro-active role in promoting new agricultural ventures and retention of farmland. The County is in the process of developing a dairy processing facility that utilizing local dairy to offer value-added opportunities for our struggling dairy farmers. The red meat processing facility planned in Liberty has recently moved ahead with the site clearing and an architectural firm was hired to design the facility. It is anticipated that the building construction may start as early as Fall 2014 and an operator on board shortly thereafter. The Sullivan County IDA is in the process of securing a site for the Mid-Hudson - Capital Region Local Food Distribution HUB which will provide a network for local farmers to wholesale their products to the greater metropolitan area.

The County remains in the New York State Empire Zone program to assist with the development of retail businesses and shovel-ready sites for business attraction. The Sullivan County Partnership for Economic Development has intensified its business relocation and outreach efforts, and the incentives of the Empire Zone have been an important tool to attract new companies to Sullivan County. Most recently the Partnership is in the process of relocating a custom aluminum door and window façade manufacturing firm to Ferndale, NY.

The Sullivan County Legislature has taken a proactive role in the controversial issue of Natural Gas Drilling in the Marcellus Shale by creating The Sullivan County Gas Drilling Task Force. The Task Force was created to address countywide issues and the impact of natural gas development in the Marcellus Shale. The process of extracting the natural gas from the Marcellus Shale is called "slick-water fracking" which involves injecting chemicals, fluid and sand into a rock formation to open fractures to release the gas. The Legislature acknowledges the potential positive economic impact of gas drilling, but they are increasingly concerned with the environmental and cumulative impact it will have on Sullivan County. Although the Legislature has not taken a definitive stance on the issue, many of the towns in the County have decided to ban the fracking process in their areas.

#### MAJOR INITIATIVES AND THE FUTURE

The prediction for the County's future is steady, planned growth. Through the establishment of a County-wide strategic plan, known as Sullivan 2020, there exists solid support for a diversified economic base that fits the County's location within the Hudson-Delaware Region. The economic diversification promotes business clusters that include healthcare, food processing and agricultural technology, building trade and green technology, ecotourism, arts and culture, light assembly and light manufacturing.

- Sullivan County Community College (SUNY Sullivan) has requested funds to build a Healthy World Studies and Tech Transfer Institute (Healthy World Institute). The facility will establish the college as a regional economic engine, an engine that improves the health of people, the health of the food shed, the health of the land and the health of the regional economy.
- SUNY Sullivan is also seeking eligible START-UP NY businesses to transition their 18 acre SUNY Sullivan Commerce Park. Space will be provided for food and beverage manufacturers to pilot products and to develop new technologies that build capacity, knowledge sharing and innovation. Technology transfer will provide a focus on how to bring new products to NYC, the region, and the world marketplace.
- The Sullivan County Adult Care Center (ACC) was awarded the HEAL Grant in late 2012. Renovations on the facility began in early 2013 creating a secure Alzheimer unit and a new short term rehabilitation unit. The upgrades to the ACC will increase the overall occupancy and give residence of the County an alternative to out of town rehabilitation. In May of 2014, the ACC held a ribbon-cutting ceremony opening the newly renovated areas of the center.
- Several town planning boards have numerous proposed projects actively being reviewed. Many of the small hamlets in the County are thriving with new businesses, eateries and lodging facilities. Most recently the hamlet of Rock Hill has seen major renovations on Bernie's Holiday Restaurant and The Sullivan (formerly The Lodge at Rock Hill). A new unique establishment is slated to open this summer that will be serving a variety of coffee during the day and a range of local and national craft beers in the evening.
- The County entered into an agreement with the Sullivan Alliance for Sustainable Development which will be responsible for future green technology for all County buildings and projects.
- The expansion of the Ideal Snacks Manufacturing Company A producer of soy-based snacks, Ideal has undergone several expansions at their headquarters in Liberty. With large clients such as Frito Lay and Quaker Oats, Ideal has made Sullivan County home, adding employees as needed, expansion capital, and production capacity, making it the first in our growing food processing cluster. Ideal is a prime example of taking an existing vacant site and through adaptive reuse, creating an entire industry trend. When Ideal opened in 1998 their facility was 30,000 square feet it has since grown to 250,000 square feet and is one of our largest employers.
- The Southern Catskills Red Meat Processing Facility is in the first stages of construction in the Town of Liberty and begun the process of awarding contracts for the site. The facility will play a critical role in supporting local agricultural operations, making it much easier for local farmers to bring their livestock to market. The facility will serve farming industries throughout the

southern tier of New York State and northeastern Pennsylvania distributing its products to the New York City region, restaurants and farmers markets. A groundbreaking ceremony is expected sometime this year.

- Drilling for Natural Gas in the Marcellus Shale is currently on hold. The New York State Department of Environmental Conservation is developing regulations on natural gas drilling in the Marcellus Shale. Natural Gas Drilling could prove to be extremely lucrative for the County but along with that comes many environmental and geological concerns.
- The Center for Discovery has recently introduced a new 'game changing' autism assessment clinic. The \$20 million clinic is projected to bring 200 new jobs to the area. The clinic will include 32 short-term beds and be able to treat 200 children.
- The Sullivan County Division of Planning and Environmental Management recently completed a Microenterprise Assistance Program to assist new and expanding small businesses throughout the County, thanks to a \$185,000 Community Development Block Grant. The County is currently seeking financial assistance to continue this successful program.
- The Sullivan County Division of Planning, along with the Partnership for Economic Development and the IDA continue to administer several revolving loan funds to help new and expanding businesses throughout the County. A recent success was the collaboration of Planning with the Partnership to fund the relocation of Brandenburgh Bakery to Main Street in Livingston Manor.
- In 2011 Roscoe, NY was named The Ultimate Fishing Town USA by The World Fishing Network (WFN) increasing the influx of outdoorsmen to the already popular fishing town. Along with this boost for the town, many new businesses have opened their doors. Roscoe and their neighbor, Livingston Manor are now home to three distilleries/breweries (Prohibition Distillery, Catskill Brewery, and Roscoe Beer Company), a new pharmacy (Roscoe Medicine Shoppe), a homemade pasta company (Northern Farmhouse Pasta), a health food store (Pepacton Natural Foods), and an ammunitions store (Big Dog Arms).
- Early in 2013, Monticello, NY was named the "Bagel Capital" by resolution of the State Assembly and Senate. The village is home to Louis Wichinsky, the inventor of the first patented bagel making machine. The annual "Bagel Festival" is set for August 17, 2014 and crowds are expected to be near 15,000.

In summary Sullivan County remains well prepared for population growth, both anticipated and actual, together with proactive steps to diversify the County's economic base.

#### FINANCIAL POLICIES

Over the last few years the County has implemented or modified several policies, including Capital Planning, Strategic Planning, Performance Budgeting, the Delinquent Tax Installment Program, a Debt Management Plan, and a Fund Balance Policy.

The Capital Planning Program requires the preparation of a plan listing proposed capital projects to be undertaken during the succeeding six-year period. The plan includes a description of the project, total cost, method of financing, along with other pertinent information.

The Strategic Plan is similar to Capital Planning in that it outlines, in order of priority, the programs and fiscal priorities set by and for each department for the succeeding two years. In both programs, the Legislature has the authority to adopt and amend the plans as needed. These plans provide information necessary to prioritize departmental goals and prepare the County budget.

The County continues to offer an installment payment option to delinquent taxpayers. The program allows all property owners to enter into agreements which, after an initial down payment, converts the delinquent tax balance into 24 equal monthly payments and stays tax foreclosure proceedings. During the contract term, the property owner is required to pay any subsequent taxes when due in addition to the installment payments. Failure to do so results in a default of the agreement, forfeiture of payments made and eventual tax foreclosure.

The County also adopted a Debt Management Policy in 2013 in an effort to standardize and support the issuance and management of debt. This policy will help to establish conditions for the use of debt and create procedures and policies that minimize debt service and issuance costs, maintain the highest practical credit rating, and provide full and complete financial disclosure and reporting.

A Fund Balance Policy was created to establish clear policies and procedures for developing, appropriating, and managing the County's operating budget and capital program. This includes a policy for establishing year-end fund balances that meet specific targets for ensuring accounting and fiscal stability.

#### **AWARDS**

The Government Finance Officers Association of the United States and Canada ("GFOA") awarded a Certificate of Achievement for Excellence in Financial Reporting to the County for its Comprehensive Annual Financial Report for the fiscal year ended December 31, 2012.

In order to award a Certificate of Excellence, a governmental unit must publish an easily readable and efficiently organized Comprehensive Annual Financial Report, the contents of which conform to program standards. Such reports must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe our current report continues to conform to the Certificate of Achievement program requirements, and we are submitting it to the GFOA to determine its eligibility for another certificate.

#### **CONCLUSION**

The County, in anticipation of future expenses, has a designated fund balance for landfill construction/closure cost. The total is in excess of \$7.4 million. The undesignated, unreserved and unappropriated fund balance for 2013 is \$17.9 million.

In the County's 2013 budget, we have continued to project our revenues at reasonable levels. The County's financial outlook continues to be optimistic, however, in the present economy we are carefully monitoring expenses and capital commitments in light of revenues that are holding their own. We will continue to monitor as well as cut expenditures in the future as necessary, pending an upswing in the economy locally, statewide and nationally.

#### **ACKNOWLEDGMENTS**

Preparation of this report on a timely basis could not be accomplished without the efficient and dedicated services of the entire staff of the Treasurer's Office to whom I would like to express my deep felt appreciation. My thanks are directed as well to our independent auditors, Toski & Co., CPAs, P.C. who assisted and contributed to its preparation. I would also like to thank the County Legislature and the Commissioner of Management and Budget for their interest and support in the financial operations of the County.

Respectfully submitted,

Ira J. Cohen County Treasurer



#### Government Finance Officers Association

# Certificate of Achievement for Excellence in Financial Reporting

Presented to

# County of Sullivan New York

For its Comprehensive Annual Financial Report for the Fiscal Year Ended

December 31, 2012

Executive Director/CEO



# The Government Finance Officers Association of the United States and Canada

presents this

# AWARD OF FINANCIAL REPORTING ACHIEVEMENT

# Ira J. Cohen

County of Sullivan, New York County Treasurer



is presented to those government units whose annual financial reports are judged to adhere to Association to the individual(s) designated as instrumental in their government unit achieving a Certificate of Achievement for Excellence in Financial Reporting. A Certificate of Achievement The award of Financial Reporting Achievement is presented by the Government Finance Officers program standards and represents the highest award in government financial reporting.

Executive Director

Date February 27, 2014





#### INDEPENDENT AUDITORS' REPORT

Members of the Sullivan County Legislature County of Sullivan, New York:

#### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the County of Sullivan, New York as of and for the year ended December 31, 2013, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of Sullivan County Community College, Sullivan County Industrial Development Agency, Emerald Corporate Center Economic Development Corporation, and Sullivan County Funding Corporation which collectively represent 98.3 percent, 98.0 percent, and 95.1 percent, respectively, of the assets, net position, and revenues of the discretely presented component units. We also did not audit the financial statements of Sullivan County Tobacco Asset Securitization Corporation which represent 30.3 percent, 43.6 percent, and 10.4 percent, respectively, of the assets, net position, and revenues of the Proprietary Funds. Those statements were audited by other auditors whose reports have been furnished to us, and our opinion, insofar as it relates to the amounts included for Sullivan County Community College, Sullivan County Industrial Development Agency, Emerald Corporate Center Economic Development Corporation, Sullivan County Funding Corporation and Sullivan County Tobacco Asset Securitization Corporation is based solely on the reports of the other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's

preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall financial statement presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, based on our audit and the reports of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the County of Sullivan, New York, as of December 31, 2013, and the respective changes in financial position and, where applicable, cash flows thereof, and the respective budgetary comparison for the General, County Road, and Refuse and Garbage Funds, for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and other postemployment benefits - schedule of funding progress on pages 4 to 16 and 72, respectively be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We and other auditors have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County of Sullivan, New York's basic financial statements. The introductory section, combining and individual fund financial statements and schedules, and statistical section are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining and individual fund financial statements and schedules are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America by us and other auditors. In our opinion, based on our audit, the procedures performed as described above, and the reports of the other auditors, the combining and individual fund financial statements and schedules and schedule of expenditures of federal awards are fairly stated in all material respects in relation to the basic financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

#### Other Reporting Required by Government Auditing Standards

In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated June 30, 2014, on our consideration of the County of Sullivan's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> in considering the County's internal control over financial reporting and compliance.

Touki & Co., CPAs, P.C.

Williamsville, New York June 30, 2014

# County of Sullivan, New York Management's Discussion and Analysis December 31, 2013

#### Introduction

As management of the County of Sullivan, New York, we offer readers of the County's financial statements this narrative overview and analysis of the financial activities of the County for the fiscal year ended December 31, 2013. We encourage readers to consider the information presented here in conjunction with additional information that we have furnished in our letter of transmittal.

#### Financial Highlights for Fiscal Year 2013

Key financial highlights for fiscal year 2013 are as follows:

- The net position (assets plus deferred outflows of resources minus liabilities and deferred inflows of resources) of the primary government for fiscal year 2013 were \$25,353,123. Of this amount, \$49,089,176 represents governmental net position and (\$23,736,053) is business-type net position.
- The General Fund reported an ending fund balance of \$27,509,105, which represents an increase of \$3,086,243 from fiscal year 2012. The unassigned fund balance was \$7,017,360, which represents a decrease of \$5,819,750 from fiscal year 2012. County Road and Road Machinery Funds assigned fund balances increased by \$499,627 and \$243,952 respectively. The Capital Projects Fund reported an ending fund balance of \$(4,258,647) a decrease of \$1,971,129 from fiscal year 2012. The Adult Care Center, an enterprise fund, experienced a reduction in fund balance in excess of \$2.7 million due to an increase in OPEB liabilities, a decrease in patient occupancy and the addition of a bond anticipation note.
- The primary government's total outstanding bonds payable for December 31, 2013 were \$62,345,000, inclusive of \$12,945,000 of tobacco asset securitization bonds.

#### Overview of the Financial Statements

The County's financial statements are comprised of the Management's Discussion and Analysis ("MD&A") and the basic financial statements. This discussion and analysis serves as an introduction to the basic financial statements. The MD&A provides analysis and overview of the County's financial activities. The basic financial statements include three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to financial statements. This report also contains combining and individual fund financial statements and schedules, in addition to the basic financial statements, along with statistical tables.

#### **Government-Wide Financial Statements**

The government-wide financial statements are presented in a manner similar to privatesector business financial statements. The statements are prepared using the economic resources measurement focus and the accrual basis of accounting. The government-wide financial statements include two statements: a Statement of Net Position and a Statement of Activities. Fiduciary activities, whose resources are not available to finance County programs, are excluded from these statements.

The Statement of Net Position presents information on all of the County's assets and liabilities, with the difference reported as net position. Over time, increases or decreases in net position may serve as a useful indicator as to whether the financial position of the County is improving or deteriorating.

The Statement of Activities presents information showing the change in the County's net position during the current fiscal year. All revenues and expenses are reported in this statement, regardless of the timing of cash flows. The focus of this statement is on the net cost of providing various activities to the citizens of the County.

Both of the above statements have separate sections for the two different types of activities. These two types of activities are:

<u>Governmental Activities</u> - The activities reflected in this section are general government support, education, public safety, health, transportation, economic opportunity and development, culture and recreation, home and community services and interest. These activities are mostly supported by taxes, charges for services, and operating grants and contributions.

<u>Business-type Activities</u> - These activities consist of the Adult Care Center, a skilled nursing facility and the Sullivan County Tobacco Asset Securitization Corporation. These activities are intended to recover their costs of operation, including depreciation, primarily through user charges and/or tobacco settlement revenues from participating manufacturers of cigarettes.

The government-wide financial statements include not only the County itself (the *primary government*), but also the Sullivan County Community College, the Sullivan County Industrial Development Agency, the Sullivan County Soil and Water Conservation District, Emerald Corporate Center Economic Development Corporation and the Sullivan County Funding Corporation, for which the County is financially accountable. Financial information for these *component units* are reported separately from the financial information presented for the primary government.

The government-wide financial statements can be found immediately following this discussion and analysis.

#### **Fund Financial Statements**

A fund is an entity with a separate set of self-balancing accounts that comprise its assets, deferred outflows of resources, liabilities, deferred inflows of resources, fund balances, revenues, and expenditures or expenses, as appropriate. Government resources are allocated to and accounted for in individual funds based upon the purpose for which they are to be spent and the means by which spending activities are controlled. The County divides its funds into three categories: governmental funds, proprietary funds, and fiduciary funds.

<u>Governmental funds</u> - Most of the basic services provided by the County are financed and accounted for through governmental funds. Governmental fund financial statements focus on current inflows and outflows of spendable resources, as well as the available balances of these resources at the end of the fiscal year. This information is useful in determining the County's financing requirements for the subsequent fiscal period. Governmental funds use the flow of current financial resources measurement focus and the modified accrual basis of accounting.

Since the focus of governmental funds is for the current period, it is useful to compare this information to the data presented in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the County's current financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The County has seven individual governmental funds: General, Refuse and Garbage, County Road, Road Machinery, Community Development, Debt Service and Capital Projects funds. Of these, the General, Refuse and Garbage, County Road and Capital Projects funds are reported as major funds, and are presented in separate columns on the balance sheet and statement of revenues, expenditures, and changes in fund balance. Data for the other three governmental funds are combined into a single, aggregated column on these statements. Individual fund data for these non-major funds can be found on the combining statements elsewhere in this report.

The County adopts an annual appropriated budget for its General Fund, all Special Revenue Funds (except the Community Development Fund) and the Debt Service Fund. A budgetary comparison statement has been provided for the General and County Road funds (major funds) to demonstrate compliance with the budgets.

The governmental fund financial statements can be found in the basic financial statements section of this report.

<u>Proprietary Funds</u> - These funds are used to show activities that operate similar to private business enterprises. Since these funds charge fees for services provided, they are known as proprietary funds. Proprietary fund financial statements use the economic resources measurement focus and the accrual basis of accounting, like the government-wide financial statements.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide information for the Adult Care Center and the Sullivan County Tobacco Asset Securitization Corporation (enterprise funds). In addition, the internal service fund (workers' compensation benefits and self-insured dental) are presented in the proprietary fund financial statements.

The proprietary fund financial statements can be found in the basic financial statement section of this report.

<u>Fiduciary funds</u> - These funds are used to account for resources held for the benefit of parties outside of the County. Fiduciary funds are not reflected in the government-wide financial statements, because the assets of these funds are not available to support the activities of the County.

The financial statements for the fiduciary funds can be found in the basic financial statement section of this report.

<u>Component Units</u> - As discussed above, component units are legally separate entities for which the County is financially accountable. The component units addressed above are reported in the aggregate in the government-wide financial statements. The combining statements can be found in the basic financial statements section of this report.

#### **Notes to Financial Statements**

The notes to financial statements provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to financial statements are located following the basic financial statements section of this report.

#### Other Information

Additional statements and schedules can be found immediately following the notes to financial statements. These include the combining statements for the nonmajor governmental funds, schedules of budget to actual comparisons, and the statistical tables.

#### **Government-Wide Financial Analysis**

As noted earlier, net position may serve over time as a useful indicator of the County's financial position. In the case of the County, assets plus deferred outflows of resources exceeded liabilities plus deferred inflows of resources by \$25,353,123 for fiscal year 2013.

The following table reflects the condensed Statement of Net Position:

	Governmen	ntal Activities	Business-ty	pe Activites	Total		
	2013	2012	2013	2012	2013	2012	
Current and Other Assets Capital Assets	\$ 124,104,888 145,756,741	\$ 118,538,309 146,416,429	\$ 6,031,008 2,495,679	\$ 8,063,360 1,480,424	\$ 130,135,896 148,252,420	\$ 126,601,669 147,896,853	
Total Assets	\$ 269,861,629	\$ 264,954,738	\$ 8,526,687	\$ 9,543,784	\$ 278,388,316	\$ 274,498,522	
Deferred Outflows of Resources	\$ 1,386,986	\$ -	\$ 39,368	\$ 51,800	\$ 1,426,354	\$ 51,800	
Current Liabilities Long-term Liabilities	\$ 69,802,088 151,144,011	\$ 69,445,034 142,362,464	\$ 9,086,579 23,215,529	\$ 8,811,167 22,155,718	\$ 78,888,667 174,359,540	\$ 78,256,201 164,518,182	
Total Liabilities	\$ 220,946,099	\$ 211,807,498	\$ 32,302,108	\$ 30,966,885	\$ 253,248,207	\$ 242,774,383	
Deferred Inflows of Resources	\$ 1,213,340	\$ 774,966	\$ -	\$ -	\$ 1,213,340	\$ 774,966	
Net Position: Net investment in capital assets Restricted Unrestricted	\$ 85,562,582 1,758,414 (38,231,820)	\$ 81,670,910 4,500,821 (33,799,457)	\$ 1,298,706 850,579 (25,885,338)	\$ 1,413,451 - (22,784,752)	\$ 86,861,288 2,608,993 (64,117,158)	\$ 83,084,361 4,500,821 (56,584,209)	
Total Net Position	\$ 49,089,176	\$ 52,372,274	\$ (23,736,053)	\$ (21,371,301)	\$ 25,353,123	\$ 31,000,973	

The largest component of the County's net position is net investment in capital assets, (e.g., land, buildings and improvements, machinery and equipment, infrastructure and construction-in-progress), which reflects its investment in capital assets, less any related debt used to acquire those assets that is still outstanding. The County uses these assets to provide services to its citizens and consequently, these assets are not available for future spending. Although the County's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

The next largest component of the County's net position is restricted net position of \$2,608,993. This represents resources that are subject to external restrictions on how they may be used. The restrictions are as follows:

Capital Projects	\$ 850,579
Law Enforcement	248,604
Stop DWI Program	515,575
Community Development	927,344
Debt Service	66,891

The remaining portion of net position, unrestricted net position, is a negative \$64,969,404. with a deficit of \$39,084,066 reported in governmental activities and a deficit \$25,885,338 reported in business-type activities. This deficit does not mean that the County does not have resources available to meet its obligations in the ensuing year. Rather, it is the result of having long-term commitments, including retirement incentives, claims payable, compensated absences, and landfill closure costs that are greater than currently available resources. Additionally, beginning in 2007, the County adopted Governmental Accounting Standards Board Statement No. 45, Accounting and Financial Reporting by Employers for Postemployment Benefits Other than Pensions ("OPEB"). This statement requires municipalities to begin recognizing an actuarial determined liability for benefits provided to retirees. The liability will be amortized into the County's entity-wide operations over a The liability reflected in 2013 for the primary government was period of 30 years. \$67,926,352. Additional information on all of these long-term liabilities can be found in Note 3(k).

The following table reflects the Statement of Activities:

	Governme	ntal Activities	Business-ty	ype Activities	To	tal	
	2013	2012	2013	2013 2012		2012	
Program Revenue: Charges for Services Operating Grants and	\$ 33,641,072	\$ 34,679,134	\$ 9,241,119	\$ 11,766,216	\$ 42,882,191	\$ 46,445,350	
Contributions Capital Grants and	37,409,612	38,601,375	3,631,094	4,119,586	41,040,706	42,720,961	
Contributions General Revenue:	2,210,020	1,712,392	-	<b></b>	2,210,020	1,712,392	
Real Property Taxes Other Tax Items Non-Property Taxes	53,982,110 9,313,959 36,206,602	49,824,079 8,463,919 36,226,594	-	- -	53,982,110 9,313,959 36,206,602	49,824,079 8,463,919 36,226,594	
Unrestricted Use of Money and Property Miscellaneous	663,814 48,241	601,741	91,838 1,064,864	95,094 33,933	755,652 1,113,105	696,835 33,933	
Total Revenue	\$ 173,475,430	\$ 170,109,234	\$ 14,028,915	\$ 16,014,829	\$ 187,504,345	\$ 186,124,063	
Program Expenses:		<u> </u>			+,,		
General Government Support	22,299,150	23,222,974	_	-	22,299,150	23,222,974	
Education	6,499,480	5,775,448	-		6,499,480	5,775,448	
Public Safety	26,924,495	26,070,999	-	-	26,924,495	26,070,999	
Health	24,293,812	25,388,743	-	-	24,293,812	25,388,743	
Transportation	20,593,635	19,581,033	-	-	20,593,635	19,581,033	
Economic Opportunity							
and Development	56,813,202	58,836,611		-	56,813,202	58,836,611	
Culture and Recreation	3,463,248	3,545,385	-	-	3,463,248	3,545,385	
Home and Community							
Services	13,221,737	10,530,023			13,221,737	10,530,023	
Interest	2,096,007	2,472,088	40 405 000	47 447 440	2,096,007	2,472,088	
Adult Care Center Sullivan Tobacco Asset	-	-	16, 165,086	17,447,113	16,165,086	17,447,113	
Securitization Corporation			782,343	818,639	782,343	818,639	
Total Expenses	176,204,766	175,423,304	16,947,429	18,265,752	193,152,195	193,689,056	
Excess (deficiency) in net position before transfers Transfers	(2,729,336) (553,762)	(5,314,070) (300,621)	(2,918,514) 553,762	(2,250,923) 300,621	(5,647,850)	(7,564,993)	
Change in Net Position	(3,283,098)	(5,614,691)	(2,364,752)	(1,950,302)	(5,647,850)	(7,564,993)	
Net Position - at beginning of year Prior Period Adjustments	52,372,274	57,986,985	(21, 130, 237) (241, 064)	(19,179,935)	31,242,037 (241,064)	38,807,030	
Net Position - at beginning of year, as Restated	52,372,274	57,986,965	(21,371,301)	(19, 179, 935)	31,000,973	38,807,030	
Net Position - end of year	\$ 49,089,176	\$ 52,372,274	\$ (23,736,053)	\$ (21,130,237)	\$ 25,353,123	\$ 31,242,037	

**Governmental activities** - Governmental activities decreased the County's net position by \$3,283,098. The total County governmental activities revenues were \$172,921,668 for the year ended December 31, 2013, an increase of \$3,113,055 over the prior year. Real property taxes comprised 31.22% while non-property taxes (i.e. sales taxes) comprised 20.94% and operating grants and contributions (primarily state and federal aid) provided an additional 21.63% of the overall revenue stream. Governmental activities expenses of the County for the year ended December 31, 2013 totaled \$176,204,766, an increase of

\$781,462 over the prior year. Economic opportunity and development expenses (for social services type programs) accounted for the largest portion (\$56,816,202 or 32.24%), followed by public safety (\$26,924,495 or 15.28%) and health spending (\$24,293,812 or 13.79%).

The major changes are as follows:

#### Revenues:

• Real property and other tax items increased by \$4,158,031 due to an increase in the County tax rate and interest and penalties.

#### Expenses:

From 2012 to 2013 our expenses stayed relatively consistent.

**Business-type activities** Business-type activities decreased the County's net position by \$23,736,053. The Adult Care Center (ACC) experienced a decrease in operating revenue for the fiscal year 2013. Operating expenses decreased by approximately 20.78%. This decrease can be attributed to facility renovations resulting in one quarter of the center being closed for the entire year. The Sullivan County Tobacco Asset Securitization Corporation's net position increased in 2013 by \$137,179.

#### Financial Analysis of the Government's Funds

As noted earlier, the County uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

**Governmental funds** The focus of the County's *governmental funds* is to provide information on near-term inflows, outflows, and balances of *spendable* resources. Such information is useful in assessing the County's financing requirements. In particular, *unassigned fund balance* may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, the County's governmental funds reported combined fund balances of \$27,670,040, an increase of \$1,774,724 in comparison with the prior year. Of the total combined fund balance, \$2,758,713 constitutes unassigned fund balance, \$4,919,074 is assigned fund balance, \$13,503,770 is committed fund balance, \$1,623,092 is restricted, and \$4,865,391 is nonspendable.

The General Fund is the primary operating fund of the County. At the end of the current fiscal year, unassigned fund balance of the General Fund was \$7,017,360, representing 25.5% of the total General Fund balance of \$27,509,105. Unassigned fund balance in 2013 was reduced as a result of classifying the \$4,865,351 owed to the General Fund by the ACC as nonspendable. Two useful measures of liquidity are the percentage of unassigned fund balance to total expenditures, and total fund balance to total expenditures. At the end of the current fiscal year, the General Fund showed a 5.2% unassigned fund balance to total expenditures, while total fund balance represents 20.24% of that same amount.

Revenues and other financing sources were \$156,266,742, which was \$370,516 more than the original budget and \$79,358 less than the final budget. Expenditures and other financing uses were \$153,180,499 which was \$4,230,140 less than the original budget and \$5,522,316 less than the final budget. Major changes in specific revenues and expenditures in comparison to the prior year were as follows:

Real property tax revenues increased from \$51,466,856 to \$53,786,165 (\$2,319,309), partially reflecting the tax increase and adjustments to deferred inflows and uncollectable allowances.

The Capital Projects Fund is used to account for capital project activity throughout the County. The Capital Projects Fund total fund balance at year end is a deficit of \$4,258,647. This is an increase of \$1,971,129 and is attributable to an increase in Bond Anticipation Notes Payable.

Other Governmental Funds consist of the Special Revenue Funds and the Debt Service Fund. The Special Revenue Funds are made up of the following individual funds: County Road, Road Machinery, Community Development, and Refuse and Garbage funds. For fiscal year ending December 31, 2013, the combined fund balances of these Special Revenue funds totaled \$4,419,582 this represents an increase of \$659,610 for the fiscal year 2013.

The Debt Service Fund is maintained with no fund balance. Interest earned on bonded indebtedness is transferred out of the Debt Service Fund to one of the other operating funds as revenue to offset debt service expenditures.

**Proprietary funds** The County's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail.

Factors concerning the finances of the Enterprise Fund have already been addressed in the discussion of the County's business-type activities above.

During 2013, the unrestricted net assets of the Internal Service Fund increased by \$605,284. This resulted in a deficit in net position of (\$532,309) at December 31, 2013.

#### **General Fund Budgetary Highlights**

During the year adjustments to both revenue and expense budgets were less than \$850,000 in the aggregate.

Overall, actual General Fund expenditures, exclusive of transfers, were \$136 million, which was \$5.3 million less than the final budget. The major areas where spending was less than budgeted were general government support (\$1.6 million), health (\$1.5 million), and economic opportunity and development (\$1.1 million).

Actual General Fund revenue, exclusive of transfers, was \$156 million, which was \$125,908 less than the final budget.

#### **Capital Asset and Debt Administration**

**Capital Assets** The County's investment in capital assets for its governmental and business-type activities as of December 31, 2013 amounts to \$148,252,420 (net of accumulated depreciation). This investment in capital assets includes land, buildings and improvements, machinery and equipment, infrastructure, and construction-in-progress.

### Sullivan County Capital Assets (Net of Depreciation)

		Governmer	ntal /	Activites	Business-type Activites				Total			
		2013		2012	2013		2012		2013			2012
Land Buildings and	\$	8,659,087	\$	8,659,087	\$	-	\$	-	\$	8,659,087	\$	8,659,087
improvements Machinery and		32,563,731		32,612,127	1	,294,495		1,333,478		33,858,226		33,945,605
equipment		7,471,727		7,727,937		97,028		115,513		7,568,755		7,843,450
Infrastructure Construction-in-		93,815,883		93,706,627		-		-		93,815,883		93,706,627
progress		3,246,313		3,710,651	1	,104,156	***************************************	31,433		4,350,469		3,742,084
Total (Net of Depreciation)	\$	145,756,741	\$	146,416,429	\$ 2	,495,679	\$	1,480,424	\$	148,252,420	\$	147,896,853
Dopi colation)	<u>Ψ</u>	170,700,771	Ψ	170,710,720	Ψ 2	, <del>,700,013</del>	Ψ	1,700,727	<u>Ψ</u>	170,202,720	<u> </u>	177,000,000

The following highlights the amounts expended during the current fiscal year on major capital assets:

- Airport Construction \$1,600,000
- DPW Equipment \$426,000
- Road Construction \$3,600,000
- Radio Communications \$317,000
- Adult Care Center Renovations \$1,095,000

Additional information on the County's capital assets can be found in Note 3(e) in the notes to financial statements.

**Long-term Debt** At the end of the current fiscal year, the County had total debt outstanding of \$62,345,000. The change in the County's total debt was decreased by \$1,100,000 due to the refinancing of several bonds. All of this debt is backed by the full faith and credit of the County, exclusive of the Tobacco Asset bonds.

#### **Sullivan County Outstanding Debt General Obligations Bonds**

	Governmental Activities			Business-ty	pe /	Activities	Total		
	2013	<u>2012</u>		<u>2013</u>		<u>2012</u>	<u>2013</u>	<u>2012</u>	
General Obligation Bonds Tobacco Asset	\$ 49,333,027	\$ 57,460,397	\$	66,973	\$	84,603	\$ 49,400,000	\$ 57,545,000	
Bonds		-	_1	2,945,000		13,340,000	12,945,000	13,340,000	
Total	\$ 49,333,027	\$ 57,460,397	\$ 1	3,011,973	\$	13,424,603	\$ 62,345,000	\$ 70,885,000	

Through sound financial management and manageable debt levels, the County has been successful in maintaining its high-grade rating for its general obligation bonds. The County has enjoyed a very favorable Moody's Investors Service bond rating of AA3 since 2001 with our most current rating in April 2013. In 2013, S&P upgraded the County's bond rating AA, a rate we have maintained in 2014.

## County of Sullivan, New York Management's Discussion and Analysis, Continued

The State Constitution limits the amount of indebtedness, both long-term and short-term, which the County may incur. The State Constitution provides that the County may not contract indebtedness in an amount greater than seven percent of the average full value of taxable real property in the County for the most recent five years. Certain indebtedness is excluded in ascertaining the County's authority to contract indebtedness within the constitutional limits; accordingly, debt of this kind, commonly referred to as "excluded debt," may be issued without regard to the constitutional limits and without affecting the County's authority to issue debt subject to the limit. At December 31, 2013, the County of Sullivan had used \$57,496,420 or 9.71% of the constitutional debt limit leaving \$534,922,837 remaining to be used.

Additional information on the County's long-term debt can be found in Note 3(k) in the notes to financial statements.

#### **Economic Factors and Next Year's Budget**

According to the New York State Department of Labor, the unemployment rate for Sullivan County was 8.4% in March 2014, down from 9.6% in March 2013. The County's March 2014 unemployment rate exceeded the State-wide rate of 7.3%.

Labor Department data also indicates that the number of people employed in the County decreased by 0.40%, from 29,900 to 29,500 between March 2013 and March 2014.

The County's 2013 per capita personal income of \$40,258 is 74.5% of the State's \$54,064. The taxable assessed value of real property in the County decreased from \$5,436,125,192 in 2012 to \$5,084,380,624 in 2013, with the median sales price of residential properties declining from \$125,000 in 2012 to \$106,500 in 2013.

Increased salary and wage costs, along with rising employee and retiree health care costs, will continue to have a profound effect on the County's future budgets.

All of these factors were taken into consideration in developing the fiscal 2014 budget.

#### **Requests for Information**

This financial report is designed to provide a general overview of the County's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to Ira J. Cohen, County Treasurer, Sullivan County Government Center, P.O. Box 5012, 100 North Street, Monticello, New York, 12701, telephone (845) 807-0210, or visit the County's web site at <a href="https://www.co.Sullivan.ny.us">www.co.Sullivan.ny.us</a>.



#### Statement of Net Position December 31, 2013

		Pri	mary Governmer	nt	
	_	Governmental	Business-type		Component
<u>Assets</u>		activities	activities	<u>Total</u>	<u>units</u>
Cash and equivalents	\$		1,331,823	32,334,950	5,970,888
Restricted cash and equivalents	Φ	51,005,127	2,210,077	2,210,077	5,770,000
Investments		_		_,,,,,,,	44,661
Receivables:					,
Taxes, net		33,984,941	_	33,984,941	-
Accounts, net		17,106,270	2,129,846	19,236,116	835,397
Loans and notes, net		156,958	_,,	156,958	1,153,287
State and Federal aid		24,831,530	272,457	25,103,987	· -
Due from other governments		191,546	· -	191,546	279,316
Due from other funds		16,830,516	_	16,830,516	· -
Prepaid expenses			22,373	22,373	692,519
Other		-	64,432	64,432	2,547,039
Capital assets:					
Not being depreciated		11,905,400	1,148,956	13,054,356	1,823,366
Being depreciated, net		133,851,341	1,346,723	135,198,064	21,467,975
Total assets		269,861,629	8,526,687	278,388,316	34,814,448
Deferred outflows of resources		1,386,986	39,368	1,426,354	
Liabilities					
Accounts payable		10,052,233	278,153	10,330,386	1,489,752
Accrued liabilities		3,989,418	2,633,542	6,622,960	1,582,763
Accrued interest payable		809,909	62,652	872,561	_
Retained percentages payable		398,068		398,068	18,544
Due to other governments		314,258	_	314,258	1,314,825
Due to school districts		18,477,332	-	18,477,332	_
Due to other funds		8,292,959	4,865,391	13,158,350	_
Due to New York State retirement system		5,378,238	_	5,378,238	-
Tax anticipation notes payable		9,500,000	-	9,500,000	-
Bond anticipation notes payable		8,100,000	1,130,000	9,230,000	-
Deposits and escrow payable		4,489,673	116,841	4,606,514	569,760
Unearned revenue		-	-	-	950,728
Non-current liabilities:					
Due within one year		11,044,893	1,565,187	12,610,080	3,424,287
Due in more than one year:	***************************************	140,099,118	21,650,342	161,749,460	19,035,479
Total liabilities		220,946,099	32,302,108	253,248,207	28,386,138
<u>Deferred inflows of resources</u>		1,213,340		1,213,340	357,940
Net position					
Net investment in capital assets		85,562,582	1,298,706	86,861,288	11,045,240
Restricted for:					
Capital projects		-	850,579	850,579	-
Community development		927,344	-	927,344	-
Law enforcement		248,604	-	248,604	-
Stop DWI program		515,575	-	515,575	-
Debt service		66,891	-	66,891	-
Component units		-	-	-	1,460,438
Unrestricted	_	(38,231,820)	(25,885,338)	(64,117,158)	(6,435,308)
Total net position	<u>\$</u>	49,089,176	(23,736,053)	25,353,123	6,070,370

## COUNTY OF SULLIVAN, NEW YORK Statement of Activities Year ended December 31, 2013

Program Revenues

		3011	TAIL INCVCHIES					
		Charges for	Operating Grants and	Capital Grants and	Governmental	Rueinoee-hmo		Commonant
Functions/Programs	Expenses	Services	Contributions	Contributions	Activities	Activities	Total	Units
Primary Government:								
Governmental activities:								
General government support	\$ 22,299,150	8,440,597	964,942	1	(12,893,611)	•	(12.893.611)	,
Education	6,499,480		•	625,324	(5.874,156)	•	(5,874,156)	
Public safety	26,924,495	1,298,078	467,773	363,912	(24,794,732)	•	(24.794.732)	•
Health	24,293,812	7,525,923	7,656,866	•	(9,111,023)	1	(9,111,023)	•
Transportation	20,593,635	1,272,124	3,824,897	1,220,784	(14,275,830)	•	(14.275.830)	•
Economic opportunity and development	56,813,202	3,175,957	22,149,063		(31,488,182)	•	(31.488.182)	1
Culture and recreation	3,463,248	213,173	1,195,083	•	(2.054.992)	į	(201,155,152)	•
Home and community services	13,221,737	11,715,220	993,106	•	(513,411)	•	(513,411)	ı
Interest	2,096,007	•	157,882		(1,938,125)	•	(1,938,125)	
Total governmental activities	176,204,766	33,641,072	37,409,612	2,210,020	(102,944,062)	t	(102,944,062)	
Business-type activities: Adult Care Center	16,165,086	9.241.119	2.555.973	,	,	(4 367 994)	(4 367 994)	•
Sullivan County Tobacco Asset Securitization Corporation	782,343		1,075,121	6	ŧ.	292,778	292,778	
Total business-type activities	16,947,429	9,241,119	3,631,094		1	(4,075,216)	(4,075,216)	1
Total primary government	\$ 193,152,195	42,882,191	41,040,706	2,210,020	(102,944,062)	(4,075,216)	(107,019,278)	•
Component Units:								
Sullivan County Community College Sullivan County Soil and Water Conservation District	28,446,008	6,086,684	19,435,106	•	•	•	•	(2,924,218)
Sullivan County Industrial Development Agency	434,098	322.594	1.500	335 441		e i		(72,337)
Sullivan County Funding Corporation	74,745	111,500	, ,	'	•	,	•	36.755
Emerald Corporate Center Economic Development Corporation	69,023	67,667		f	1	1	2	(1.356)
Total component units	\$ 30,378,970	6,607.028	20,700,762	335,441	F	1	5	(2,735,739)
	General revenues:							
	Real property taxes				53,982,110	1	53,982,110	•
	Other tax items:	•						
	Gain on sale of ta	Gain on sale of tax acquired property			2,751,742	ı	2,751,742	i
	Payments in lieu of texes	nuclest and penalties on real property taxes.	laxes		5,500,052	1	250,005,0	•
	Non-property favore	or three			36 206 607	4	26.306.603	•
	Sale of property and compensation of loss	compensation of lo	88		589 774	, ,	589,002	
	Unrestricted use of money and property	noney and property	ŀ		74.090	91.838	165.928	214.043
	Miscellaneous local sources	sources			48,241	•	48,241	, ,
	Grants and contributions not restricted to specific programs	tions not restricted to	o specific progra	ms		1	1	102,766
	Miscellaneous income	ne			•	1,064,864	1,064,864	589,464
	Fransfers				(553,762)	553,762	•	•
	Total general revenue and transfers	and transfers			99,660,964	1,710,464	101,371,428	906,273
	Change in net position				(3,283,098)	(2,364,752)	(5,647,850)	(1,829,466)
	Net position at beginning of year, as reported	ng of year, as report	ed		52,372,274	(21,130,237)	31,242,037	7,899,836
	Prior period adjustment (note 2(f))	t (note 2(f))			***************************************	(241,064)	(241,064)	•
	Net position at beginning of year, as restated	ng of year, as restate	Ď		52,372,274	(21,371,301)	31,000,973	7.899,836
	Net position at end of year	/ear			\$ 49,089,176	(23,736,053)	25,353,123	6,070,370
					ACCIMINATION OF SECURITY AND SECURITY OF S	TO STATE OF THE PERSON NAMED OF THE PERSON NAM	NAME AND PARTY OF THE PROPERTY OF THE PARTY	ONCOME DE LA COMPANION DE LA C

## COUNTY OF SULLIVAN, NEW YORK Balance Sheet - Governmental Funds December 31, 2013

Assets	General	County <u>Road</u>	Refuse and <u>Garbage</u>	Capital <u>Projects</u>	Non-Major Governmental <u>Funds</u>	Total Governmental <u>Funds</u>
Cash and equivalents  Taxes receivable, net of allowance for uncollectible amounts  Other receivables:	\$ 26,597,100 33,984,941	36,496	708,700	2,459,922	900,680	30,702,898 33,984,941
Accounts, net Loans, net	8,270,666	90,407	1,560,805	675,000	49	10,596,927
State and Federal aid	21.264.280	2 275 050	4 643	- 1 168 778	156,958	156,958
Due from other governments	191,546	2000	; ;	1,100,170		191,536
Due from other funds	7,926,380	579,012	123,505	6,424	822,810	9,458,131
Total other receivables	37,652,872	2,944,469	1,688,953	1,850,202	1,098,596	45,235,092
Total assets	\$ 98,234,913	2,980,965	2,397,653	4,310,124	1,999,276	109,922,931
<u>Liabilities, deferred inflows of resources and fund balances</u> Liabilities:						**************************************
Accounts payable	7,902,881	660,894	1,007,737	154,491	326.064	10.052.067
Accrued liabilities	3,281,169	457,679	106,182	,	144,388	3,989,418
Retained percentages payable	1,352	98,411	•	298,305	•	398,068
Due to other governments	314,258	i	1	1	ı	314,258
Due to school districts	18,477,332	i	•	•	•	18,477,332
Due to other funds	8,276,984	1	ı	15,975	ı	8,292,959
Due to New York State retirement system	5,378,238	ı	1	•	1	5,378,238
Deposits	4,385,955	1	ı	•	1	4,385,955
Tax anticipation notes payable	9,500,000	ı	1	1	•	9,500,000
Bond anticipation notes payable	3	•	1	8,100,000		8,100,000
Total liabilities	57,518,169	1.216,984	1,113,919	8,568,771	470,452	68,888,295
Deferred inflows of resources	13,207,639		ı	8	156,957	13,364,596
Fund balances (deficits):						
Nonspendable	4,865,391	ı	•	1	1	4,865,391
Restricted	773,434	ı	54,846	•	794,812	1,623,092
Committed	13,503,770	1	•	1	1	13,503,770
Assigned	1,349,150	1,763,981	1,228,888	1	577,055	4,919,074
Unassigned	7,017,360	1	1	(4,258,647)	1	2,758,713
Total fund balances (deficits)	27,509,105	1,763,981	1,283,734	(4,258,647)	1,371,867	27,670,040
Total liabilities, deferred inflows of resources and fund balances (deficits)	\$ 98,234,913	2,980,965	2,397,653	4,310,124	1.999.276	109,922,931

## Reconciliation of Governmental Funds Balance Sheet to the Government-Wide Statement of Net Position - Governmental Activities December 31, 2013

Fund balances - total governmental funds	\$	27,670,040
Amounts reported for governmental activities in the statement of net position are different because:		
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds		145,756,741
Internal service funds are used by management to charge insurance to individual funds. The assets and liabilities of the internal service funds are included in governmental activities in the statement of net		
position.		(532,309)
Other long-term assets are not available to pay for current-period expenditures and, therefore, are deferred in the funds:		
Real property taxes		11,994,299
Departmental income		156,957
Bond refunding		1,386,986
		13,538,242
Long-term liabilities that are not due and payable in the current period and, therefore, are not reported in the funds.		
Accrued interest payable		(809,909)
Bonds payable plus unamortized premium		(52,094,158)
Claims payable		(302,036)
Retirement incentives and other pension obligations		(6,332,247)
Compensated absences		(3,514,361)
Other post employment benefit obligations payable		(59,474,999)
Landfill closure costs		(14,815,828)
	(	(137,343,538)
Net position of governmental activities	\$	49,089,176

# COUNTY OF SULLIVAN, NEW YORK Statement of Revenue, Expenditures and Changes in Fund Balances Governmental Funds Year ended December 31, 2013

Reconciliation of the Statement of Revenue, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities

Year ended December 31, 2013

Amounts reported for governmental activities in the statement of activities are differ	ent because:
Net change in fund balances - total governmental funds	\$ 1,774,724
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlays exceeded depreciation expense in the current period.	0.772.072
Capital outlay expenditures	8,772,853
Depreciation expense	(9,425,268)
Loss on disposition of capital assets	(7,273)
	(659,688)
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.	
Real property taxes	195,945
Departmental income	<u>(31,014)</u>
	<u> 164,931</u>
Debt proceeds provide current financial resources to governmental funds, but issuing debt increases long-term liabilities in the statement of net position. Repayment of bond and installment purchase debt principal is an expenditure in the governmental funds but the repayment reduces long-term liabilities in the statement of net position. Also, the governmental funds report the effect of issuance costs, premiums, discounts and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities.	
Principal paid on bonds	7,027,370
Installment purchase debt	104,915
Amortization of issuance premium	187,650
Amortization of deferred outflows	(81,588)
	7,238,347
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.	
Accrued interest	(23,061)
Claims payable	84,380
Retirement incentives and other pension obligations	(2,695,427)
Compensated absences	(66,636)
Other post employment benefit obligations payable	(7,004,679)
Landfill closure costs	(2,701,273)
	( <u>12,406,696</u> )
Internal service funds are used by management to charge the cost of workers' compensation benefits to individual funds. The net expenses of the internal	
service fund are reported with governmental activities.	605,284
Change in net position of governmental activities	\$ <u>(3,283,098)</u>

## Statement of Revenue, Expenditures and Changes in Fund Balances - Budget and Actual General, County Road, and Refuse and Garbage Funds Year ended December 31, 2013

		General	Fund	
	Original <u>Budget</u>	Final <u>Budget</u>	<u>Actual</u>	Variance with Final Budget Positive (Negative)
Revenue:				
Real property taxes	\$ 53,364,524	53,364,524	53,786,165	421,641
Other tax items	6,085,851	6,463,870	9,313,959	2,850,089
Non-property taxes	36,387,000	36,426,594	36,206,602	(219,992)
Departmental income	23,042,265	22,581,968	20,015,462	(2,566,506)
Intergovernmental charges	631,967	606,752	521,439	(85,313)
Use of money and property	131,150	131,150	174,443	43,293
Licenses and permits	26,500	26,500	20,000	(6,500)
Fines and forfeitures	276,208	301,872	322,034	20,162
Sale of property and compensation for loss	108,250	144,321	62,818	(81,503)
Miscellaneous local sources	3,320,779	3,354,547	3,411,682	57,135
State aid	15,798,305	16,178,692	16,102,525	(76,167)
Federal aid	 16,723,427	16,765,310	16,283,063	(482,247)
Total revenue	 155,896,226	156,346,100	156,220,192	(125,908)
Expenditures:				
General government support	24,488,251	24,531,263	22,866,068	1,665,195
Education	5,600,000	5,600,000	5,547,733	52,267
Public safety	22,534,847	23,643,746	23,168,719	475,027
Health	24,885,404	24,564,446	23,063,706	1,500,740
Transportation	1,314,570	1,426,523	1,187,575	238,948
Economic opportunity and development	55,831,395	56,179,931	55,052,400	1,127,531
Culture and recreation	3,419,072	3,266,588	3,129,855	136,733
Home and community services	1,176,313	1,165,713	1,063,084	102,629
Debt service	 843,125	843,125	843,125	
Total expenditures	 140,092,977	141,221,335	135,922,265	5,299,070
Excess of revenue over expenditures	 15,803,249	15,124,765	20,297,927	5,173,162
Other financing sources (uses):				
Premiums	-		36,237	36,237
Transfers in	-	-	10,313	10,313
Transfers out	 (17,317,662)	(17,481,480)	(17,258,234)	223,246
Total other financing sources (uses)	 (17,317,662)	(17,481,480)	(17,211,684)	269,796
Net change in fund balances	(1,514,413)	(2,356,715)	3,086,243	5,442,958
Fund balance at beginning of year	24,422,862	24,422,862	24,422,862	-
Fund balance at end of year	\$ 22,908,449	22,066,147	27,509,105	5,442,958
•				(Continued)

## Statement of Revenue, Expenditures and Changes in Fund Balances - Budget and Actual General, County Road, and Refuse and Garbage Funds, Continued Year ended December 31, 2013

		County Ro	oad Fund	
		D' 1		Variance with Final Budget
	Original	Final	A	Positive
n	<u>Budget</u>	Budget	<u>Actual</u>	(Negative)
Revenue:	\$ 469,509	249 406	420 576	81,080
Intergovernmental charges	\$ 469,509	348,496	429,576 348	348
Use of money and property	2.500	5 100	5,467	348 277
Licenses and permits	2,500	5,190	3,407	211
Sale of property and compensation for loss	5 100	2 121	1,005	(1.126)
Miscellaneous local sources	5,100 350	2,131 350	1,003	(1,126) (189)
State aid	3,422,500	2,634,636	2,433,837	(200,799)
		570,064	926,455	356,391
Federal aid	1,519,150	370,004	920,433	
Total revenue	5,419,109	3,560,867	3,796,849	235,982
Expenditures:				
Public safety	752,813	713,021	619,385	93,636
Transportation	13,602,931	11,531,593	11,014,177	517,416
Debt service	423,750	423,750	423,750	
Total expenditures	14,779,494	12,668,364	12,057,312	611,052
Excess (deficiency) of revenue over				
expenditures	(9,360,385)	(9,107,497)	(8,260,463)	847,034
Other financing sources (uses):				
Premiums	-	•••	21,099	21,099
Transfers in	10,689,048	10,947,692	10,678,709	(268,983)
Transfers out	(1,840,195)	(1,840,195)	(1,939,718)	(99,523)
Total other financing sources (uses)	8,848,853	9,107,497	8,760,090	(347,407)
Net change in fund balance	(511,532)	-	499,627	499,627
Fund balance at beginning of year	1,264,354	1,264,354	1,264,354	-
Fund balance at end of year	\$ 752,822	1,264,354	1,763,981	499,627

Statement of Revenue, Expenditures and Changes in Fund Balances - Budget and Actual General, County Road, and Refuse and Garbage Funds, Continued Year ended December 31, 2013

		Refuse and Ga	ırbage Fund	
	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenue:	Buuget	<u> Duager</u>	<u>/ (Ctda)</u>	(ivegative)
Departmental income	\$ 11,234,094	11,234,094	11,529,394	295,300
Use of money and property	-	-	1,050	1,050
Sale of property and compensation for loss	200,000	200,000	353,661	153,661
State aid		42,000	129,954	87,954
Total revenue	11,434,094	11,476,094	12,014,059	537,965
Expenditures:				
Home and community services	7,167,578	7,376,938	7,173,601	203,337
Debt service	1,141,250	1,141,250	1,141,250	-
Total expenditures	8,308,828	8,518,188	8,314,851	203,337
Excess of revenue over expenditures	3,125,266	2,957,906	3,699,208	741,302
Other financing sources (uses):				
Premiums	-	-	13,178	13,178
Transfers in	1,123,593	1,123,593	1,114,382	(9,211)
Transfers out	(5,032,891)	(5,032,891)	(4,962,118)	70,773
Total other financing sources (uses)	(3,909,298)	(3,909,298)	(3,834,558)	74,740
Net change in fund balance	(784,032)	(951,392)	(135,350)	816,042
Fund balance at beginning of year	1,419,084	1,419,084	1,419,084	_
Fund balance at end of year	\$ 635,052	467,692	1,283,734	816,042

#### Statement of Net Position Proprietary Funds December 31, 2013

Business-type A	Activities - E	nterprise	<u>Funds</u>
-----------------	----------------	-----------	--------------

		Business-tyl	pe Activities - Enter	prise Funas	
			Sullivan County		
		Adult	Tobacco Asset		
		Care	Securitization		Internal
Assets		Center	Corporation	Total	Service Fund
Current assets:					
Cash and equivalents	\$	1,098,552	233,271	1,331,823	300,229
Restricted cash - capital projects fund		850,579	_	850,579	-
Accounts receivable, net		1,049,346	1,080,500	2,129,846	6,509,343
Grants receivable		272,457	-	272,457	-
Due from other funds		-	-	-	7,372,385
Prepaid expenses		83,269	3,536	86,805	-
Total current assets	Acceptance	3,354,203	1,317,307	4,671,510	14,181,957
		3,334,203	1,517,507	4,071,510	14,161,751
Noncurrent assets:		116041	110	116.051	
Restricted cash - patient funds		116,841	110	116,951	-
Restricted investments		=	1,242,547	1,242,547	=
Capital assets:		1 140 077		1 140 057	
Assets not being depreciated		1,148,956	•	1,148,956	-
Buildings and improvements		10,685,150	-	10,685,150	-
Machinery and equipment		542,688	-	542,688	-
Less accumulated depreciation		(9,881,115)		(9,881,115)	
Total noncurrent assets		2,612,520	1,242,657	3,855,177	
Total assets		5,966,723	2,559,964	8,526,687	14,181,957
Deferred outflows of resources		39,368	_	39,368	-
Liabilities:					
Current liabilities:					
Current maturities of bonds payable		17,484	155,000	172,484	_
Bond anticipation note		1,130,000	, <u> </u>	1,130,000	
Accounts payable		278,153	-	278,153	166
Accrued interest payable		1,175	61,477	62,652	-
Accrued liabilities		2,633,542	-	2,633,542	_
Due to other funds		4,865,391	_	4,865,391	_
Patient funds held in trust		116,841	-	116,841	-
Unearned revenue		-	_	,	103,718
Current maturities of claims payable		_	_	_	1,468,382
Due to New York State retirement system		144,894	_	144,894	-,.00,502
Accrued compensation and vacation		967,935	_	967,935	_
Current portion of other postemployment		701,755		,01,,555	
benefit obligations payable		279,874	_	279,874	-
•	***************************************	10,435,289	216,477	10,651,766	1,572,266
Total current liabilities		10,433,289	210,477	10,031,700	1,372,200
Non-current liabilities:		40.400	12 (0/ 774	10 772 ( 272	
Bonds payable, less current maturities		49,489	12,686,774	12,736,263	-
Due to New York State Retirement System		742,604	-	742,604	12 142 000
Claims payable, less current portion		-	-	=	13,142,000
Other postemployment benefit				0.1.00.1.00.00	
obligations payable		8,171,475		8,171,475	**
Total noncurrent liabilities		8,963,568	12,686,774	21,650,342	13,142,000
Total liabilities		19,398,857	12,903,251	32,302,108	14,714,266
Net position:					
Restricted		850,579	-	850,579	-
Net investment in capital assets		1,298,706	-	1,298,706	-
Unrestricted		(15,542,051)	(10,343,287)	(25,885,338)	(532,309)
Total net position	\$	(13,392,766)	(10,343,287)	(23,736,053)	(532,309)
See accompanying notes to financial statements	***************************************				

#### Statement of Revenue, Expenses and Changes in Net Position Proprietary Funds

Year ended December 31, 2013

	Business-typ  Adult  Care  Center	Sullivan County Tobacco Asset Securitization Corporation	erprise Funds  Total	Internal Service Fund
Operating revenue:	Φ.			505010
Charges for services - internal Charges for services - external	\$ -	-	-	505,012
Departmental charges	8,952,547	-	8,952,547	6,056,603
Tobacco settlement revenue	6,752,547	1,075,121	1,075,121	_
Insurance recoveries	_	-	1,073,121	145,728
Miscellaneous local sources	288,572	-	288,572	45
Total operating revenue	9,241,119	1,075,121	10,316,240	6,707,388
Operating expenses:				
Professional care of residents	4,930,636	-	4,930,636	-
General services	3,806,305	-	3,806,305	-
Administrative services	1,075,748	-	1,075,748	-
Employee benefits	5,560,953	-	5,560,953	6,102,627
Assessments	608,433	-	608,433	-
Professional fees	-	25,637	25,637	-
Insurance expense	-	4,285	4,285	-
Depreciation and amortization	148,943	-	148,943	-
Other	18,389		18,389	-
Total operating expenses	16,149,407	29,922	16,179,329	6,102,627
Operating income (loss)	(6,908,288)	1,045,199	(5,863,089)	604,761
Non-operating revenue (expenses): Intergovernmental transfers Interest income Interest expense Miscellaneous income	2,555,973 6,373 (15,679)	85,465 (752,421)	2,555,973 91,838 (768,100)	523
	1,064,864		1,064,864	
Total non-operating revenue (expenses)	3,611,531	(666,956)	2,944,575	523
Transfers from governmental funds	553,762		553,762	-
Change in net position	(2,742,995)	378,243	(2,364,752)	605,284
Net position at beginning of year, as originally reported	(10,649,771)			
	(10,049,771)	(10,480,466)	(21,130,237)	(1,137,593)
Restatement (note 2(f))		(241,064)	(241,064)	-
Net position at beginning of year, as restated	(10,649,771)	(10,721,530)	(21,371,301)	(1,137,593)
Net position at end of year	<u>\$ (13,392,766)</u>	(10,343,287)	(23,736,053)	(532,309)

#### Statement of Cash Flows Proprietary Funds Year ended December 31, 2013

	Business-typ	e Activities - Enter Sullivan County	rprise Funds	
	Adult Care <u>Center</u>	Tobacco Asset Securitization Corporation	<u>Total</u>	Internal Service Fund
Cash flows from operating activities:  Cash received from charges for services	\$ 0.560.660		9,560,660	2 925 422
Cash received from tobacco settlement revenues	\$ 9,560,660 -	1,087,768	1,087,768	3,825,432
Cash received from insurance recoveries	-	-	-	145,728
Cash payments to vendors for goods and services Cash payments to employees for services Cash received from miscellaneous local series	(10,513,507) (4,859,967) 288,572	(29,880)	(10,543,387) (4,859,967) 288,572	(3,853,696)
Net cash provided by (used in) operating activities	(5,524,242)	1,057,888	(4,466,354)	117,509
Cash flows from investing activities:				
Purchase of restricted investments	-	(1,242,547)	(1,242,547)	-
Sale of restricted investments Interest and miscellaneous income	-	1,242,547 85,465	1,242,547 85,465	523
Net cash provided by investing activities		85,465	85,465	523
Cash flows from non-capital financing activities:			00,100	
Intergovernmental transfers	2,555,973	-	2,555,973	-
Cash received from nonoperating activities	1,626,026		1,626,026	•
Net cash provided by non-capital financing activities	4,181,999		4,181,999	***************************************
Cash flows from capital and related financing activities:				
Principal paid on bonds	(17,630)	(395,000)	(412,630)	-
Proceeds from bond issuance Interest paid on bonds	1,130,000 (3,468)	(746,450)	1,130,000 (749,918)	-
Acquisition of capital assets	(1,183,588)	(740,430)	(1,183,588)	- -
Net cash used in capital and related financing activities	(74,686)	(1,141,450)	(1,216,136)	-
Net increase (decrease) in cash and equivalents	(1,416,929)	1,903	(1,415,026)	118,032
Cash and equivalents at beginning of year	3,366,060	231,368	3,597,428	182,197
Cash and equivalents at end of year	\$ 1,949,131	233,271	2,182,402	300,229
Reconciliation of income (loss) from operations to net cash	The state of the s			
provided by (used in) operating activities:				
Income (loss) from operations	(6,908,288)	1,045,199	(5,863,089)	604,761
Adjustments to reconcile income (loss) from operations				
to net cash provided by (used in) operating activities:  Bad debt expense	50,752	-	50,752	_
Depreciation and amortization expense	148,943	_	148,943	-
Loss on disposal of equipment	18,389	-	18,389	-
Changes in assets and liabilities: Accounts receivable	829,818	12,650	842,468	(1,016,800)
Grant receivable	(272,457)	12,030	(272,457)	(1,010,800)
Supplies	6,709	-	6,709	-
Prepaid expenses	(612)	39	(573)	-
Accounts payable and accrued liabilities	(8,605)	-	(8,605)	(353)
Accrued compensation and vacation  Due to the other funds	(149,546) (984,116)	-	(149,546) (984,116)	-
Due to third party payors	130,373	-	130,373	-
Unearned revenue	-	-	-	(232,577)
Claims payable  Due to New York State Patirement System	419,699	-	419,699	2,249,284
Due to New York State Retirement System  Due from other funds	419,099	-	417,077	(1,486,806)
Other postemployment benefit obligations payable	1,194,699	_	1,194,699	-
Net cash provided by (used in) operating activities	\$ (5,524,242)	1,057,888	(4,466,354)	117,509
Noncash investing activities - increase in bonds payable from				
amortization of original issue and underwriters' discounts	\$ -	7,589	7,589	
0				

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## Statement of Assets and Liabilities Fiduciary Fund December 31, 2013

	Agency
<u>Assets</u>	
Cash - demand deposits	\$ 7,075,065
Due from other funds	
Total assets	\$ 7,075,065
<u>Liabilities</u>	
Accounts Payable	154,677
Employee payroll deductions	124,679
Deposits	3,123,543
Due to other funds	3,672,166
Total liabilities	\$ 7,075,065

## COUNTY OF SULLIVAN, NEW YORK Statement of Net Position

December 31, 2013 Component Units

Emerald

	Sullivan County Community College August 31,2013	Sullivan County Soil and Water Conservation	Sullivan County Industrial Development	Corporate Center Economic Development Corporation	Sullivan County Funding	<u>Total</u>
s. ash and equivalents	\$ 3,065,964	418,818	1.960.578	9.210	516.318	5.970.888
westments eceivables:		44,661			1	44,661
Accounts, net of allowance for uncollectible amounts	725.401	98.278	6.608	5.110	ı	835 397
Notes	906,487			;	246.800	1.153.287
Due from other governments	75,408	•	185,441	18,467	1	279,316
repaid expenses	676,351	2,180	13,333	655	ı	692,519
ther anital acete:	1,291,982	1	1,255,057	•	•	2,547,039
Not being depreciated	1	•	380 905	1 442 461	1	1 873 366
Being depreciated, net	21,189,847	28,388	249,740	101,211,1	1	21,467,975
Total assets	27,931,440	592,325	4,051,662	1,475,903	763,118	34,814,448
ities:						
ccounts payable	1,031,012	98,600	356,625	3,515	ı	1,489,752
ccrued liabilities	1,552,007	•	30,756		i	1,582,763
ue to other governments		1	639,825	675,000	•	1,314,825
nearned revenue	156,667	1	147,468	•	3,309	950,728
etention payable	1	1	18,544	ı	ı	18,544
eposits and escrow payable	568,143	•	1,617	ı	1	569,760
Due within one year	3,413,000	1.500	0 787	ı	•	3 474 787
Due in more than one year:	18,649,371	13,504	372,604	•	•	19,035,479
Total liabilities	26,013,484	113,604	1,577,226	678,515	3,309	28,386,138
red inflows	4	357,940	E .		1	357,940
osition:						
et investment in capital assets	8,943,746	28,388	630,645	1,442,461	•	11,045,240
Kestricted	830,146	92,393	537,899	•	•	1,460,438
Unrestricted	(7,855,936)	•	1,305,892	(645,073)	759,809	(6,435,308)
Total net position	\$ 1.917,956	120,781	2,474,436	797.388	759,809	6,070,370
companying notes to financial chalements						

Prepaid expenses

Cash and equivalents

Assets:

Receivables: Investments

Capital assets:

Other

Liabilities:

Due within one year Due in more than one year: Total liabilities Deferred inflows

Deposits and escrow payable Non-current liabilities:

Due to other governments

Accrued liabilities Accounts payable

Unearned revenue Retention payable

Net Position:

Net investment in capital assets Restricted

## COUNTY OF SULLIVAN, NEW YORK Year ended December 31, 2013 Statement of Activities Component Units

			Total	(2,924,218)	(72,357)	225,437	(1,356)	36,755	(2,735,739)		214,043	102,766	589,464	906,273	(1,829,466)	7,899,836	6.070,370
и	Sullivan	County Funding	Corporation	ı	1	1	•	36,755	36,755		ı	1	5,980	5,980	42,735	717,074	759,809
Net Revenue (Expense) and Changes in Net Position Sullivan Emerald	Corporate Center	Economic Development	Corporation	•	ı	ı	(1,356)	•	(1,356)		ı	•			(1,356)	798,744	797,388
se) and Change	Sullivan County	ul ent	Agency	•	1	225,437	•	1	225,437		60,972	1	1,038	62,010	287,447	2,186,989	2,474,436
evenue (Expens	County Soil and	on	District	ı	(72,357)	ľ	ı	1	(72,357)		1	102,766	5,034	107,800	35,443	85,338	120,781
Net R	Sullivan	County Community	College	(2,924,218)	•	ı	ı	1	(2,924,218)		153,071	1	577,412	730,483	(2,193,735)	4,111.691	\$ 1,917,956
		Capital Grants and	Contributions	1	1	335,441	•	1	335,441								
	Program Revenue	Operating Grants and	Contributions	19,435,106	1,264,156	1,500	1	\$	20,700,762	,	d property restricted						
	P	Charges for	SCIVICES	6,086,684	18,583	322,594	67,667	111,500	6,607,028	•	Unrestricted use of money and property Grants and contributions not restricted	to specific programs	SI	enne	sition	ginning of year	ıd of year
		Frances	EAUCIISCS	\$ 28,446,008	1,355,096	434,098	69,023	74,745	\$ 30,378,970	General revenue:	Unrestricted Grants and co	to specifi	Miscellaneous	Total general revenue	Change in net position	Net position at beginning of year	Net position at end of year
		Finctions/Programs	dictional logianna	Sullivan County Community College - August 31, 2013 Sullivan County Soil and Water	Conservation District Sullivan County Industrial	Development Agency Emerald Corporate Center Economic	Development Corporation	Sullivan County Funding Corporation	Total component units								

See accompanying notes to financial statements.

### Notes to Financial Statements December 31, 2013

#### (1) Summary of Significant Accounting Policies

The County of Sullivan, New York (County) was established in 1809 and operates in accordance with County Law and the various other applicable laws of the State of New York. The County functions under a County Manager form of government. The County Legislature is the legislative body responsible for overall operation. The County Manager serves as the chief executive officer and the County Treasurer serves as the chief financial officer. The County provides the following services to its residents: education, public safety, health, transportation, economic opportunity and development, culture and recreation, home and community services and general and administrative support.

The accounting policies of the County conform to generally accepted accounting principles as applicable to governmental units and the Uniform System of Accounts as prescribed by the State of New York. The Governmental Accounting Standards Board (GASB) is the accepted standard setting body for establishing governmental accounting and financial reporting principles. The following is a summary of the County's more significant accounting policies:

#### (a) Financial Reporting Entity

The financial reporting entity consists of a) the primary government, which is the County, b) organizations for which the County is financially accountable and c) other organizations for which the nature and significance of their relationship with the County are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete as set forth by GASB.

In evaluating how to define the County, for financial reporting purposes, management has considered all potential component units. The decision to include a potential component unit in the County's reporting entity was made by applying the criteria set forth by GASB, including legal standing, fiscal dependency and financial accountability. Based upon the application of these criteria, the following individual component units are included in the County's reporting entity because of their operational relationship with the County.

The Sullivan County Community College (College) was established in 1963 with the County as the local sponsor under provisions of Article 126 of Education Law. The College is administered by a board of trustees consisting of nine voting members; five are appointed by the County Legislature and four by the Governor. The College budget is subject to approval by the County Legislature. The County generally provides one half of the capital costs and one third of the operating costs for the College. Title to real property of the College vests with the County and bonds and notes for College capital costs are issued by the County and are County debt. A fiscal year ending August 31<sup>st</sup> is mandated by State Law for the College. The College is included in the County's reporting entity since the primary government is able to impose its will, as demonstrated through the ability to approve budgets. The College may also result in a financial burden to the primary government since the County is obligated for the debt of the College. Since the College does not provide services entirely or almost entirely to the County, the College has been reflected as a discretely presented component unit.

Notes to Financial Statements, Continued

#### (1) Summary of Significant Accounting Policies, Continued

#### (a) Financial Reporting Entity, Continued

The Sullivan County Soil and Water Conservation District (District) was established in 1966 pursuant to Chapter 727 of the Laws of the State of. New York. The District provides for the conservation of soil and soil resources of the State and the County. The Board of Directors is appointed by the County Legislature. The Board of Directors serve at the pleasure of the County Legislature and therefore, the primary government is able to impose its will on the District. Since the District is also dependent on the financial support provided by the County, the financial statements of the District have been reflected as a discretely presented component unit.

The Sullivan County Industrial Development Agency (Agency) is a public benefit corporation created by State legislation to promote the economic welfare, recreation opportunities and prosperity of the County's inhabitants. Members of the Agency are appointed by the County Legislature. Agency members have complete responsibility for management of the Agency and accountability for fiscal matters. The County is not liable for Agency bonds or notes. The governing board of the Agency serves at the pleasure of the County Legislature and therefore, the primary government is able to impose its will on the Agency. Since the Agency does not provide services entirely or almost entirely to the County, the financial statements of the Agency have been reflected as a discretely presented component unit.

The Emerald Corporate Center Economic Development Corporation (Corporation) was established by the County Legislature in 2000 to assist in the commercial rehabilitation of the County. The nine member board is appointed by the County Legislature. The County advances funds necessary to develop the park and is reimbursed upon the sale of property within the park. Since the Corporation is dependent on the financial support provided by the County, the financial statements of the Corporation have been reflected as a discretely presented component unit.

The Sullivan County Funding Corporation (SCFC) was incorporated in November 2010 under Section 1411 of the Not-For-Profit Corporation Law of the State of New York. The mission of the SCFC is to foster the creation, retention and expansion of jobs and economic opportunities within the County. The sole member of the SCFC shall be the County acting by and through its County Manager, ex officio. The SCFC is managed by a Board of Directors consisting of nine Directors that serves at the pleasure of the sole member and, therefore, the County is considered able to impose its will on the SCFC. The County is not liable for SCFC's bonds or notes. Since the SCFC does not provide services entirely or almost entirely to the County, the financial statements of the SCFC have been reflected as a discretely presented component unit.

The Sullivan Tobacco Asset Securitization Corporation (SCTASC) is a special purpose, bankruptcy-remote local development corporation. SCTASC was organized under the provisions of Section 1411 of the New York State Not-For-Profit Corporation Law and pursuant to the Public Authorities Law of the State of New York. The Board of Directors

Notes to Financial Statements, Continued

#### (1) Summary of Significant Accounting Policies, Continued

#### (a) Financial Reporting Entity, Continued

of SCTASC consists of five members; the County Manager, the County's Commissioner of Financial Management, the Chairman of the County's Board of Legislators, the Majority Leader of the County's Board of Legislators and the Minority Leader of the County's Board of Legislators. The Board of Directors has complete responsibility for management of the SCTASC and accountability for fiscal matters. The County is not liable for any deficits or SCTASC bonds or notes. GASB, in April 2004, issued a technical bulletin which clarified the financial reporting of Tobacco Settlement Authorities ("TSA"). This bulletin, which is effective for fiscal years ending after June 15, 2004, provides that when TSA's are entitled to future tobacco settlement resources and have a majority of the governing board appointed by the primary government, the financial accountability criteria are met and the TSA should be reported as a component unit of the settling government. The SCTASC is reflected in the financial statements as a proprietary fund.

Complete financial statements of the individual component units can be obtained from their respective administrative offices:

Sullivan County Community College 112 College Road Loch Sheldrake, New York 12759

Sullivan County Soil and Water Conservation District 69 Ferndale-Loomis Road Liberty, New York 12754

Sullivan County Industrial Development Agency One Cablevision Center Ferndale, New York 12734

Emerald Corporate Center Economic Development Corporation 100 North Street, P.O. Box 5012 Monticello, New York 12701

Sullivan County Funding Corporation One Cablevision Center Ferndale, New York 12734

Sullivan Tobacco Asset Securitization Corporation Sullivan County Government Center 100 North Street P.O. Box 5012 Monticello, New York 12701

Notes to Financial Statements, Continued

#### (1) Summary of Significant Accounting Policies, Continued

#### (b) Government-Wide Financial Statements

The government-wide financial statements (i.e. the statement of net position and the statement of activities) report information on all non-fiduciary activities of the primary government as a whole and its component units. For the most part, the effect of interfund activity has been removed from these statements, except for interfund services provided and used. Governmental activities, which are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support. Likewise, the primary government is reported separately from the legally separate component units for which the primary government is financially accountable.

The statement of net position presents the financial position of the County and its component units at the end of its fiscal year. The statement of activities demonstrates the degree to which direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include (1) charges to customers or applicants who purchase, use or directly benefit from goods or services, or privileges provided by a given function or segment, (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment and (3) interest earned on grants that is required to be used to support a particular program. Taxes and other items not identified as program revenues are reported as general revenues. The County does not allocate indirect expenses to functions in the statement of activities. Separate financial statements are provided for governmental funds, proprietary funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and individual enterprise funds are reported as separate columns in the fund financial statements.

Proprietary funds distinguish operating revenue and expenses from non-operating items. Operating revenue and expenses generally result from providing services in connection with a proprietary fund's principal ongoing operation. The principal operating revenue of the enterprise funds is charges to customers for services and Tobacco Settlement Revenue. Operating expenses for the enterprise funds include the cost of services, administrative expenses, professional and director's fees, insurance, depreciation costs and benefit costs. The principal operating revenues of the internal service fund is charges for services, and operating expenses are for workers' compensation costs. All revenue and expenses not meeting this definition are reported as non-operating revenues and expenses.

Notes to Financial Statements, Continued

#### (1) Summary of Significant Accounting Policies, Continued

#### (c) Fund Financial Statements

The accounts of the County are organized and operated on the basis of funds. A fund is an independent fiscal and accounting entity with a self-balancing set of accounts which comprise its assets, liabilities, fund balances/net position, revenue and expenditures/ expenses. Fund accounting segregates funds according to their intended purpose and is used to aid management in demonstrating compliance with finance related legal and contractual provisions. The County maintains the minimum number of funds consistent with legal and managerial requirements. The focus of governmental fund financial statements is on major funds as that term is defined in professional pronouncements. Each major fund is to be presented in a separate column, with non-major funds, if any, aggregated and presented in a single column. Proprietary and fiduciary funds are reported by type. Since the governmental fund statements are presented on a different measurement focus and basis of accounting than the government-wide statements' governmental activities column, a reconciliation is presented on the pages following. which briefly explains the adjustments necessary to transform the fund based financial statements into the governmental activities column of the government-wide presentation. The County's resources are reflected in the financial statements in three broad fund categories in accordance with generally accepted accounting principles as follows:

#### **Fund Categories**

a. <u>Governmental Funds</u> - Governmental funds are those through which most general government functions are financed. The acquisition, use and balances of expendable financial resources and the related liabilities are accounted for through governmental funds. The following are the County's major governmental funds.

<u>General Fund</u> - The general fund constitutes the primary operating fund of the County and is used to account for and report all financial resources not accounted for and reported in another fund.

<u>Special Revenue Funds</u> - Special revenue funds are used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditures for specified purposes other than debt service or capital projects. The major special revenue funds of the County are as follows:

<u>County Road Fund</u> - The County road fund is used to account for the maintenance and repair of County roads and bridges and snow removal costs, as defined in New York State Highway Law, and is funded by New York State revenue.

<u>Refuse and Garbage Fund</u> - The refuse and garbage fund is used to account for the activity of the County's solid waste operations, and is funded primarily by user fees.

<u>Capital Projects Fund</u> - The capital projects fund is used to account for and report financial resources that are restricted, committed or assigned to expenditures for capital outlay, including the acquisition or construction of major capital facilities and other capital assets, other than those financed by proprietary funds.

Notes to Financial Statements, Continued

#### (1) Summary of Significant Accounting Policies, Continued

#### (c) Fund Financial Statements, Continued

The County also reports the following non-major governmental funds:

#### Special Revenue Funds:

Road Machinery Fund - The road machinery fund is used to account for the purchase, repair and maintenance of highway machinery, tools and equipment and for the construction, purchase and maintenance of buildings for the storage and repair of highway machinery and equipment.

<u>Community Development Fund</u> - The community development fund is used to account for projects financed by entitlements from the U.S. Department of Housing and Urban Development.

<u>Debt Service Fund</u> - The debt service fund is provided to account for and report financial resources that are restricted, committed or assigned to expenditures for principal and interest and for financial resources that are being accumulated for principal and interest maturing in future years.

- b. Proprietary Funds Proprietary funds include enterprise and internal service funds. Enterprise funds are used to account for operations that are financed and operated in a manner similar to private enterprises or where the governing body has decided that periodic determination of revenue earned, expenses incurred and/or net income is necessary for management accountability. Enterprise funds are used to account for those operations that provide services to the public. Internal service funds account for operations that provide services to other departments or agencies of the government, or to other governments, on a cost reimbursement basis. The operations of the Sullivan County Adult Care Center and the Sullivan County Tobacco Asset Securitization Corporation are recorded as major enterprise funds. The Adult Care Center is a skilled nursing facility established and operated under provisions of Article 6 of General Municipal Law. The County has established its Workers' Compensation Benefits Fund as an internal service fund. The County has also established a self-insured dental fund as an internal service fund.
- c. <u>Fiduciary Funds</u> (not included in <u>Government-Wide Financial Statements</u>) The fiduciary funds are used to account for assets held by the County in an agency capacity on behalf of others. The Agency Fund is used to account for employee payroll tax withholdings and various other deposits that are payable to other jurisdictions or individuals.

#### (d) Measurement Focus, Basis of Accounting and Financial Statement Presentation

The accompanying financial statements have been prepared in conformity with accounting principles generally accepted in the United States of America. The Governmental Accounting Standards Board (GASB) is the accepted standards setting body for establishing governmental accounting and financial reporting principles.

Notes to Financial Statements, Continued

#### (1) Summary of Significant Accounting Policies, Continued

(d) Measurement Focus, Basis of Accounting and Financial Statement Presentation, Continued

The accounting and financial reporting treatment is determined by the applicable
measurement focus and basis of accounting. Measurement focus indicates the type of
resources being measured such as current financial resources (current assets less current
liabilities) or economic resources (all assets and liabilities). The basis of accounting
indicates the timing of transactions or events for recognition in the financial reports.

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary funds. The agency fund has no measurement focus and utilizes the accrual basis of accounting. Revenue is recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenue in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenue is recognized as soon as they are both measurable and available. Revenue is considered to be available when it is collectible within the current period or soon enough thereafter to pay liabilities of the current period. Property taxes are considered to be available if collected within sixty days of the fiscal year end. A ninety day availability period is used for revenue recognition for all other governmental fund revenue. Property taxes associated with the current fiscal period as well as charges for services and intergovernmental revenue are considered to be susceptible to accrual and have been recognized as revenue of the current fiscal period. Fees and other similar revenue are not susceptible to accrual because generally they are not measurable until received in cash. If expenditures are the prime factor for determining eligibility, revenue from Federal and State grants is accrued when the expenditure is made. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences, certain pension costs, landfill closure costs, certain claims and postemployment benefit obligations are recorded only when payment is due. General capital asset acquisitions are reported as expenditures in governmental funds. Issuance of long-term debt and acquisitions under capital leases are reported as other financing sources.

Patient revenue in the enterprise fund is recorded on the gross charge basis. Contractual adjustments are deducted to arrive at net patient service revenue. Revenue received under cost reimbursement agreements and prospective contractual agreements represent a substantial portion of the Sullivan County Adult Care Center's revenue and are subject to subsequent adjustment either by audit of third-party payors or appeals by the Sullivan County Adult Care Center. Retroactively calculated third-party contractual adjustments are accrued on an estimated basis in the period the services are rendered and adjusted in future periods as required. Final settlements of retroactive cost reimbursements are recorded as retroactive adjustments.

Notes to Financial Statements, Continued

#### (1) Summary of Significant Accounting Policies, Continued

(d) Measurement Focus, Basis of Accounting and Financial Statement Presentation, Continued Component units are presented on the basis of accounting that most accurately reflect their activities. The Sullivan County Soil and Water Conservation District is accounted for on the modified accrual basis and is converted to the accrual basis for the government-wide statements. The Sullivan County Community College, Sullivan County Industrial Development Agency, Emerald Corporate Center Economic Development Corporation and the Sullivan County Funding Corporation are accounted for on the accrual basis.

#### (e) Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources and Net Position or Fund Balances

#### Deposits, Investments and Risk Disclosure

- <u>Cash and Equivalents</u> Cash and equivalents consist of funds deposited in demand deposit
  accounts, time deposit accounts and certificates of deposit with original maturities of
  less than three months.
  - The County's deposits and investment policies are governed by State statutes. The County has adopted its own written investment policy which provides for the deposit of funds in FDIC insured commercial banks or trust companies located within the State. The County is authorized to use demand deposit accounts, time deposit accounts and certificates of deposit. Permissible investments include obligations of the U.S. Treasury, U.S. Agencies, repurchase agreements and obligations of New York State or its political subdivisions, and accordingly, the County's policy provides for no credit risk on investments.
  - Collateral is required for demand deposit accounts, time deposit accounts and certificates of deposit at 100% of all deposits not covered by Federal deposit insurance. The County has entered into custodial agreements with the various banks which hold their deposits. These agreements authorize the obligations that may be pledged as collateral. Such obligations include, among other instruments, obligations of the United States and its agencies and obligations of the State and its municipal and school district subdivisions.
  - Custodial credit risk is the risk that in the event of a bank failure, the County's deposits may not be returned to it. GASB Statement No. 40 directs that deposits be disclosed as exposed to custodial credit risk if they are not covered by depository insurance and the deposits are either uncollateralized, collateralized by securities held by the pledging financial institution or collateralized by securities held by the pledging financial institution's trust department but not in the County's name. The County's aggregate bank balances that were not covered by depository insurance were not exposed to custodial credit risk at December 31, 2013.
  - The County was invested only in demand deposit accounts, time deposit accounts and money market accounts and, accordingly, was not exposed to any interest rate risk or credit risk.

Notes to Financial Statements, Continued

#### (1) Summary of Significant Accounting Policies, Continued

(e) Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources and Net Position or Fund Balances, Continued

#### Deposits, Investments and Risk Disclosure, Continued

- <u>Investments</u> All investments are stated at fair value and/or amortized cost, which approximates fair value.
- Restricted Cash and Equivalents and Investments The terms of the bond indenture of the Sullivan County Tobacco Asset Securitization Corporation provide for the establishment of a liquidity reserve. The reserve has been established at the maximum annual debt service requirements in the current and any future fiscal year, assuming principal is paid in accordance with the requirements of the indenture.
- <u>Taxes Receivable</u> Real property taxes attach as an enforceable lien on real property and are levied on January 1<sup>st</sup>, payable without penalty to January 31<sup>st</sup>. The towns are responsible for the billing and collection of County taxes. The towns are responsible for collection through March 31<sup>st</sup>, at which time the collection process is transferred to the County. At that time, a 5% penalty is added to the unpaid amounts. Payments received subsequent to March 31<sup>st</sup> are also charged interest at 1% per month on the unpaid tax. The towns retain from their gross tax collection the full amount of their respective levies and return the balance of such collections, which includes the collection of relevied school district taxes, where applicable, to the County.
- The County is also responsible for collecting and enforcing delinquent school taxes. Such taxes are collected by the school districts in the County between September 1<sup>st</sup> and November 15<sup>th</sup>. On or about November 15<sup>th</sup>, the tax receivers of the school districts transmit the school tax rolls together with a listing of unpaid taxes to the appropriate school authorities. The school districts must certify such listing of unpaid taxes and transmit said listing to the County. Unpaid school taxes are relevied as part of the County tax bill due on January 1<sup>st</sup> of the next calendar year and thereafter collected and enforced in the same manner as County real property taxes. The County must satisfy the full amount of the unpaid school taxes no later than April 1<sup>st</sup> of the year following the levy of such taxes.
- Other Receivables Other receivables include amounts due from other governments and individuals for services provided by the County. Receivables are recorded and revenues recognized as earned or as specific program expenditures/expenses are incurred. Allowances are recorded when appropriate.

<u>Loans Receivable</u> - Loans receivable consist of residential and commercial loans made by the County. The loans have various interest rates and maturities.

Notes to Financial Statements, Continued

#### (1) Summary of Significant Accounting Policies, Continued

- (e) Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources and Net Position or Fund Balances, Continued
  - <u>Due From/To Other Funds</u> During the course of its operations, the County has numerous transactions between funds to finance operations, provide services and construct assets. To the extent that certain transactions between funds had not been paid or received as of December 31, 2013, balances of inter-fund amounts receivable or payable have been recorded in the fund financial statements. Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as internal balances.
  - <u>Inventory</u> There are no inventory values presented in the balance sheets of the respective funds of the County. Purchases of inventoriable items at various locations are recorded as expenditures at the time of purchase and year-end balances at these locations are not material.
  - <u>Prepaid Expense/Expenditures</u> Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items using the consumption method in both the government-wide and fund financial statements. Prepaid expenses/expenditures consist of employee retirement and other costs which have been satisfied prior to the end of the fiscal year, but represent items which have been provided for in the subsequent year's budget and/or will benefit such periods. Reported amounts in governmental funds are equally offset by nonspendable fund balance, in the fund financial statements, which indicates that these amounts do not constitute "available spendable resources" even though they are a component of current assets.
  - Cost of Issuance For the year ended December 31, 2013, the SCTASC implemented GASB Statement No. 65 "Items Previously Reported as Assets and Liabilities". This statement establishes accounting and financial reporting standards that reclassify as deferred outflows/inflows of resources, certain items that were previously reported as assets and liabilities. This statement also recognizes as outflows of resources (expenses) or inflows of resources (revenues), certain items that were previously reported as assets and liabilities.
  - In accordance with the provisions of GASB Statement No. 65, bond issuance costs are to be expensed when incurred, rather than amortized over the life of the bonds. Accordingly, the net position as of January 1, 2013 has been restated to remove \$241,064 of previously unamortized bond issuance costs.
  - <u>Deferred Outflows of Resources</u> Deferred outflows arise when expense recognition has not been met for assets consumed by the County. The County's deferred outflows consist of excess amounts paid associated with refunded debt, net of amortization.

Notes to Financial Statements, Continued

#### (1) Summary of Significant Accounting Policies, Continued

#### (e) Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources and Net Position or Fund Balances, Continued

<u>Capital Assets</u> - Capital assets, which include property, plant, equipment and infrastructure assets (e.g., roads, bridges, sidewalks and similar items) are reported in the governmental activities column in the government-wide financial statements. Capital assets are defined by the County as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

In the case of the initial capitalization of general infrastructure assets (i.e., those reported by governmental activities), the County chose to include all such items regardless of their acquisition date or amount. The County was able to estimate the historical cost for the initial reporting of these assets through backtrending (i.e., estimating the current replacement cost of the infrastructure to be capitalized and used an appropriate price level index to deflate the cost to the acquisition year or estimated acquisition year).

Major outlays for capital assets and improvements are capitalized as projects are constructed. The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives is not capitalized.

Land and construction-in-progress are not depreciated. Property, plant, equipment and infrastructure of the County are depreciated using the straight line method over the following estimated useful lives.

	Life
Class	in Years
Infrastructure and land improvements	10-50
Buildings and improvements	20-50
Machinery and equipment	5-20
Intangibles	25

The costs associated with the acquisition or construction of capital assets are shown as capital outlay in the capital projects fund or as expenditures in the other governmental funds on the governmental fund financial statements. Capital assets are not shown on the governmental funds balance sheet.

Notes to Financial Statements, Continued

#### (1) Summary of Significant Accounting Policies, Continued

#### (e) Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources and Net Position or Fund Balances, Continued

<u>Unearned Revenue</u> - Unearned revenue arise when assets are recognized before revenue recognition criteria has been satisfied. In the government-wide financial statements, unearned revenue consists of revenue received in advance and/or amounts from grants received before the eligibility requirements have been met. Unearned revenue includes \$799,951 in the Sullivan County Community College (component unit) for tuition and other fees, \$147,468 in the Sullivan County Industrial Development Agency (component unit) for State Aid received in advance and \$3,309 in the Sullivan County Funding Corporation (component unit).

<u>Deferred Inflows of Resources</u> - Deferred inflows arise where asset recognition criteria have been met, but for which revenue recognition criteria have not been met. The County has reported deferred inflows of \$11,994,299 for real property taxes and \$1,213,340 for various departmental income in the general fund and \$156,957 for loans receivable in the community development fund. Such amounts have been deemed to be measurable but not "available" pursuant to generally accepted accounting principles. Deferred inflows in the government-wide statement of net position includes \$1,213,340 in governmental activities and \$357,940 in the Sullivan County Soil and Water Conservation District (component unit).

<u>Long-Term Liabilities</u> - In the government-wide and proprietary fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the statement of net position. Bond premiums and discounts are deferred and amortized over the life of the bonds. Bonds payable are reported net of the applicable bond premium or discount.

In the fund financial statements, governmental funds recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as general, debt service or capital projects funds expenditures

<u>Compensated Absences</u> - The various collective bargaining agreements provide for the payment of accumulated vacation and sick leave upon separation from service. The liability for such accumulated leave is reflected in the government-wide statement of net position as current and long-term liabilities. A liability for these amounts is reported in the governmental funds only if the liability has matured through employee resignation or retirement. The liability for compensated absences includes salary related payments, where applicable.

Notes to Financial Statements, Continued

#### (1) Summary of Significant Accounting Policies, Continued

#### (e) Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources and Net Position or Fund Balances, Continued

Net Position - Net position represents assets plus deferred outflows minus liabilities minus deferred inflows. Net position is reported as restricted when there are limitations imposed on its use either through the enabling legislation adopted by the County or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. Net position on the statement of net position includes, net investment in capital assets, law enforcement, Stop DWI program, debt service, community development, capital projects and component unit. The remaining balance is classified as unrestricted.

<u>Fund Balances</u> - Fund balance represents the difference between current assets plus deferred outflows and current liabilities plus deferred inflows. In the fund financial statements, governmental funds report fund classifications that comprise a hierarchy based primarily on the extent to which the County is bound to honor constraints on the specific purposes for which amounts in those funds can be spent. Under this standard the fund balance classifications as contained in the County's fund balance policy are as follows:

- Nonspendable fund balance includes amounts that cannot be spent because they are either not in spendable form (inventories, prepaid amounts, long-term receivables, advances) or they are legally or contractually required to be maintained intact (the corpus of a permanent fund).
- Restricted fund balance is to be reported when constraints placed on the use of the
  resources are imposed by grantors, contributors, laws or regulations of other
  governments or imposed by law through enabling legislation. Enabling legislation
  includes a legally enforceable requirement that these resources be used only for the
  specific purposes as provided in the legislation. This fund balance classification will
  be used to report funds that are restricted for debt service obligations and for other
  items contained in General Municipal Law.
- Committed fund balance will be reported for amounts that can only be used for specific purposes imposed by a formal action (adopted resolution) by the highest level of decision-making authority (County Legislature). These funds may only be used for the purpose specified unless the Legislature removes or changes the purpose by taking the same action that was used to establish the commitment.
- Assigned fund balance, in the general fund, represents amounts constrained either by
  the County's highest level of decision making authority or a person with delegated
  authority from the governing board to assign amounts for a specific intended purpose.
  An assignment cannot result in a deficit in the unassigned fund balance in the general
  fund. This classification will include amounts designated for balancing the
  subsequent year's budget and encumbrances. Assigned fund balance in all other
  governmental funds represents any positive remaining amount after classifying
  nonspendable, restricted or committed fund balance amounts.

Notes to Financial Statements, Continued

#### (1) Summary of Significant Accounting Policies, Continued

#### (e) Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources and Net Position or Fund Balances, Continued

• Unassigned fund balance, in the general fund, represents amounts not classified as nonspendable, restricted, committed or assigned. The general fund is the only fund that would report a positive amount in unassigned fund balance. For all governmental funds other than the general fund, unassigned fund balance would necessarily be negative, since the fund's liabilities, together with amounts already classified as nonspendable, restricted and committed would exceed the fund's assets.

When both restricted and unrestricted amounts of fund balance are available for use for expenditures incurred, it is the County's policy to use restricted amounts first and then unrestricted amounts as they are needed. For unrestricted amounts of fund balance, it is the County's policy to use fund balance in the following order: committed, assigned, and unassigned.

#### (f) Encumbrances

In governmental funds, encumbrance accounting, under which purchase orders, contracts and other commitments for the expenditure of monies are recorded in order to reserve applicable appropriations, is generally employed as an extension of formal budgetary integration in the general, county road, refuse and garbage and road machinery funds. Encumbrances outstanding at year-end are reported as assigned fund balance since they do not constitute expenditures or liabilities. At December 31, 2013, all encumbrances of the County had lapsed.

#### (g) Use of Estimates

The preparation of the financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosures of contingent assets and liabilities at the date of the financial statements. Estimates also affect the reported amounts of revenues and expenditures/expenses during the reporting period. Actual results could differ from those estimates.

#### (h) Subsequent Events Evaluation by Management

Management has evaluated subsequent events through the date of the report which is the date the financial statements were available to be issued.

Notes to Financial Statements, Continued

#### (2) Stewardship, Compliance and Accountability

#### (a) Budgetary Data

The County generally follows the procedures enumerated below in establishing the budgetary data reflected in the financial statements:

- On or before November 15<sup>th</sup>, the County Manager submits to the County Legislature a tentative operating budget for the fiscal year commencing the following January 1<sup>st</sup>. The tentative budget includes proposed expenditures and the means of financing.
- The County Manager meets with the Management and Budget Committee of the Legislature after transmittal of the tentative budget to review the budget document.
- The County Legislature conducts two public hearings on the tentative budget to obtain taxpayer comments.
- After the public hearing and prior to December 20<sup>th</sup>, the Legislature meets to consider and adopt the budget.
- All line item changes are made through majority vote by the County Legislature. This process is completed and the final budget is adopted by December 20<sup>th</sup>.
- Formal budgetary integration is employed during the year as a management control device for general, county road, refuse and garbage, road machinery and debt service funds.
- Budgets for general, county road, refuse and garbage, road machinery and debt service funds are legally adopted annually on a basis consistent with generally accepted accounting principles. The capital projects fund is budgeted on a project basis. An annual budget is not adopted for the community development fund.
- The County Legislature has established legal control of the budget at the function level of expenditures. Transfers between appropriation accounts, at the function level, require approval by the Legislature. Any modification to appropriations resulting from increases in revenue estimates or supplemental reserve appropriations also require a majority vote by the Legislature.
- Appropriations in general, county road, refuse and garbage, road machinery and debt service funds lapse at the end of the fiscal year, except that outstanding encumbrances are reappropriated in the succeeding year pursuant to the Uniform System of Accounts promulgated by the Office of the State Comptroller.

#### (b) Property Tax Limitation

The County is permitted by the Constitution of the State of New York to levy taxes for purposes other than debt service up to  $1^1/2\%$  of the five-year average full valuation of taxable real estate located within the County. In accordance with this provision, the maximum amount of the tax levy for 2013 was \$132,618,512, which exceeded the actual levy less exclusions, by \$89,661,366.

Notes to Financial Statements, Continued

#### (2) Stewardship, Compliance and Accountability, Continued

#### (c) Expenditures in Excess of Budget

Certain individual budgetary expenditures accounts exceeded their budgetary authorizations in the general and debt service funds.

#### (d) Capital Projects Fund Deficits

The unassigned deficit in the capital projects fund of \$4,258,647 arises because of the application of generally accepted accounting principles to the financial reporting of such funds. The proceeds of bond anticipation notes issued to finance construction of capital projects are not recognized as other financing sources. Liabilities for bond anticipation notes payable are accounted for in the capital projects fund. The redemption of bond anticipation notes is recognized as other financing sources. The unassigned deficit will be reduced and eliminated as bond anticipation notes are redeemed from interfund transfers from other governmental funds or converted to permanent financing.

#### (e) Fund Deficits

The Sullivan County Adult Care Center and Sullivan County Tobacco Asset Securitization Corporation reflect unrestricted deficits at December 31, 2013 of \$15,542,051 and \$10,343,287, respectively. These deficits will be reduced annually with the receipt of patient service fees and tobacco revenues, respectively.

#### (f) Prior Period Adjustment

In fiscal 2013, the Sullivan County Tobacco Asset Securitization Corporation changed its method of accounting in accordance with GASB Statement No. 65. As a result, net position of the Corporation decreased as of December 31, 2013 by \$241,064.

#### (3) Detailed Notes on All Funds

#### (a) Investments

Investments of the component units consist of the following:

• Investments of the Sullivan County Soil and Water Conservation District (component unit) of \$44,661 consists of certificates of deposit that have maturities that are of a duration of greater than three months and are secured by FDIC coverage and collateral posted by the respective depository.

#### (b) Restricted Investments

Restricted investments at December 31, 2013 consisted of the following:

Sullivan Tobacco Asset Securitization Corporation - Commercial paper, at cost, which approximates fair value, due in June 2013. \$\frac{1,242,547}{2}\$

Investments of the Sullivan Tobacco Asset Securitization Corporation are not subject to risk categorization.

Notes to Financial Statements, Continued

#### (3) Detailed Notes on All Funds, Continued

#### (c) Taxes Receivable

Taxes receivable at December 31, 2013 consisted of the following:

Taxes receivable - overdue	\$ 20,839,573
Returned school district taxes	15,172,435
Tax liens	30,791
	36,042,799
Allowance for uncollectible taxes	(2,057,858)
	\$ <u>33,984,941</u>

School district taxes are offset by liabilities to the school districts. Taxes receivable and tax liens are also partially offset by deferred tax revenues of \$11,994,299, which represents an estimate of the receivable which will not be collected within the first sixty days of the subsequent year.

#### (d) Due From/To Other Funds

The balances reflected as due from/to other funds at December 31, 2013 were as follows:

<u>Fund</u>	Due From	Due To
General	\$ 7,926,380	8,276,984
County road	579,012	-
Refuse and garbage	123,505	-
Capital projects	6,424	15,975
Non-major governmental	822,810	-
Enterprise fund - Adult Care Center	-	4,865,391
Internal service fund - workers' compensation benefits	7,372,385	_
Fiduciary funds		3,672,166
	\$ 16,830,516	16,830,516

The outstanding balances between funds results mainly from the time lag between the dates that 1) interfund goods and services are provided or reimbursable expenditures occur, 2) transactions are recorded in the accounting system and 3) payments between funds are made.

#### Notes to Financial Statements, Continued

#### (3) Detailed Notes on All Funds, Continued

#### (e) Capital Assets

Changes in the County's capital assets are as follows:

	Balance January 1, 2013	Additions	Deletions	Balance December 31, 2013
Governmental activities:				
Capital assets, not being depreciated:				
Land	\$ 8,659,087	<u></u>	-	8,659,087
Construction-in-progress	3,710,651	734,126	(1,198,464)	3,246,313
Total capital assets, not				
being depreciated	12,369,738	734,126	(1,198,464)	11,905,400
Capital assets, being depreciated:				
Buildings and improvements	62,201,137	1,225,206	-	63,426,343
Machinery and equipment	30,034,583	1,372,214	(1,609,679)	29,797,118
Infrastructure	202,447,110	6,639,771	_	209,086,881
Total capital assets,				
being depreciated	294,682,830	9,237,191	(1,609,679)	302,310,342
Less accumulated depreciation for:				
Buildings and improvements	29,589,010	1,273,602	-	30,862,612
Machinery and equipment	22,306,646	1,621,151	(1,602,406)	22,325,391
Infrastructure	108,740,483	6,530,515	_	115,270,998
Total accumulated depreciation	160,636,139	9,425,268	(1,602,406)	168,459,001
Capital assets, being depreciated, net	134,046,691	(188,077)	(7,273)	133,851,341
Governmental activities capital assets, net	\$ 146,416,429	546,049	(1,205,737)	145,756,741
Business-type activities:  Capital assets not being depreciated -				
construction in progress	31,433	1,072,723		1,104,156
Capital assets, being depreciated:				
Buildings and improvements	10,659,257	89,848	(19,155)	10,729,950
Machinery and equipment	522,672	20,016		542,688
Total capital assets,				
being depreciated	11,181,929	109,864	(19,155)	11,272,638
Less accumulated depreciation for:				
Buildings and improvements	9,325,779	110,442	(766)	9,435,455
Machinery and equipment	407,159	38,501	-	445,660
Total accumulated depreciation	9,732,938	148,943	(766)	9,881,115
Business-type activities capital assets, net	\$ 1,480,424	1,033,644	(18,389)	2,495,679

Notes to Financial Statements, Continued

#### (3) Detailed Notes on All Funds, Continued

#### (e) Capital Assets, Continued

Depreciation expense was charged to the County's functions and programs as follows:

#### Governmental activities:

General government support	\$ 685,136
Education	326,423
Public safety	329,222
Health	130,612
Transportation	6,342,889
Economic opportunity and development	52,648
Culture and recreation	83,428
Home and community services	<u>1,474,910</u>
Total depreciation expense	
governmental activities	\$ <u>9,425,268</u>
Business-type activities - Adult Care Center	\$ 148,943

#### Capital Assets - Component Units

Changes in the Soil and Water Conservation District's (component unit) capital assets are as follows:

		Balance inuary 1, 2013	Additions	<u>Deletions</u>	Balance December 31, 2013
Capital assets, being depreciated:	Φ.	## 10 <b>#</b>			
Buildings	\$	55,197	-	•	55,197
Machinery and equipment		114,310	1,115	(2,673)	112,752
Total capital assets,					
being depreciated		169,507	1,115	(2,673)	167,949
Less accumulated depreciation for:					
Buildings		33,810	1,380	(2,673)	32,517
Machinery and equipment		102,174	4,870		107,044
Total accumulated depreciation		135,984	6,250	(2,673)	139,561
Soil and Water Conservation District					
capital assets, net	\$	33,523	(5,135)	_	28,388

Notes to Financial Statements, Continued

### (3) Detailed Notes on All Funds, Continued

### (e) Capital Assets, Continued

Changes in the Industrial Development Agency's (component unit) capital assets are as follows:

	Balance			Balance
	January 1,			December 31,
	<u>2013</u>	<u>Additions</u>	<u>Deletions</u>	2013
Capital assets not being depreciated -				
construction-in-progress	\$ -	380,905	-	380,905
Capital assets, being depreciated:				
Machinery and equipment	299,865	-	-	299,865
Less accumulated depreciation	34,483	15,642		50,125
Industrial Development Agency				
capital assets, net	\$ 265,382	(15,642)		249,740

Changes in the Emerald Corporate Center Economic Development Corporation's (component unit) capital assets are as follows:

	Balance			Balance
	January 1,			December 31,
	2013	<u>Additions</u>	<u>Deletions</u>	<u>2013</u>
Capital assets, not being depreciated -				
construction-in-progress	\$ 1,442,461	•	_	1,442,461

A detailed schedule of capital assets for the Community College (component unit) is not currently available.

### (f) Accrued Liabilities

Accrued liabilities at December 31, 2013 were as follows:

	Fund					
		County	Refuse and	Non-major		
	General	<u>road</u>	garbage	govenrmental	<u>Total</u>	
Payroll and employee benefits	\$ 3,281,169	457,679	106,182	144,388	3,989,418	

Notes to Financial Statements, Continued

### (3) Detailed Notes on All Funds, Continued

### (g) Pension Plan - Primary Government

The County participates in the New York State and Local Employees' Retirement System (ERS) (System). This System is a cost-sharing multiple-employer defined benefit pension plan. The System provides retirement, disability and death benefits to plan members. Obligations of employers and employees to contribute and benefits to employees are governed by the New York State Retirement and Social Security Law. The System issues a publicly available financial report that includes financial statements and required supplementary information for the System. That report may be obtained by writing to the New York State and Local Employees' Retirement System, 110 State Street, Albany, New York 12224.

Funding Policy - The System is non-contributory except for employees in tiers 3 and 4 that have less than ten years of service, who contribute 3% of their salary; employees in tier 5 who contribute 3% of their salary without regard to their years of service; and, employees in tier 6 who contribute 3% of their salaries through March 31, 2013. Beginning on April 1, 2013, employees in tier 6 will contribute between 3% and 6% based upon the amount of their annual salary. Contributions are certified by the State Comptroller and expressed as a percentage of members' salary. Contribution rates are actuarially determined and based upon membership tier and plan. Contributions consist of a life insurance portion and regular pension contributions. Contribution rates for the plan year ended March 31, 2014 are as follows:

Rate
28.8%
26.3, 26.2
25.4
21.1, 21.0
25.4
22.4
21.1, 21.0
19.6
17.0, 16.9
13.2
11.6, 11.5, 11.4

Contributions made or accrued to the System for the current and two preceding years were as follows:

2013	\$ 7,712,766
2012	4,923,708
2011	6,386,461

These contributions were equal to 100% of the actuarially required contributions for each respective fiscal year.

Notes to Financial Statements, Continued

### (3) Detailed Notes on All Funds, Continued

### (g) Pension Plan - Primary Government, Continued

The current ERS contribution for the County was charged to the funds identified below.

<u>Fund</u>	<u>Amount</u>
General	\$ 5,790,707
County Road	534,059
Refuse and Garbage	156,626
Road Machinery	198,667
Adult Care Center	1,032,707
	\$ 7.712.766

### (h) Pension Plans - Component Units

The College participates in ERS, as well as the New York State Teachers' Retirement System (TRS) and the Teachers' Insurance and Annuity Association - College Retirement Equities Fund (TIAA/CREF). The Sullivan County Soil and Water Conservation District also participates in the ERS. The ERS system is the same system which covers County employees. The elements of this system are described above. TRS is a cost-sharing multiple-employer defined benefit pension plan. TRS provides retirement, disability and death benefits to plan members. Obligations of employers and employees to contribute and benefits to employees are governed by Education Law. The System issues a publicly available financial report that includes financial statements and required supplementary information for the System. The TRS report may be obtained by writing to the New York State Teachers' Retirement System, 10 Corporate Woods Drive, Albany, NY 12211-2395.

<u>Funding Policy</u> - TRS is non-contributory except for employees in tiers 3 and 4 that have less than ten years of service, who contribute 3% of their salary and employees in tier 5 who contribute 3.5% of salary without regard to their years of service. Pursuant to Article 11 of Education Law, contributions are established annually for TRS by the New York State Teachers' Retirement Board. Contribution rates are actuarially determined and based upon membership tier and plan. The employer contribution rate for the plan year ended June 30, 2013 was 11.5% for all covered TRS employees.

Notes to Financial Statements, Continued

### (3) Detailed Notes on All Funds, Continued

### (h) Pension Plans - Component Units, Continued

Contributions made to the Systems for the current and two preceding years were as follows:

			Soil and Water
			Conservation
	Sullivan County (	Community College	<u>District</u>
	<u>TRS</u>	ERS	<u>ERS</u>
2013	\$ 131,014	460,452	58,934
2012	134,895	524,049	47,872
2011	99,623	350,498	39,941

All contributions were equal to 100% of the actuarially required contributions for each respective fiscal year.

TIAA/CREF is an optional retirement program, designated by the trustees of the State University of New York, which has been made available by the College to eligible employees. This System is a privately operated defined contribution retirement plan. The College assumes no liability for the financial status of TIAA/CREF members' accounts other than payment of contributions. Benefits are determined by the amount of individual accumulations and the retirement income option selected.

All benefits are fully vested after thirteen months of participation in TIAA/CREF. New York State Education Law establishes the contribution rate for each employee electing this optional retirement program. TIAA/CREF is contributory for employees who joined after July 27, 1976 who contribute 2-3% of their salary. TIAA/CREF allows members to make extra payments at any time. These extra payments are not matched by the College. For the plan year ended August 31, 2013, the College incurred \$425,851 in pension expenses under this Plan.

The Industrial Development Agency, Emerald Corporate Center Economic Development Corporation and the Sullivan County Funding Corporation do not participate in a pension program.

Notes to Financial Statements, Continued

### (3) Detailed Notes on All Funds, Continued

### (i) Short-Term Capital Borrowings

The schedule below details the changes in short-term capital borrowings.

	Year of			Balance			Balance
	Original	Maturity	Interest	January 1,	New		December 31,
<u>Purpose</u>	<u>Issue</u>	<u>Date</u>	Rate	<u>2013</u>	<u>Issues</u>	Redemptions	<u>2013</u>
Governmental activities:							
Jail planning	2008	3/8/2013	0.80%	\$ 500,000	-	(500,000)	-
Landfill cap	2010	3/7/2014	1.00%	3,300,000	-	(1,100,000)	2,200,000
Road reconstruction	2012	3/7/2014	1.00%	2,000,000	-	(400,000)	1,600,000
Computer equipment	2012	3/7/2014	1.00%	1,000,000	-	(200,000)	800,000
Road construction	2013	3/7/2014	1.00%		3,500,000	-	3,500,000
				\$6,800,000	3,500,000	(2,200,000)	8,100,000
Business-type activities:							
ACC Construction	2013	3/7/2014	1.00%	\$	1,130,000	-	1,130,000

Liabilities for bond anticipation notes are generally accounted for in the capital projects fund. Bond anticipation notes issued for judgments or settled claims are recorded in the fund paying the claim. Principal payments on bond anticipation notes must be made annually. State law requires that bond anticipation notes issued for capital purposes or judgments be converted to long-term obligations generally within five years after the original issue date. However, bond anticipation notes issued for assessable improvement projects may be renewed for periods equivalent to the maximum life of the permanent financing, provided that stipulated annual reductions of principal are made. Reductions in outstanding BAN obligations when principal payment is made in another fund is reported as BANs redeemed from appropriations.

Interest expenditures of \$18,125, \$23,750 and \$41,250 were recorded in the fund financial statements in the general, county road and refuse and garbage funds, respectively. Interest expense of \$132,628 was recorded in the government-wide financial statements for governmental activities.

### (j) Short-Term Non-Capital Borrowings

The schedule below details the changes in short-term non-capital borrowings. These borrowings consisted of notes issued in anticipation of the collection of real property taxes.

			Balance			Balance
		Interest	January 1,	New		December 31,
<u>Issued</u>	Matures	Rate	<u>2013</u>	<u>Issues</u>	Redemptions	<u>2013</u>
03/15/2012	03/15/2013	1.25%	\$ 10,000,000	-	(10,000,000)	-
03/192013	03/07/2014	0.75%		9,500,000	<del>-</del>	9,500,000
			\$ 10,000,000	9,500,000	(10,000,000)	9,500,000

Interest expenditures of \$125,000 were recorded in the fund financial statements in the general fund. Interest expense of \$82,624 was recorded in the government-wide financial statements for governmental activities.

Notes to Financial Statements, Continued

### (3) Detailed Notes on All Funds, Continued

### (k) Long-Term Liabilities

The changes in the County's long-term indebtedness for the year ended December 31, 2013 is as follows:

Governmental activities:	Balance January 1, <u>2013</u>	New Issues and/or Additions	Maturities and/or Payments	Balance December 31, 2013	Due Within One Year
Bonds payable Plus unamortized premium	\$ 57,460,397 380,207	17,880,000 2,568,574	(26,007,370) (187,650)	49,333,027 2,761,131	7,017,516 330,348
	57,840,604	20,448,574	(26,195,020)	52,094,158	7,347,864
Installment purchase debt	104,915		(104,915)	-	
Other non-current liabilities:					
Claims payable Retirement incentives and	12,747,514	6,102,627	(3,937,723)	14,912,418	1,718,382
other pension obligations	3,636,820	3,003,731	(308,304)	6,332,247	596,582
Compensated absences	3,447,725	66,636	-	3,514,361	350,000
Other postemployment benefit obligations payable	52,470,320	11,343,950	(4,339,271)	59,474,999	_
Landfill closure costs	12,114,555	3,390,030	(688,757)	14,815,828	1,032,065
Total other non-current liabilities	84,416,934	23,906,974	(9,274,055)	99,049,853	3,697,029
Governmental activities long-term liabilities	<u>\$ 142,362,453</u>	44,355,548	(35,573,990)	151,144,011	11,044,893
Business-type activities: Bonds payable Less unamortized original	13,424,603	-	(412,630)	13,011,973	172,484
issue discount	(110,815)	_	7,589	(103,226)	-
	13,313,788	-	(405,041)	12,908,747	172,484
Other non-current liabilities: Retirement incentives and					
other pension obligations	467,799	771,521	(351,822)	887,498	144,894
Compensated absences Other postemployment	1,117,481	-	(149,546)	967,935	967,935
benefit obligations payable	7,256,650	1,474,573	(279,874)	8,451,349	279,874
Total other non-current liabilities	8,841,930	2,246,094	(781,242)	10,306,782	1,392,703
Business-type activities long-term liabilities	\$ 22,155,718	2,246,094	(1,186,283)	23,215,529	1,565,187

Notes to Financial Statements, Continued

### (3) Detailed Notes on All Funds, Continued

### (k) Long-Term Liabilities, Continued

	Balance	New Issues	Maturities	Balance	
	January 1,	and/or	and/or	December 31,	Due Within
	<u>2013</u>	<b>Additions</b>	<b>Payments</b>	2013	One Year
Component units:					
Mortgage payable	\$ 7,955,845	-	(87,939)	7,867,906	
Note payable	372,000	10,391	-	382,391	9,787
Capital lease obligations	3,413,000	-	_	3,413,000	3,413,000
Compensated absences	438,810	87,669	_	526,479	1,500
Other postemployment			-	-	-
benefit obligations payable	 8,781,125	2,364,944	(876,079)	10,269,990	_
Component units					
long-term liabilities	\$ 20,960,780	2,463,004	(964,018)	22,459,766	3,424,287

Governmental fund liabilities for bonds and installment purchase debt are liquidated by the debt service fund, which is primarily funded by the general fund. Each governmental fund's liability for retirement incentives and other pension obligations, compensated absences, other postemployment benefit obligations and landfill closure costs are liquidated by the respective fund, primarily the general fund. Claims liabilities are liquidated by the workers' compensation benefits fund, which is funded primarily by the general fund.

Notes to Financial Statements, Continued

### (3) Detailed Notes on All Funds, Continued

### (k) Long-Term Liabilities, Continued

<u>Bonds Payable</u> - Governmental and Business-type Activities - Bonds payable at December 31, 2013 are comprised of the following individual issues:

					Amount
		Original			Outstanding at
	Year of	Issue	Final	Interest	December 31,
<u>Purpose</u>	<u>Issue</u>	<u>Amount</u>	<u>Maturity</u>	<u>Rates</u>	<u>2013</u>
Landfill projects	1999	\$ 9,976,987	April, 2019	1.242 - 3.382	\$ 3,215,000
Tobacco Asset Securitization	2001	16,965,000	June, 2027	5.000 - 6.000	12,945,000
Landfill projects	2002	4,085,000	May, 2014	5.530 - 5.851	375,000
Public improvements	2005	9,790,000	July, 2019	3.500 - 4.000	735,000
Landfill projects	2005	1,890,000	May, 2014	4.373 - 4.593	180,000
Public improvements	2006	5,055,000	July, 2014	4.125 - 4.250	720,000
Public improvements	2007	15,515,000	July, 2022	4.250 - 4.300	3,050,000
Refunding bonds	2007	6,900,000	March, 2017	4.000 - 5.000	2,120,000
Public improvements -					
tax exempt bonds	2010	8,775,000	May, 2021	3.610 - 5.110	7,600,000
Public improvements -					
Build America Bonds	2010	7,600,000	May, 2024	4.932 - 5.932	5,835,000
Public improvements -					
Recovery Zone Economic					
Development Bonds	2010	810,000	May, 2024	5.932	810,000
Public improvement	2012	9,495,000	October, 2026	1.500 - 3.000	8,335,000
Public improvement refunding	2013	17,880,000	July, 2022	1.000 - 5.000	16,425,000
					\$ 62,345,000

Interest expenditures of \$1,966,686 were recorded in the fund financial statements in the debt service fund. Interest expense of \$1,876,558 was recorded in the government-wide financial statements for governmental activities. Interest expense of \$15,679 and \$752,421 was recorded in the fund and government-wide financial statements for the business-type activities in the Adult Care Center Fund and the Sullivan County Tobacco Asset Securitization Corporation, respectively.

On April 9, 2013, the County deposited \$20,330,062 of proceeds from the sale of refunding bonds of \$17,880,000 with an escrow agent to advance refund \$18,980,000 in County serial bonds with the difference recorded as a deferred outflow of resources. This resulted in a net present value savings of approximately \$1,143,704, or a 6.02% savings on the refunded bonds.

<u>Installment Purchase Debt</u> - The County, in 2003, entered into an \$885,000 capital lease agreement to acquire a parcel of property from the New York State Power Authority in exchange for the County selling a piece of its own property to a third party. The agreement provides for annual payments of \$109,112, including interest at 4.0% through July 2013. There was no balance due at December 31, 2013.

Interest expenditures/expense of \$4,197 was recorded in the fund financial statements in the debt service fund and in the government-wide financial statements.

Notes to Financial Statements, Continued

### (3) Detailed Notes on All Funds, Continued

### (k) Long-Term Liabilities, Continued

<u>Payments to Maturity</u> - The annual requirements to amortize all bonded and installment purchase debt outstanding as of December 31, 2013 including interest payments of \$15,946,912 are as follows:

		Governmenta	l Activities	Business-Typ	oe Activities		
Year Ended		Bon	ds	Bon	ds	Tota	ıls
December 31,		<b>Principal</b>	<u>Interest</u>	<u>Principal</u>	Interest	<u>Principal</u>	Interest
2014	\$	7,017,516	1,966,701	962,484	712,760	7,980,000	2,679,461
2015		5,828,109	1,694,275	591,891	669,956	6,420,000	2,364,231
2016		5,973,541	1,480,994	631,459	635,071	6,605,000	2,116,065
2017		5,328,861	1,240,242	661,139	598,462	5,990,000	1,838,704
2018		5,050,000	1,064,234	825,000	554,450	5,875,000	1,618,684
2019 - 2023		16,385,000	2,649,178	4,920,000	1,977,454	21,305,000	4,626,632
2024 - 2027		3,750,000	170,378	4,420,000	532,757	8,170,000	703,135
	<u>\$</u>	49,333,027	10,266,002	13,011,973	5,680,910	62,345,000	15,946,912

<sup>\*</sup> Includes optional flexible principal of \$790,000.

The above general obligation bonds and installment purchase debt are direct obligations of the County for which its full faith and credit are pledged and are payable from taxes levied on all taxable real property within the County, except for the 2001 Sullivan County Tobacco Asset Securitization Corporation bonds. These bonds are obligations of SCTASC, and will be repaid from future tobacco revenues.

Note Payable - The Sullivan County Industrial Development Agency has entered into an agreement with the United States Department of Agriculture (USDA) to create a Rural Microloan Revolving Fund (RMRF), which will provide loans to local eligible businesses. The outstanding amount will accrue interest at 2% per annum throughout the term of the loan but will be deferred for the first 24 months. Once the deferral period is over, the Agency must repay the loan in equally amortized monthly payments of principal and interest over a period not to exceed 20 years. As of December 31, 2013, the Agency has drawn down a total of \$382,391 of the \$440,000 loan funds available.

Claims Payable - The internal service fund reflects workers' compensation benefits liabilities. The general fund reflects general liability claims liabilities. These liabilities are based upon estimates of the ultimate cost of claims (including future claim adjustment expenses) that have been reported, but not settled, and of claims that have been incurred but not reported. The length of time for which such costs must be estimated varies depending on the coverage involved. Because actual claim costs depend on such complex factors as inflation, changes in doctrines of legal liability and damage awards, the process used in computing claim liabilities does not necessarily result in an exact amount. Claims liabilities are recomputed periodically using a variety of actuarial and statistical techniques to produce current estimates that reflect recent settlements, claim frequency

Notes to Financial Statements, Continued

### (3) Detailed Notes on All Funds, Continued

### (k) Long-Term Liabilities, Continued

and other economic and social factors. A provision for inflation in the calculation of estimated future claims costs is implicit in the calculation because reliance is placed both on actual historical data that reflects past inflation and other factors that are considered to be appropriate modifiers of past experience.

An analysis of the activity of unpaid claim liabilities is as follows:

			Year ended			Year ended	
		Г	ecember 31, 2013		D	ecember 31, 201	2
	]	<u>Dental</u>	Workers' compensation	General <u>liability</u>	<u>Dental</u>	Workers' compensation	General <u>liability</u>
Balance at beginning of year Provision for claims and claims	\$	8,625	12,352,473	386,416	-	4,894,773	427,343
adjustment expenses/expenditures Claims and claims adjustment		386,919	5,715,708	(29,821)	349,054	10,870,334	101,653
expenses/expenditures paid	_(	387,670)	(3,465,673)	(54,559)	(340,429)	(3,412,634)	(142,580)
Balance at end of year	\$	7,874	14,602,508	302,036	8,625	12,352,473	386,416
Due within one year	\$	7,874	1,460,508	250,000	8,625	1,227,475	250,000

Retirement Incentives and Other Pension Obligations - Legislation approved by the State and adopted by the County in 2006 permitted correction officers to avail themselves of Section 4434 of the Retirement and Social Security Law. This section provided that the retirement calculation for these employees would be based on the regular compensation earned during the last year of credited service immediately preceding the member's effective date of retirement. Enactment of this provision resulted in a liability for past service costs estimated at \$48,800. Payments are being made over a ten year period, with interest at 8% per annum. The current year cost of the program was \$6,734, including interest, and was charged to general fund expenditures in the fund financial statements. The balance due at December 31, 2013 was \$17,354.

Legislation approved by the State and adopted by the County in 2009 permits probation officers in counties electing coverage under Section 89-t to retire on completion of 25 years of creditable service. This section provides that the retirement calculation for these employees will be based on one half of the regular compensation earned during the last year of credited service immediately preceding the member's effective date of retirement. Enactment of this provision has resulted in a liability for past service costs estimated at \$43,678. Payments are being made over a five year period, with interest at 8% per annum. The current year cost of the program was \$10,277, including interest, and was charged to general fund expenditures in the fund financial statements. The balance due at December 31, 2013 was \$9,470.

Notes to Financial Statements, Continued

### (3) Detailed Notes on All Funds, Continued

### (k) Long-Term Liabilities, Continued

The 2010 State-wide Retirement Incentive Program enacted under Chapter 105 of the Laws of 2010 authorized local municipalities to offer employees a retirement incentive. Under Part A of the plan, eligible employees would be granted one month of additional service credit for each year of service up to 36 years. Under Part B of the plan, eligible employees can retire without penalty and benefit reduction if they are under the age of 62 and have less than 30 years of credited service. The estimated cost of the program will be approximately 60% of the employee's final average salary. The County has elected to pay this obligation over a five year period, with interest. The current year cost of the program was \$455,795 and was charged to general fund expenditures in the fund financial statements. The balance due at December 31, 2013 was \$1,023,368 for governmental activities and \$115,978 for business-type activities.

The State Legislature enacted Chapter 57 of the Laws of 2010. This chapter authorized local governments, at their option, to amortize a portion of their respective ERS contributions beginning in 2010. The maximum amortization amount each year going forward will be determined by the difference between each employer's effective contribution rate as compared to the System's overall graded rate. The amortized amounts are to be paid in equal annual installments over a ten year period, although amounts may be prepaid at any time. Interest will be charged at rates which approximate a market rate of return on taxable fixed rate securities of a comparable duration and will be adjusted annually. The County elected to amortize the maximum allowable ERS contributions for 2012. The amount amortized for the County's 2013 contributions made in February 2014, was \$3,633,100. The County elected to amortize the maximum allowable ERS contributions for 2013. The amount amortized for the County's 2013 contributions made in February 2014, was \$3,628,103.

Compensated Absences - Under the terms of existing collective bargaining agreements, County employees are granted vacation and sick leave in varying amounts. Upon retirement or separation of service, employees may be compensated for unused vacation time to a maximum of 30 days at the current daily rate of pay. Employees represented by the Brotherhood of Teamsters can accumulate up to 200 days of sick leave. Upon retirement, those employees who have accumulated more than 165 sick leave days shall receive a sure equal to 25% of the employees' daily rate of pay for sick leave accumulations in excess of 165 days up to a maximum of 200 days. The other collective bargaining agreements provide that employees can accumulate up to 200 days of sick leave. Upon retirement, those employees can apply 50% for each unused sick leave day in excess of 120 days to their share of retiree medical premiums. The value of these compensated absences has been reflected in the government-wide financial statements.

Sullivan County Community College (component unit) and the Soil and Water Conservation District (component unit) employees may accumulate vacation leave. Upon termination, they are compensated for this leave at their current rate of pay. The liability at December 31, 2013 was \$511,475 and \$15,004, respectively

Notes to Financial Statements, Continued

### (3) Detailed Notes on All Funds, Continued

### (k) Long-Term Liabilities, Continued

The Industrial Development Agency (component unit), the Emerald Corporate Center Economic Development Corporation (component unit) and the Sullivan County Funding Corporation (component unit) have no full time employees and therefore do not require policies with respect to compensated absences.

Other Postemployment Benefit Obligations Payable - In addition to providing pension benefits, the County provides certain health care benefits for retired employees through a single employer defined benefit plan. The various collective bargaining agreements stipulate the employees' covered and the percentage of contribution. Contributions by the County may vary according to length of service. The cost of providing postemployment health care benefits is shared between the County and the retired employee. Substantially all of the County's employees may become eligible for those benefits if they reach normal retirement age while working for the County. The cost of retiree health care benefits is recognized as an expenditure as claims are paid in the governmental funds.

The County's annual other postemployment benefit (OPEB) cost (expense) is calculated based on the annual required contribution, (ARC), an amount actuarially determined in accordance with the parameters of GASB Statement No. 45. GASB Statement No. 45 establishes standards for the measurement, recognition and display of the expenses and liabilities for retirees' medical insurance. As a result, reporting of expenses and liabilities will no longer be done under the "pay-as-you-go" approach. Instead of expensing the current year premiums paid, a per capita claims cost will be determined, which will be used to determine a "normal cost", an "actuarial accrued liability", and ultimately the ARC. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities over a period not to exceed thirty years.

Actuarial valuations for OPEB plans involve estimates of the value of reported amounts and assumptions about the probability of events far into the future. These amounts are subject to continual revision as results are compared to past expectations and new estimates are made about the future. Calculations are based on the OPEB benefits provided under the terms of the substantive plan in effect at the time of each valuation and on the pattern of sharing of costs between the employer and plan members to that point. In addition, the assumptions and projections utilized do not explicitly incorporate the potential effects of legal or contractual funding limitations on the pattern of cost sharing between the employer and plan members in the future. The actuarial calculations of the OPEB plan reflect a long-term perspective.

Notes to Financial Statements, Continued

### (3) Detailed Notes on All Funds, Continued

### (k) Long-Term Liabilities, Continued

The County is required to accrue on the government-wide and proprietary fund financial statements the amounts necessary to finance the plan as actuarially determined, which is equal to the balance not paid by plan members. Funding for the Plan has been established on a pay-as-you-go basis. The assumed increase in healthcare costs is 8.5% for the next year, decreases annually through 2021 to 8%, 7.5%, 7%, 6.5%, 6%, 5.5% and 5%, respectively, and then continues at 5% thereafter. The amortization basis is the level dollar method with an open amortization approach of 30 years. The actuarial assumptions include a 4.155% investment rate of return and a 2.5% inflation rate. The County currently has no assets set aside for the purpose of paying postemployment benefits. The actuarial cost method utilized was the projected unit credit method. Separate financial statements are not available.

Community College

The number of participants as of December 31, 2013 was as follows:

Drimary

Primary government		•	•	<u>Total</u>
829 _656		152 <u>94</u>		981 
<u>1,485</u>		<u>246</u>		<u>1,731</u>
		Governmental <u>Activities</u>	Adult Care <u>Center</u>	Sullivan County Community <u>College</u>
of January 1, 2013	\$	140,661,684	14,213,859	31,366,081
lity (UAAL)	\$	140,661,684	14,213,859	31,366,081
		0.00%	0.00%	0.00%
mbers) ed payroll		39,815,946 353.28%	<u>4,894,132</u> <u>290.43%</u>	6,659,707 470.98%
ontribution		12,255,536 2,180,142 _(3,091,728)	1,600,649 301,510 (427,586)	2,352,259 394,295 (381,610)
		11,343,950 (4,339,271)	1,474,573 (279,874)	2,364,944 (876,079)
ng of year		7,004,679 _52,470,320	1,194,699 7,256,650	1,488,865 8,781,125
ear	\$	59,474,999	8,451,349	10,269,990
	government  829  656  1,485  Ility (UAAL)  mbers) ed payroll  contribution	government  829 656 1,485  Ility (UAAL)  shapers) and payroll  contribution	government         (Component           829         152           656         94           1,485         246           Governmental Activities           of January 1, 2013         \$ 140,661,684           ————————————————————————————————————	government         (Component Unit)           829         152           94         1,485           246    Adult  Care  Center  Of January 1, 2013 \$ 140,661,684   14,213,859

Notes to Financial Statements, Continued

### (3) Detailed Notes on All Funds, Continued

### (k) Long-Term Liabilities, Continued

The primary government's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan and the net OPEB obligation for the current and two preceding years is as follows:

		Percentage of	
Fiscal		Annual	
Year Ended	Annual	OPEB Cost	Net OPEB
December 31,	OPEB Cost	<u>Contributed</u>	<u>Obligation</u>
2013	\$ 12,818,523	36.03%	67,926,348
2012	12,644,434	36.95	59,726,970
2011	12,143,366	35.84	51,755,197

The schedule of funding progress for the OPEB plan immediately following the notes to the financial statements presents multi-year trend information about whether the actuarial value of the plan assets is increasing or decreasing relative to the actuarial accrued liability for the benefits over time.

Landfill Closure Costs - State and Federal laws and regulations require the County to place a final cover on its landfill site when it stops accepting waste and to perform certain maintenance and monitoring functions at the site for thirty years after closure. The amount of \$14,815,828 reported as a landfill closure costs liability in the government-wide financial statements, at December 31, 2013, represents an estimated amount based on the use of 100 percent of the landfill capacity less the actual expenditures to date of \$31,377,455. These expenditures have been charged to the capital projects fund, which has a total project budget of \$32,061,010. Actual costs may be higher due to inflation, changes in technology, or changes in regulations.

<u>Capital Lease Obligations - Component Unit</u> - The College has entered into a capital lease to finance the construction of energy saving improvements and equipment. The lease financed \$3,662,030 for these improvements during 2010. During 2012, the College ceased payment on the capital lease while resolving a dispute with the lessor. Subsequently, the College has begun making payments on a modified payment plan. As a result full payments not made in 2013, the College is in default of the lease covenants. In recognition of this default, the College has classified the entire lease balance as current. While the College has classified the lease as current, the following represents the original terms. Future minimum capital lease payments and the present value of the minimum lease payments are as follows:

Notes to Financial Statements, Continued

### (3) Detailed Notes on All Funds, Continued

### (k) Long-Term Liabilities, Continued

Year ending August 31,	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2012	\$ 186,000	221,375	407,375
2013	197,000	210,680	407,680
2014	208,000	199,353	407,353
2015	220,000	187,392	407,392
2016	233,000	176,392	409,392
2017-2021	1,299,000	701,361	2,000,361
2022-2025	1,070,000	164,123	1,234,123
Totals	\$ 3,413,000	<u>1,860,676</u>	<u>5,273,676</u>

The stated interest rate is 5.75%. Interest expense recognized in fiscal year ended August 31, 2013 was \$250,000. Interest is payable in February and August of each year.

The College has the right to pre-pay the lease at any time.

### (1) Revenue and Expenditures Interfund Transfers

Interfund transfers are defined as the flow of assets, such as cash or goods and services, without the equivalent flow of assets in return. The interfund transfers reflected below have been reflected as transfers:

Transfers out	General <u>fund</u>	County road <u>fund</u>	Refuse and garbage <u>fund</u>	Capital projects fund	Non-major governmental <u>fund</u>	Adult Care <u>Center</u>	<u>Total</u>
General fund	\$ -	10,677,408	1,100,000	-	4,927,064	553,762	17,258,234
County road fund	-	-	-	-	1,939,718	_	1,939,718
Refuse and garbage fund	-	-	-	-	4,962,118	_	4,962,118
Capital projects fund	1,060	-	-	-	121,300	-	122,360
Non-major governmental fund	9,253	1,301	14,382	-	805,224	-	830,160
Adult Care Center	-	•			-	-	
	\$ 10,313	10,678,709	1,114,382	-	12,755,424	553,762	25,112,590

Transfers are used to 1) move amounts earmarked in the operating funds to fulfill commitments for capital projects fund expenditures, 2) move unexpended capital projects fund balances to the operating funds that originally provided the funding, 3) move amounts earmarked in the operating funds to fulfill commitments for debt service fund expenditures and 4) move amounts in the general fund that are associated with the refuse and garbage fund.

### Notes to Financial Statements, Continued

### (3) Detailed Notes on All Funds, Continued

### (m) Net Position/Fund Balance

The components of net position are detailed below:

- Net investment in capital assets the component of net position that reports the difference between capital assets less both the accumulated depreciation and the outstanding balance of debt, excluding unexpended proceeds, that is directly attributable to the acquisition, construction or improvement of those assets.
- Restricted for capital projects the component of net position that reports the amounts restricted for capital projects, exclusive of unexpended bond proceeds and unrestricted interest earnings.
- Restricted for law enforcement the component of net position that represents the proceeds of seized funds which are restricted by New York State Law for use in law enforcement activities.
- Restricted for Stop DWI program the component of net position that represents State
  revenues that must be used in accordance with the parameters of the Driving While
  Intoxicated Program.
- Restricted for debt service the component of net position that reports the difference between assets and liabilities with constraints placed on their use by Local Finance Law.
- Restricted for Community Development the component of net position that reports
  the difference between assets and liabilities of the community development fund with
  constraints placed on their use by the United States Department of Housing and Urban
  Development.
- Restricted for component units this component of net position reports assets set aside by the Counties component units and detailed in their respective financial statements.
- Unrestricted all other net position that do not meet the definition of "restricted" or "net investment in capital assets".

Certain elements of fund balance are described above. Those additional elements which are not reflected in the statement of net position but are reported in the governmental funds balance sheet are described below.

Nonspendable fund balance reported in the general fund represents the amount due from the ACC which is a long-term receivable not available to fund current year operations.

Amounts committed by the County Legislature include \$7,494,162 to fund the closure and post closure care costs of the County's land fill site; \$4,000,000 for building repairs; \$2,000,000 for infrastructure; and \$9,608 for Fort Delaware.

Notes to Financial Statements, Continued

### (3) Detailed Notes on All Funds, Continued

### (m) Net Position/Fund Balance, Continued

Assignment of fund balance are not legally required segregations but represent intended use for a specific purpose. At December 31, 2013, the County has assigned \$1,349,150 to be appropriated for the ensuing year's budget in the general fund. All remaining fund balances of the County Road, Refuse and Garbage, and Road Machinery Fund are reported as assigned fund balances.

Unassigned fund balance in the general fund represents amounts not classified as nonspendable, restricted, committed or assigned. Unassigned fund balance in the capital projects fund represents the deficit balances in the capital projects.

### (4) Summary Disclosure of Significant Contingencies

### (a) Litigation

The County receives numerous notices of claims for damages arising generally from alleged negligence, false arrest, bodily injury, breach of contract and civil rights violations. The County is self-insured for general liability claims to the extent disclosed below. The County attorney has indicated that he is not aware of any such action which would have a significant adverse impact on the County's financial condition.

The County is also a defendant in numerous pending tax certiorari proceedings, the results of which cannot be determined at this time. Any future refunds resulting from adverse settlements will be funded in the year in which the payments are made.

### (b) Contingencies

The County participates in various Federal grant programs. These programs are subject to program compliance audits pursuant to the Single Audit Act. The amount of expenditures which may be disallowed by the granting agencies cannot be determined at this time, although the County anticipates such amounts, if any, to be immaterial.

The County has been made aware of a possible Medicaid recoupment of \$1,051,229 from the Sullivan County Adult Care Center, the provider, for the disallowance of a federal payment from the Centers for Medicare and Medicaid Services (CMS) for the New York State fiscal year 2006/07 intergovernmental transfer payment. CMS is basing this possible recoupment on the claim that payment was made outside the 2-year claiming window and, as such, is an overpayment to the health care provider. The County is of the opinion that its original request for payment was made within the 2-year claiming window, but later changed as directed by the New York State Department of Health (NYS DOH). Subsequent to the change in the requested payment date, CMS informed NYS DOH that supplemental Medicaid payments are based on "date of service" rather than "date of payment". This was contrary to how NYS DOH had interpreted the methodology for supplemental Medicaid payments since inception of the program in New York. This difference of opinion regarding payment methodology between CMS and

Notes to Financial Statements, Continued

### (4) Summary Disclosure of Significant Contingencies, Continued

### (b) Contingencies, Continued

NYS DOH should not result in a recoupment of Medicaid payments from the County. Due to these circumstances, a Congressional letter has been sent to CMS requesting a "good cause" waiver be granted to the counties affected. The outcome of this request is still pending and the County has not yet received official notification from NYS DOH regarding the recoupment. The County is of the opinion that since it originally requested payment within the 2-year claiming window and modified its payment request based on the directions received from NYS DOH, that the County should be held harmless from any recoupment. The potential recoupment reflects the actual amount due to the County from CMS, under the accepted guidelines that have been followed for more than two decades. Therefore, the only portion of any recoupment that should be subject of discussion are those enhanced funds that were awarded as part of the federal American Reinvestment and Recovery Act program, which are wholly outside of this \$1,051,229 that was properly and timely claimed by the County. The County may consider legal action to ensure that NYS DOH is held responsible for any recoupment, as opposed to funds from the County.

### (c) Significant Contingencies - Sullivan County Tobacco Asset Securitization Corporation

The enforceability of the rights and remedies of the State (and thus the bondholders) and of the obligations of a participating manufacturer under the Master Settlement Agreement (MSA) are subject to the Bankruptcy Code and the other applicable insolvency, moratorium or similar laws relating to or affecting the enforcement of creditors' rights. Some of the risks include risks of delay in or reduction of amounts of payment or of non-payment under the MSA and the risk that the State (and thus the County and/or STASC) may be stayed for an extended time from enforcing any rights under the MSA and the Consent Decree or with respect to the payments owed by the bankrupt participating manufacturer or from commencing legal proceedings against the bankrupt participating manufacturer. As a result, if a participating manufacturer becomes a debtor in a bankruptcy case and defaults in making payment, funds available to SCTASC to pay bondholders may be reduced or eliminated.

The bonds are payable only from the assets of SCTASC. The bonds are neither legal nor moral obligations of the County or the State of New York, and no recourse may be had thereto for payment of amounts owing on the bonds. SCTASC's only source of funds for payments on the bonds is the collections and amounts on deposit in pledged accounts pursuant to the indenture. SCTASC has no taxing power and no significant assets other than the rights to receive tobacco settlement revenues.

### (d) Risk Management

The County purchases various insurance coverages to reduce its exposure to loss. The County maintains a general liability policy with limits of \$1 million per occurrence. There is a \$75,000 self-insured retention per claim. The County also maintains an excess liability policy with coverage up to \$9 million per claim and in the aggregate. In addition, the County purchases conventional health insurance coverage. Settled claims resulting from these risks have not exceeded commercial coverage in any of the past three fiscal years.

Notes to Financial Statements, Continued

### (4) Summary Disclosure of Significant Contingencies, Continued

### (d) Risk Management, Continued

The County adopted a self-insured workers compensation program under the provisions of Local Law No. 1 of 1967. The County, as well as other participants in the program (15 towns and 5 villages within the County), are assessed premiums which are based on a formula involving assessed value and the actual historical claims experience of such participant.

### (5) Subsequent Events

- The County issued \$11,315,000 in bonds on June 10, 2014. The bonds mature through June 1, 2024 and bear interest at the rate of 2.00% to 2.50%.
- The County issued \$9,000,000 of tax anticipation notes on March 6, 2014 in anticipation of real property tax collections. The notes mature on March 6, 2015 and bear interest at the rate of 1.00%.
- The County issued bond anticipation notes of \$5,700,000 for various capital projects on March 6, 2014. The notes mature on March 6, 2015 and bear interest at the rate of 1.00%. The County also issued bond anticipation notes of \$750,000 for various capital projects on June 10, 2014. The notes mature on June 10, 2015 and bear interest at the rate of 1.00%.

### (6) Other Matters

- On June 24, 2011, the Governor signed Chapter 97 of the Laws of 2011 (Tax Levy Limitation Law). This law applies to all local governments.
- The Tax Levy Limitation Law restricts the amount of real property taxes that may be levied by a County in a particular year, beginning with the 2012 year. It expires on June 16, 2016.
- The following is a brief summary of certain relevant provisions of the Tax Levy Limitation Law. The summary is not complete and the full text of the Tax Levy Limitation Law should be read in order to understand the details and implementations thereof.
- The Tax Levy Limitation Law imposes a limitation on increases in the real property tax levy, subject to certain exceptions. The Tax Levy Limitation Law permits the County to increase its overall real property tax levy over the tax levy of the prior year by no more than the "Allowable Levy Growth Factor," which is the lesser of one and two-one hundredths or the sum of one plus the Inflation Factor; provided, however that in no case shall the levy growth factor be less than one. The "Inflation Factor" is the quotient of: (i) the average of the 20 National Consumer Price Indexes determined by the United States Department of Labor for the twelve-month period ending six months prior to the start of the coming fiscal year minus the average of the National Consumer Price Indexes determined by the United States Department of Labor for the twelve-month period ending six months prior to the start of the prior fiscal year, divided by (ii) the average of the National Consumer Price Indexes

Notes to Financial Statements, Continued

### (6) Other Matters, Continued

determined by the United States with the result expressed as a decimal to four places. The County is required to calculate its tax levy limit for the upcoming year in accordance with the provision above and provide all relevant information to the New York State Comptroller prior to adopting its budget. The Tax Levy Limitation Law sets forth certain exclusions to the real property tax levy limitation of the County, including exclusions for certain portions of the expenditures for retirement system contributions and tort judgments payable by the County. The County legislature may adopt a budget that exceeds the tax levy limit for the coming fiscal year only if the County Legislature first enacts, by a vote of at least sixty percent of the total voting power of the County Legislature, a local law to override such limit for such coming fiscal year.

### (7) Accounting Standards Issued But Not Yet Implemented

- GASB Statement No. 67 "Financial Reporting for Pension Plans an Amendment of GASB Statement No. 25" replaces existing standards for financial reporting and note disclosure for most pension plans that are administered through trusts or equivalent arrangements. The requirements of this statement are effective for periods beginning after June 15, 2013, which is the fiscal year beginning January 1, 2014 for the County. This statement is not expected to have a material effect on the financial statements of the County.
- GASB Statement No. 68 "Accounting and Financial Reporting for Pensions an Amendment of GASB Statement No. 27" replaces existing standards of accounting and financial reporting for pension plans that are provided to the employees of state and local governmental employers through pension plans that are administered through trusts or equivalent arrangements. The requirements of this statement are effective for periods beginning after June 15, 2014, which is the fiscal year beginning January 1, 2015 for the County. This statement is being evaluated for its effect on the financial statements of the County.
- GASB Statement No. 69 "Government Combinations and Disposals of Government Operations" establishes accounting and financial reporting standards for government mergers, acquisitions and disposals. The statement requires disclosures to be made about government combinations and disposals of government operations to enable financial statement users to evaluate the nature and financial effect of those transactions. The requirements of this statement are effective for periods beginning after December 15, 2013, which is the fiscal year beginning January 1, 2014 for the County. This statement is not expected to have a material effect on the financial statements of the County.

Notes to Financial Statements, Continued

### (7) Accounting Standards Issued But Not Yet Implemented, Continued

GASB Statement No. 70 - "Accounting and Financial Reporting for Nonexchange Financial Guarantees" improves the accounting and financial reporting by state and local governments that extend and receive nonexchange financial guarantees. The statement requires a government that extends a nonexchange financial guarantee to recognize a liability when qualitative factors and historical data, if any, indicate that it is more likely than not that the government will be required to make a payment on the guarantee. The statement also requires a government that has issued an obligation guaranteed in a nonexchange transaction to recognize revenue to the extent of the reduction in its guaranteed liabilities. The requirements of this statement are effective for periods beginning after June 15, 2013, which is the fiscal year beginning January 1, 2014 for the County. This statement is not expected to have a material effect on the financial statements of the County.

GASB Statement No. 71 - "Pension Transition for Contributions Made Subsequent to the Measurement Date" addresses an issue regarding application of the transition provisions of GASB Statement No. 68 - "Accounting and Financial Reporting for Pensions." This Statement amends paragraph 137 of GASB Statement No. 68 to require that, at transition, a government recognize a beginning deferred outflow of resources for its pension contributions, if any, made subsequent to the measurement date of the beginning net pension liability. The requirements of this statement are required to be applied simultaneously with GASB Statement No. 68 which is for periods beginning after June 15, 2014, which is the fiscal year beginning January 1, 2015 for the County. This statement is being evaluated for its effect on the financial statements of the County.

### Required Supplementary Information - Schedule of Funding Progress Other Postemployment Benefits Last Three Fiscal Years

						Untunded
						Liability
			Unfunded			as a
	Actuarial		Actuarial			Percentage
Valuation	Value of	Accrued	Accrued	Funded	Covered	of Covered
<u>Date</u>	<u>Assets</u>	<u>Liability</u>	<u>Liability</u>	<u>Ratio</u>	<u>Payroll</u>	<u>Payroll</u>
January 1, 2013	\$ -	154,875,543	154,875,543	-%	44,710,078	346.40%
January 1, 2012	-	158,452,478	158,452,478	-	45,250,882	350.16
January 1, 2011	-	146,917,684	146,917,684	-	43,553,182	337.33

### MAJOR GOVERNMENTAL FUNDS

### **GENERAL FUND**

The general fund constitutes the primary operating fund of the County and is used to account for and report all financial resources not accounted for and reported in another fund.

### **COUNTY ROAD FUND**

The county road fund is established pursuant to New York State Highway Law and is used to account for the maintenance and repair of County roads and bridges and snow removal costs.

### REFUSE AND GARBAGE FUND

The refuse and garbage fund is used to account for the activity of the County's solid waste operations.

### CAPITAL PROJECTS FUND

The capital projects fund is utilized to account for and report financial resources that are restricted, committed or assigned for capital outlay, including the acquisition or construction of major capital facilities, other than those financed by proprietary funds.

### General Fund Comparative Balance Sheets December 31, 2013 and 2012

Assets	<u>2013</u>	<u>2012</u>
Cash:  Demand deposits	P 26 504 200	22 266 001
Petty cash	\$ 26,584,300 12,800	23,366,081 12,650
retty easir		
	26,597,100	23,378,731
Taxes receivable:		
Taxes receivable - overdue	20,839,573	21,662,294
Returned school district taxes Tax liens	15,172,435	15,692,627
1 ax nens	30,791	88,536
	36,042,799	37,443,457
Less allowance for uncollectible amounts	(2,057,858)	(2,070,935)
	33,984,941	35,372,522
Other receivables:		
Accounts	8,270,666	5,018,727
State and Federal aid	21,264,280	24,597,861
Due from other governments	191,546	265,381
Due from other funds	7,926,380	6,138,561
	37,652,872	36,020,530
Total assets	\$ 98,234,913	94,771,783
Liabilities, Deferred Inflows of Resources and Fund Balance		
Liabilities:		
Accounts payable	7,902,881	8,077,578
Accrued liabilities	3,281,169	3,144,286
Retained percentages payable	1,352	1,352
Due to other governments	314,258	278,828
Due to school districts	18,477,332	19,662,798
Due to other funds	8,276,984	6,839,496
Due to New York State retirement system	5,378,238	4,832,164
Deposits Tax anticipation notes payable	4,385,955 9,500,000	4,939,099
	-	10,000,000
Total liabilities	57,518,169	57,775,601
Deferred inflows of resources:		
Deferred departmetnal income inflows	1,213,340	774,966
Deferred tax inflows	11,994,299	11,798,354
Total deferred inflows	13,207,639	12,573,320
Fund balance:		
Nonspendable	4,865,391	-
Restricted	773,434	775,058
Committed	13,503,770	9,694,504
Assigned	1,349,150	1,116,190
Unassigned	7,017,360	12,837,110
Total fund balance	27,509,105	24,422,862
Total liabilities, deferred inflows and fund balance	\$ 98,234,913	94,771,783

### General Fund

Comparative Schedule of Revenue, Expenditures and Changes in Fund Balance - Budget and Actual Years ended December 31, 2013 and 2012

		20	13	
	Original <u>Budget</u>	Final <u>Budget</u>	Actual	Variance with Final Budget Positive (Negative)
Revenue:				
Real property taxes	\$ 53,364,524	53,364,524	53,786,165	421,641
Other tax items	6,085,851	6,463,870	9,313,959	2,850,089
Non-property taxes	36,387,000	36,426,594	36,206,602	(219,992)
Departmental income	23,042,265	22,581,968	20,015,462	(2,566,506)
Intergovernmental charges	631,967	606,752	521,439	(85,313)
Use of money and property	131,150	131,150	174,443	43,293
Licenses and permits	26,500	26,500	20,000	(6,500)
Fines and forfeitures	276,208	301,872	322,034	20,162
Sale of property and compensation for loss	108,250	144,321	62,818	(81,503)
Miscellaneous local sources	3,320,779	3,354,547	3,411,682	57,135
State aid	15,798,305	16,178,692	16,102,525	(76,167)
Federal aid	 16,723,427	16,765,310	16,283,063	(482,247)
Total revenue	 155,896,226	156,346,100	156,220,192	(125,908)
Expenditures:				
General government support	24,488,251	24,531,263	22,866,068	1,665,195
Education	5,600,000	5,600,000	5,547,733	52,267
Public safety	22,534,847	23,643,746	23,168,719	475,027
Health	24,885,404	24,564,446	23,063,706	1,500,740
Transportation	1,314,570	1,426,523	1,187,575	238,948
Economic opportunity and development	55,831,395	56,179,931	55,052,400	1,127,531
Culture and recreation	3,419,072	3,266,588	3,129,855	136,733
Home and community services	1,176,313	1,165,713	1,063,084	102,629
Debt service	 843,125	843,125	843,125	
Total expenditures	140,092,977	141,221,335	135,922,265	5,299,070
Excess of revenue over expenditures	 15,803,249	15,124,765	20,297,927	5,173,162
Other financing sources (uses): Premiums	-	-	36,237	36,237
Transfers in	-	-	10,313	10,313
Transfers out	 (17,317,662)	(17,481,480)	(17,258,234)	223,246
Total other financing sources (uses)	 (17,317,662)	_(17,481,480)	(17,211,684)	269,796
Net change in fund balance	(1,514,413)	(2,356,715)	3,086,243	5,442,958
Fund balance at beginning of year	 24,422,862	24,422,862	24,422,862	_
Fund balance at end of year	\$ 22,908,449	22,066,147	27,509,105	5,442,958

### General Fund

Comparative Schedule of Revenue, Expenditures and Changes in Fund Balances - Budget and Actual, Continued

			201	2	
		Original	Final Budget	Actual	Variance with Final Budget Positive
Revenue:		Budget	Budget	<u>Actual</u>	( <u>Negative</u> )
Real property taxes	\$	48,877,857	48,877,857	51,466,856	2,588,999
Other tax items	Φ	6,570,278	6,610,941	8,463,919	1,852,978
Non-property taxes		35,442,000	35,197,009	36,226,594	1,029,585
Departmental income		22,866,955	22,898,145	20,811,540	(2,086,605)
Intergovernmental charges		640,755	621,528	510,912	(110,616)
Use of money and property		125,350	125,350	157,862	32,512
Licenses and permits		23,500	23,500	20,990	(2,510)
Fines and forfeitures		284,708	296,272	497,936	201,664
Sale of property and compensation for loss		110,300	232,503	176,060	(56,443)
Miscellaneous local sources		3,052,542	3,039,088	3,271,251	232,163
State aid		15,664,660	16,380,109	15,014,371	(1,365,738)
Federal aid		16,155,997	17,664,471	18,197,064	532,593
Total revenue		149,814,902	151,966,773	154,815,355	2,848,582
Expenditures:					
General government support		25,494,848	26,029,565	23,008,080	3,021,485
Education		5,350,000	5,300,000	5,297,188	2,812
Public safety		22,617,395	22,974,717	22,281,506	693,211
Health		24,968,980	25,053,086	23,150,414	1,902,672
Transportation		1,283,103	1,237,116	1,172,599	64,517
Economic opportunity and development		56,536,269	58,132,164	56,711,538	1,420,626
Culture and recreation		3,416,474	3,531,993	3,289,795	242,198
Home and community services		1,495,691	1,504,440	1,443,075	61,365
Debt service	<u></u>	685,537	668,168	668,167	1
Total expenditures		141,848,297	144,431,249	137,022,362	7,408,887
Excess of revenue over expenditures		7,966,605	7,535,524	17,792,993	10,257,469
Other financing sources (uses):					
Premiums		-	-	81,993	81,993
Transfers in		463,239	726,334	726,335	1
Transfers out		(16,089,969)	(17,311,051)	(17,311,051)	_
Total other financing sources (uses)		(15,626,730)	(16,584,717)	(16,502,723)	81,994
Net change in fund balance		(7,660,125)	(9,049,193)	1,290,270	10,339,463
Fund balance at beginning of year		23,132,592	23,132,592	23,132,592	
Fund balance at end of year	\$	15,472,467	14,083,399	24,422,862	10,339,463

COUNTY OF SULLIVAN, NEW YORK

General Fund

Schedule of Revenue and Other Financing Sources Compared to Budget - With Prior Year Actual Year ended December 31, 2013

Original Budget Budget al property taxes  The tax items: Gain on sale of tax acquired property Bayments in lieu of taxes  The payments in lieu of taxes  Th	Sriginal Budget 53,364,524 500,000 4,750,000 835,851 6,085,851 6,085,851 550,000 34,250,000 550,000 300,000 310,000 515,000 470,000 2,000	Final Budget 53,364,524 53,364,524 5,122,014 835,851 6,463,870 6,463,870 550,000 570,594 300,000 515,000 515,000 530,000 530,000	Actual 53,786,165 2,751,742 5,566,052 996,165 9,313,959 619,352 265,550 286,122 548,403 689,150 689,150	Positive (Negative) 421,641  2,245,737 444,038 160,314 2,850,089 69,352 (14,044) (13,878) 33,403 159,150
ta ta	34, 4, 34, 34, 36,	4,75 83 6,08 34,25 55 30 30 47 47	4,750,000       5,12         835,851       83         6,085,851       6,46         34,250,000       34,25         550,000       55         300,000       30         515,000       51         470,000       53         2,000       36,387,000         36,387,000       36,42	4,750,000       5,122,014       5,56         835,851       835,851       99         6,085,851       6,463,870       9,31         34,250,000       34,250,000       33,75         550,000       550,000       61         300,000       279,594       26         300,000       515,000       54         515,000       530,000       68         2,000       2,000       68         36,387,000       36,426,594       36,20
Final         Actual         Ne           Budget         Actual         (Ne           53,364,524         53,786,165         2           600         506,005         2,751,742         2           851         835,851         996,165           851         6,463,870         9,313,959         2           851         6,463,870         619,352         2           800         34,250,000         619,352         2           850,000         279,594         265,550         2           860         279,594         265,550         2           860         515,000         548,403         2           860         689,150         4,598           860         36,206,602         6           860         36,206,602         6	Actual (Ne Actual (Ne 53,786,165	6,165 6,165 6,052 6,052 6,052 6,052 6,165 3,959 2,352 6,122 8,403 9,150 6,120 6,120 6,120 6,120 6,120 6,120 6,120 6,120 6,120 6,120 6,120	Negative (Negative) 421,641 421,641 2,245,737 444,038 160,314 2,850,089 (14,044) (13,878) 33,403 159,150 2,598 (219,992)	

COUNTY OF SULLIVAN, NEW YORK

General Fund

Schedule of Revenue and Other Financing Sources Compared to Budget - with prior year actual, Continued

				Variance with Final Budget	
	Original	Final		Positive	2012
	Budget	Budget	Actual	(Negative)	Actual
Departmental income:					
General government support:					
County treasurer fees	\$ 4,350	4,350	5,726	1.376	6.012
Tax collection fees	641,000	852,005	1,099,667	247,662	1,194,227
Tax map fees	2,225	2,225	3,502	1,277	3,513
Clerk fees	1,657,058	1,657,058	1,642,387	(14,671)	1,549,152
Charges for tax advertising	1,500	1,500	937	(563)	2,967
Civil service examination fees	10,000	10,000	8,841	(1,159)	13,216
Attorney fees	36,190	36,190	108,409	72,219	17,436
Public works charges	3,793,972	3,793,972	3,804,417	10,445	3,805,180
Management information fees	1,408,879	1,428,414	990,857	(437,557)	1,086,191
Stop-DWI reimbursement	80,850	80,850	67,850	(13,000)	44,721
Central services chargebacks	265,437	265,437	172,754	(92,683)	183,082
	7,901,461	8,132,001	7,905,347	(226,654)	7,905,697
Public safety:					
Sheriff fees	701,010	714,260	730,310	16,050	722,612
Probation fees	117,100	117,100	122,328	5,228	126,454
Public safety fees	109,688	109,688	103,473	(6,215)	93,415
	927,798	941,048	956,111	15,063	942,481

(Continued)

### General Fund

Schedule of Revenue and Other Financing Sources Compared to Budget - With Prior Year Actual, Continued

### General Fund

Schedule of Revenue and Other Financing Sources Compared to Budget - With Prior Year Actual, Continued

	Original Budget	Final Budoet	Actual	Variance with Final Budget Positive (Negative)	2012 Actual
Departmental income, continued: Culture and recreation:			, social	(iveganve)	Z Z Z Z Z Z Z Z Z Z Z Z Z Z Z Z Z Z Z
Parks and recreation	\$ 74,680	63,644	57,439	(6,205)	64,064
Recreation concessions	15,000	14,769	9,771	(4,998)	10,007
Contributions - office for the Aging	154,175	131,263	130,882	(381)	134,208
Fort Delaware admissions fees	17,500	15,570	13,281	(2,289)	12,860
	261,355	225,246	211,373	(13,873)	221,139
Home and Community Services - community					
development administration reimbursement	73,500	73,500	3,954	(69,546)	29,781
Total departmental income	23,042,265	22,581,968	20,015,462	(2,566,506)	20,811,540
Intergovernmental charges:					
General services	424,754	399,539	400,520	981	391,504
Election service charges	400	400	344	(99)	1,719
Public safety	16,000	16,000	16,127	127	14,720
Health services	85,000	85,000	21	(84,979)	992
Economic assistance	105,813	105,813	104,427	(1,386)	101,977
	631,967	606,752	521,439	(85,313)	510,912
Use of money and property:					
Earnings on investments	41,350	41,350	58,167	16,817	52,724
Rental of property	7,800	7,800	7,800	•	11,998
Commissions	82,000	82,000	108,476	26,476	93,140
	131,150	131,150	174,443	43,293	157,862
					(Continued)

COUNTY OF SULLIVAN, NEW YORK

General Fund

Schedule of Revenue and Other Financing Sources Compared to Budget - With Prior Year Actual, Continued

				Variance with Final Budget	
	Original	Final		Positive	2012
Licenses and permits:	Budget	Budget	Actual	(Negative)	Actual
Business and occupational licenses	\$ 25,000	25,000	18,500	(6,500)	19,490
Other licenses and permits	1,500	1,500	1,500	I	1,500
i	26,500	26,500	20,000	(6,500)	20,990
Fines and forfeitures:	•		1		
inics and folletted ball	12,000	57,664	157,244	119,580	309,621
Stop DWI fines	264,208	264,208	164,790	(99,418)	188,315
	276,208	301,872	322,034	20,162	497.936
Sale of property and compensation for loss:					
Sale of equipment	•	ı	1	ŧ	100
Minor sales	8,250	9,150	12,243	3,093	5.921
Insurance recoveries	100,000	135,171	50,575	(84,596)	170,039
	108,250	144,321	62,818	(81,503)	176,060
Miscellaneous local sources:					
Refund of prior year's expenditures	ı	i	22,063	22,063	183,515
Gifts and donations	107,000	89,944	89,460	(484)	108,353
Video and lottery terminals	199,000	242,448	242,448		199,000
Indirect cost chargebacks	3,014,779	3,014,779	3,043,779	29,000	2,730,742
Other	8	7,376	13,932	6,556	49,641
	3,320,779	3,354,547	3,411,682	57,135	3,271,251
					(Continued)

General Fund

Schedule of Revenue and Other Financing Sources Compared to Budget - With Prior Year Actual, Continued

	Original Budøet	Final Budget	Actual	Variance with Final Budget Positive	2012
State aid:		10gmn	- Crinal	(INCBALLVE)	Acidal
General government support:					
Court facilities	\$ 217,041	217,041	216,963	(78)	197.644
District attorney	108,476	118,476	130,552	12,076	50,800
Indigent legal services	161,999	161,999	291,393	129,394	291,506
Records management	i	1	2,616	2,616	1,282
Other	5,500	101,886	210,020	108,134	2,084
	493,016	599,402	851,544	252,142	543,316
Public safety:					
Homeland security	32,000	58,182	ı	(58,182)	1
Probation services	292,442	292,442	278,501	(13,941)	366,889
Navigation aid	5,000	2,000	3,995	(1,005)	4,012
Court officer reimbursement	27,500	17,000	14,710	(2,290)	18,260
Other	48,500	48,500	(307)	(48,807)	88,091
	405,442	421,124	296,899	(124,225)	477,252
Health:					
Public health	1,366,452	1,352,316	1,160,751	(191,565)	1,236,770
Education and care of handicapped children	6,765	2,665	824	(1,841)	5,052
Addition control	334,892	334,892	222,078	(112,814)	334,892
Mental health	3,108,304	3,138,399	2,976,453	(161,946)	2,739,612
Education and transportation of handicapped chile	15,000	15,000	141,885	126,885	83,495
Early intervention program	2,615,218	2,808,218	2,264,236	(543,982)	2,581,828
	7,446,631	7,651,490	6,766,227	(885,263)	6,981,649

(Continued)

General Fund

Schedule of Revenue and Other Financing Sources Compared to Budget - With Prior Year Actual, Continued

Variance with

2012 Actual		25,153		(239,342)	11,215	3,453,574	1,242,973	114,550	1,230,166	66,014	231,674	8,529	5,221	109,106	46,405	6,280,085		624,482	56,043	680,525		28,391	15,014,371
Final Budget Positive (Negative)	U) [	7,005		(34,060)	(99,059)	1,167,691	(3,672)	(96,935)	32,699	(4,447)	(81,414)	(125)	(1,171)	(79,197)	(148,003)	652,307		ı	(27,280)	(27,280)		48,487	(76,167)
Actual	24 415	04,410		(308,370)	2,764	4,406,590	1,817,369	77,931	1,026,700	59,563	160,686	8,529	4,829	1	158,338	7,414,929		594,149	51,875	646,024		62,487	16,102,525
Final Budget	051.95	00,000		(274,310)	101,823	3,238,899	1,821,041	174,866	994,001	64,010	242,100	8,654	6,000	79,197	306,341	6,762,622		594,149	79,155	673,304		14,000	16,178,692
Original <u>Budget</u>	000 s			(274,310)	101,823	3,238,899	1,821,041	174,866	994,001	64,010	242,100	8,654	6,000	79,197	306,341	6,762,622		622,010	49,584	671,594		14,000	15,798,305
	State aid, continued: Transportation - bus subsidies	tarisportation - dus substatios	Economic opportunity and development:	Medical assistance	Aid to dependent children	Family services administration	Child care	Juvenile delinquency	Home relief	Emergency aid for adults	Day care	Veterans' service agency	Economic assistance	Workforce development	Services for recipients		Culture and recreation:	Programs for the aging	Youth programs		Home and community services - refuse,	garbage and recycling charges	Total state aid

(Continued)

COUNTY OF SULLIVAN, NEW YORK

General Fund

Schedule of Revenue and Other Financing Sources Compared to Budget - With Prior Year Actual, Continued

2012 <u>Actual</u>	50,145	93,072	306,466	347,467	965,375		(224,125)	4,252,654	5,477,100	616,263	2,928,619	1,373,308	242,692	620,567	1,081,399	16,368,477	(Continued)
Variance with Final Budget Positive (Negative)	(5,981) 95,715	89,734	(41,074)	(60,726)	(224,310)		(35,468)	(107,712)	247,812	(72,261)	119,559	(48,011)	(5,364)	(191,124)	(301,396)	(393,965)	
<u>Actual</u>	60,019	182,829	269,834	3/2,381 239,274	881,489		(299,021)	3,805,336	5,033,386	620,998	2,651,826	1,349,727	5,931	601,457	941,033	14,710,673	
Final <u>Budget</u>	66,000 27,095	93,095	310,908	300,000	1,105,799		(263,553)	3,913,048	4,785,574	693,259	2,532,267	1,397,738	11,295	792,581	1,242,429	15,104,638	
Original <u>Budget</u>	\$ 165,000 5,721	170,721	320,934	300,000	1,115,825		(263,553)	3,913,048	4,822,925	693,259	2,532,267	1,397,738	11,295	595,271	1,242,429	14,944,679	
Federal aid:	Public safety: Sheriff's department Other	Health	Public health	Mental health		Economic opportunity and development:	Medial assistance	Aid to dependent children	Family services administration	Food stamps	Flexible fund family services	Child care	Home relief	Workforce development	Day care		

COUNTY OF SULLIVAN, NEW YORK General Fund

Schedule of Revenue and Other Financing Sources Compared to Budget - With Prior Year Actual, Continued

2012 Actual	510,690	259,450	18,197,064	154,815,355		81,993	ı	726,335	808,328	155,623,683
Variance with Final Budget Positive (Negative)	21	46,273	(482,247)	(125,908)		36,237	1,060	9,253	46,550	(79,358)
<u>Actual</u>	461,799	46,273	16,283,063	156,220,192		36,237	1,060	9,253	46,550	156,266,742
Final <u>Budget</u>	461,778	E	16,765,310	156,346,100		ı	i	1	1	156,346,100
Original <u>Budget</u>	\$ 492,202	1	16,723,427	155,896,226		1	•	ī	1	\$ 155,896,226
	Federal aid, continued:  Culture and recreation - programs for the aging	Home and community services - planning	Total federal aid	Total revenue	Other financing sources:	Premiums Transfer in:	Capital projects fund	Debt service fund	Total other financing sources	Total revenue and other financing sources

General Fund

Schedule of Expenditures and Other Financing Uses Compared to Budget - With Prior Year Actual

Year ended December 31, 2013

2012 Actual		522,776	6,920	1,428,226	1,513,033	284,568	303,150	533,331	494,125	1,334,467	379,517	185,540	(5,389)	248,252	144,440	337,736	544,337	1,919,459	843,055	796,698	724,063
Variance with Final Budget Positive (Negative)		11,624	1,360	16,418	(109,653)	20,127	7,380	10,438	13,810	20,107	8,371	3,490	(2)	6,824	14,600	3,350	15,899	(5,509)	37,897	19,794	16,310
V I Actual		549,149	6,640	1,532,247	1,497,310	317,897	284,090	474,850	486,619	1,194,268	422,500	238,700	2	250,511	164,549	343,599	568,797	2,003,771	838,630	843,285	610,546
Final <u>Budget</u>		560,773	8,000	1,548,665	1,387,657	338,024	291,470	485,288	500,429	1,214,375	430,871	242,190	į	257,335	179,149	346,949	584,696	1,998,262	876,527	863,079	626,856
Original <u>Budget</u>		\$ 560,520	8,000	1,505,282	1,387,657	282,524	313,470	444,838	500,035	690,666	398,086	242,190	ı	247,335	215,149	346,858	584,639	1,932,996	828,380	829,091	625,095
	General governmental support:	County legislature	Municipal Court	District Attorney	Public defense	Coroners	County manager	Audit and control	County treasurer	Tax collection	Management and budget	Grants administration	Risk management	Payroll	Health finance	Purchasing	Real property tax map	County clerk	County attorney	Personnel	Elections

(Continued)

COUNTY OF SULLIVAN, NEW YORK

General Fund

Schedule of Expenditures and Other Financing Uses Compared to Budget - With Prior Year Actual, Continued

				Variance with Final Budget	
	Original	Final		Positive	2012
	Budget	Budget	Actual	(Negative)	Actual
General governmental support, continued:					
Records management	\$ 153,270	153,270	131,506	21,764	148,595
Public works administration	544,773	590,311	603,772	(13,461)	526,471
Central services administration	278,626	278,626	249,586	29,040	173,722
Buildings	4,446,712	4,749,017	4,411,762	337,255	4,588,614
Management information systems	3,197,118	3,224,597	2,948,344	276,253	3,195,040
Unallocated insurance	829,060	829,060	896,032	(66,972)	777,956
Municipal association dues	25,000	34,221	34,221		34,431
Judgments and claims	150,000	150,000	85,278	64,722	182,415
Postemployment benefits	752,478	752,478	779,330	(26,852)	774,000
Miscellaneous	1,860,000	1,029,088	98,277	930,811	
Bond and note issuance costs	\$	<b>I</b>	in the second se	Į į	68,532
•	24,488,251	24,531,263	22,866,068	1,665,195	23,008,080
Education:					
Community college - non-resident tuition	1,600,000	1,600,000	1,547,733	52,267	1,297,188
Contribution to community college	4,000,000	4,000,000	4,000,000	1	4,000,000
	2,600,000	5,600,000	5,547,733	52,267	5,297,188
					(Continued)

General Fund

Schedule of Expenditures and Other Financing Uses Compared to Budget - With Prior Year Actual, Continued

	Original	Final		Variance with Final Budget Positive	2012
Dublic cafety:	Budget	Budget	<u>Actual</u>	(Negative)	<u>Actual</u>
Administration	\$ 157,539	235 335	230 299	203	720 691
E-911	— <u> </u>	1,536,061	1,460,406	75,655	1.442.122
Sheriff	6,240,843	6,496,130	6,430,413	65,717	6,283,048
Probation	2,145,599	2,152,015	2,064,975	87,040	2,113,724
Jail	11,353,188	12,117,848	11,911,216	206,632	11,196,648
Stop DWI	281,708	281,828	248,050	33,778	251,739
Fire protection	88,003	89,443	81,947	7,496	94,897
Animal control	1		2,283	(2,283)	1,329
Safety inspection	1,600	1,600	914	989	1,437
Postemployment benefits	733,486	733,486	738,216	(4,730)	734,486
	22,534,847	23,643,746	23,168,719	475,027	22,281,506
Health:					
Public health	7,945,617	7,671,468	7,137,181	534,287	7,088,333
Handicapped children	24,638	16,438	10,386	6,052	21,942
Diagnostic and treatment programs	647,936	647,590	603,903	43,687	595,732
W.I.C.	6,054,469	5,924,908	5,811,107	113,801	5,973,932
Addiction control	623,378	623,687	513,696	109,991	471,532
Community services administration	875,840	875,840	768,163	107,677	785,550
Mental health programs	1,732,362	1,798,257	1,680,913	117,344	1,506,299
Contracted mental health services	4,079,640	4,104,734	3,752,204	352,530	4,014,661
Postemployment benefits	2,548,826	2,548,826	2,402,084	146,742	2,331,583
Public transportation fees	352,698	352,698	384,069	(31,371)	360,850
	24,885,404	24,564,446	23,063,706	1,500,740	23,150,414

(Continued)

General Fund

Schedule of Expenditures and Other Financing Uses Compared to Budget - With Prior Year Actual, Continued

Transmortation	Original <u>Budget</u>	Final <u>Budget</u>	<u>Actual</u>	Variance with Final Budget Positive (Negative)	2012 <u>Actual</u>
Airport Public transportation Postemployment benefits	\$ 384,841 853,532 76,197	395,646 954,680 76,197	389,438 719,766 78,371	6,208 234,914 (2,174)	369,314 725,532 77,753
Economic opportunity and development:	1,314,570	1,426,523	1,187,575	238,948	1,172,599
Family services administration Day care	14,028,238	14,104,871	13,043,055	1,061,816	13,059,934
Services for recipients	484,300	484,300	537,077	(52,777)	1,700,330
Medical assistance	141,280	141,280	140,319	961	129,701
Medical assistance - MMIS	22,090,685	22,090,685	21,718,772	371,913	21,762,530
Family assistance	4,698,847	4,698,847	5,257,885	(559,038)	6,101,570
Child care	4,618,223	4,618,223	4,856,104	(237,881)	4,176,404
Juvenile delinquent care	394,305	394,305	210,505	183,800	287,356
State training schools	196,308	196,308	(45,672)	241,980	288,521
Safety net	3,717,034	3,717,034	3,669,078	47,956	4,489,290
Home energy assistance program	20,000	20,000	11,371	8,629	42,736
Emergency aid for adults	249,650	249,650	273,383	(23,733)	181,594
Center for workforce development	1,294,381	1,509,581	1,332,245	177,336	1,296,523
Community action commission	18,360	62,272	62,272	1	ı
Other economic opportunity programs	31,396	31,396	31,396	ı	39,245
Public information	467,500	467,500	648,774	(181,274)	499,342
Veterans' services	544,389	546,928	531,954	14,974	529,512

(Continued)

COUNTY OF SULLIVAN, NEW YORK

General Fund

Schedule of Expenditures and Other Financing Uses Compared to Budget - With Prior Year Actual, Continued

Economic opportunity and development, continued:	Original <u>Budget</u>	Final <u>Budget</u>	<u>Actual</u>	Variance with Final Budget Positive (Negative)	2012 <u>Actual</u>
Consumer affairs - weights and measures  Economic and community development  Postemployment benefits	\$ 77,438 215,804	80,190 223,304 1,005,820	89,971 223,240	(9,781) 64	85,699
Continuo con Local accompations	55,831,395	56,179,931	55,052,400	1,127,531	56,711,538
Parks and recreation	375,696	369,636	318,356	51,280	302,522
Youth programs County missim	234,337	191,623	161,732	29,891	252,525
Historical property - Fort Delaware	76,010 92,371	77,024 85,430	56,908 61,969	20,116 23,461	78,689
Cultural affairs	42,833	42,833	49,303	(6,470)	47,004
Aging programs Postemployment benefits	2,468,738 129,087	2,370,955 129,087	2,358,762 122,825	12,193 6,262	2,382,819 125,735
	3,419,072	3,266,588	3,129,855	136,733	3,289,795
Home and community services:					
Flanning	628,116	615,741	511,400	104,341	600,744
Human rights commission Fish and came	34,853	35,853	38,085	(2,232)	34,215
DPW flood and erosion control	13,000 158,828	15,600 158,828	13,600 158.828	1 1	17,000 365,903
Veterans' cemetery	5,130	5,905	5,517	388	4,474
Postemployment benefits	3,786	3,786	3,654	132	5,739
Other	332,000	332,000	332,000		415,000
	1,176,313	1,165,713	1,063,084	102,629	1,443,075

(Continued)

COUNTY OF SULLIVAN, NEW YORK

General Fund

Schedule of Expenditures and Other Financing Uses Compared to Budget - With Prior Year Actual, Continued

2012	<u>Actual</u>	545,000	19,914	668,167	137,022,362			300,621	10,419,480	1,100,000	109,727	4,169,745	1,211,478	17,311,051	154,333,413
Variance with Final Budget Positive	(Negative)	1	1 1	1	5,299,070			i	270,284	23,593		(96,014)	25,383	223,246	5,522,316
	<u>Actual</u>	700,000	18,125 125,000	843,125	135,922,265			553,760	10,677,408	1,100,000	i	3,777,687	1,149,379	17,258,234	153,180,499
Final	Budget	700,000	18,125 125,000	843,125	141,221,335			553,760	10,947,692	1,123,593	ı	3,681,673	1,174,762	17,481,480	158,702,815
Original	Budget	\$ 700,000	18,125 125,000	843,125	140,092,977			553,760	10,689,048	1,123,593	1	3,776,499	1,174,762	17,317,662	\$ 157,410,639
	Debt service:	Principal Interest:	Bond anticipation notes Tax anticipation notes		Total expenditures	Other financing uses:	Transfer out:	Adult Care Center	County road fund	Refuse and garbage fund	Capital projects fund	Road machinery fund	Debt service fund	Total other financing uses	Total expenditures and other financing uses

# County Road Fund Comparative Balance Sheets December 31, 2013 and 2012

<u>Assets</u>		<u>2013</u>	<u>2012</u>
Cash - demand deposits	\$	36,496	95,155
Receivables:			
Accounts		90,407	49,963
State and Federal aid		2,275,050	2,412,648
Due from other funds		579,012	170,140
Total receivables	-	2,944,469	2,632,751
Total assets	<u>\$</u>	2,980,965	\$ 2,727,906
<u>Liabilities and Fund Balance</u> Liabilities:			
Accounts payable		660,894	954,531
Accrued liabilities		457,679	421,045
Retained percentages payable		98,411	87,976
Total liabilities		1,216,984	1,463,552
Fund balance - assigned	*********	1,763,981	1,264,354
Total liabilities and fund balance	\$	2,980,965	\$ 2,727,906

County Road Fund
Comparative Schedule of Revenue, Expenditures and
Changes in Fund Balances - Budget and Actual
Years ended December 31, 2013 and 2012

		201	3	
				Variance with Final Budget
	Original	Final		Positive
	<u>Budget</u>	<u>Budget</u>	<u>Actual</u>	(Negative)
Revenue:				
Intergovernmental charges	\$ 469,509	348,496	429,576	81,080
Use of money and property	•	-	348	348
Licenses and permits	2,500	5,190	5,467	277
Sale of property and compensation for loss	5,100	2,131	1,005	(1,126)
Miscellaneous local sources	350	350	161	(189)
State aid	3,422,500	2,634,636	2,433,837	(200,799)
Federal aid	1,519,150	570,064	926,455	356,391
Total revenue	5,419,109	3,560,867	3,796,849	235,982
Expenditures:				
Public safety	752,813	713,021	619,385	93,636
Transportation	13,602,931	11,531,593	11,014,177	517,416
Debt service:				
Principal	400,000	400,000	400,000	-
Interest	23,750	23,750	23,750	_
Total expenditures	14,779,494	12,668,364	12,057,312	611,052
Excess (deficiency) of				
revenue over expenditures	(9,360,385)	(9,107,497)	(8,260,463)	847,034
Other financing sources (uses):				
Premiums	-	_	21,099	21,099
Transfers in	10,689,048	10,947,692	10,678,709	(268,983)
Transfers out	(1,840,195)	(1,840,195)	(1,939,718)	(99,523)
Total other financing sources (uses)	8,848,853	9,107,497	8,760,090	(347,407)
Net change in fund balance	(511,532)	-	499,627	499,627
Fund balance at beginning of year	1,264,354	1,264,354	1,264,354	-
Fund balance at end of year	\$ 752,822	1,264,354	1,763,981	499,627

# County Road Fund

Comparative Schedule of Revenue, Expenditures and Changes in Fund Balances - Budget and Actual, Continued

		201	2	
	Original	Final		Variance with Final Budget Positive
	<u>Budget</u>	<u>Budget</u>	<u>Actual</u>	(Negative)
Revenue:				
Departmental income	\$ -	-	20	20
Intergovernmental charges	558,869	321,668	312,963	(8,705)
Use of money and property	-	-	375	375
Licenses and permits	2,000	2,000	9,551	7,551
Sale of property and compensation for loss	100	100	15,675	15,575
Miscellaneous local sources	255	255	339	84
State aid	3,906,750	3,906,750	3,040,944	(865,806)
Federal aid	1,694,852	1,694,852	895,873	(798,979)
Total revenue	6,162,826	5,925,625	4,275,740	(1,649,885)
Expenditures:				
Public safety	762,547	758,469	697,496	60,973
Transportation	14,106,779	13,843,445	11,534,790	2,308,655
Debt service:				
Principal	400,850	400,850	400,850	<b></b>
Interest	5,960	5,960	5,960	_
Total expenditures	15,276,136	15,008,724	12,639,096	2,369,628
Excess (deficiency) of				
revenue over expenditures	(9,113,310)	(9,083,099)	(8,363,356)	719,743
Other financing sources (uses):				
Premiums	-	-	11,641	11,641
Transfers in	10,501,407	10,419,480	10,441,570	22,090
Transfers out	(1,947,260)	(1,947,260)	(1,947,260)	
Total other financing sources (uses)	8,554,147	8,472,220	8,505,951	33,731
Net change in fund balance	(559,163)	(610,879)	142,595	753,474
Fund balance at beginning of year	1,121,759	1,121,759	1,121,759	4
Fund balance at end of year	\$ 562,596	510,880	1,264,354	753,474

Refuse and Garbage Fund Comparative Balance Sheets December 31, 2013 and 2012

<u>Assets</u>	<u>2013</u>	<u>2012</u>
Cash - demand deposits Receivables:	\$ 708,700	972,455
Accounts, net of allowance for uncollectible amounts of \$0 in 2013 and \$0 in 2012 State and Federal aid  Due from other funds	1,560,805 4,643 123,505	1,159,757 - 32,369
Total receivables	1,688,953	1,192,126
Total assets	\$ 2,397,653	2,164,581
Liabilities and Fund Balance Liabilities: Accounts payable Accrued liabilities Due to other funds	1,007,737 106,182	626,760 100,564 18,173
Total liabilities	1,113,919	745,497
Fund balance: Restricted Assigned	54,846 1,228,888	183,471 1,235,613
Total fund balance	1,283,734	1,419,084
Total liabilities and fund balance	\$ 2,397,653	2,164,581

Refuse and Garbage Fund Comparative Schedule of Revenue, Expenditures and Changes in Fund Balances - Budget and Actual Years ended December 31, 2013 and 2012

		201	3	
Revenue:	Original <u>Budget</u>	Final <u>Budget</u>	<u>Actual</u>	Variance with Final Budget Positive (Negative)
Departmental income	\$ 11,234,094	11,234,094	11,529,394	295,300
Use of money and property	ψ 11,23 <del>4</del> ,09 <del>4</del>	11,234,094	1,050	1,050
Sale of property and compensation for loss	200,000	200,000	353,661	153,661
State Aid		42,000	129,954	87,954
Total revenue	11,434,094	11,476,094	12,014,059	537,965
Expenditures:  Home and community services  Debt service:	7,167,578	7,376,938	7,173,601	203,337
Principal	1,100,000	1,100,000	1,100,000	_
Interest	41,250	41,250	41,250	_
Total expenditures	8,308,828	8,518,188	8,314,851	203,337
Excess of revenue over expenditures	3,125,266	2,957,906	3,699,208	741,302
Other financing sources (uses): Premiums Transfers in Transfers out	1,123,593 (5,032,891)	1,123,593 (5,032,891)	13,178 1,114,382 (4,962,118)	13,178 (9,211) 70,773
Total other financing sources (uses)	(3,909,298)	(3,909,298)	(3,834,558)	74,740
Net change in fund balance Fund balance at beginning of year	(784,032) 1,419,084	(951,392) 1,419,084	(135,350) 1,419,084	816,042
Fund balance at end of year	\$ 635,052	467,692	1,283,734	816,042

# Refuse and Garbage Fund Comparative Schedule of Revenue, Expenditures and Changes in Fund Balances - Budget and Actual, Continued

		201	2	
				Variance with Final Budget
	Original	Final		Positive
	<u>Budget</u>	<u>Budget</u>	<u>Actual</u>	(Negative)
Revenue:				
Departmental income	\$ 10,623,137	10,623,137	11,256,729	633,592
Use of money and property	-	-	1,928	1,928
Sale of property and compensation for loss	247,500	247,500	381,443	133,943
Total revenue	10,870,637	10,870,637	11,640,100	769,463
Expenditures:				
Home and community services	6,685,247	6,677,920	6,771,262	(93,342)
Debt service:				,
Principal	350,000	350,000	1,100,000	(750,000)
Interest	195,000	195,000	68,921	126,079
Total expenditures	7,230,247	7,222,920	7,940,183	(717,263)
Excess of revenue over expenditures	3,640,390	3,647,717	3,699,917	52,200
Other financing sources (uses):				
Premiums	-	-	20,263	20,263
Transfers in	-	-	1,112,106	1,112,106
Transfers out	(4,505,087)	(4,505,087)	_(5,084,701)	(579,614)
Total other financing sources (uses)	(4,505,087)	(4,505,087)	(3,952,332)	552,755
Net change in fund balance	(864,697)	(857,370)	(252,415)	604,955
Fund balance at beginning of year	1,671,499	1,671,499	1,671,499	-
Fund balance at end of year	\$ 806,802	814,129	1,419,084	604,955

# Capital Projects Fund Comparative Balance Sheets December 31, 2013 and 2012

<u>Assets</u>	<u>2013</u>	<u>2012</u>
Cash - demand deposits	\$ 2,459,92	2 4,056,112
Receivables:		
Accounts	675,00	0 693,200
State and Federal aid	1,168,77	8 740,594
Due from other funds	6,42	4 135,799
Total receivables	1,850,20	2 1,569,593
Total assets	\$ 4,310,12	45,625,705
<u>Liabilities and Fund Balance</u> Liabilities:		
Accounts payable	154,49	1 458,432
Retained percentages payable	298,30	5 314,804
Due to other funds	15,97	5 339,987
Bond anticipation notes payable	8,100,00	6,800,000
Total liabilities	8,568,77	7,913,223
Fund balance (deficit) - unassigned	(4,258,64	7) (2,287,518)
Total liabilities and fund balance	\$ 4,310,124	4 5,625,705

# Capital Projects Fund

# Comparative Schedule of Revenue, Expenditures and Changes in Fund Balance Years ended December 31, 2013 and 2012

		<u>2013</u>	<u> 2012</u>
Revenue:			
Use of money and property	\$	154	285
Miscellaneous local sources		80,000	132,720
State aid		1,443,150	329,224
Federal aid	***************************************	724,933	1,250,448
Total revenue		2,248,237	1,712,677
Expenditures - capital outlay		6,297,006	6,651,897
Excess (deficiency) of			
revenue over expenditures		(4,048,769)	(4,939,220)
Other financing sources (uses):			
Bonds issued		~~	9,495,000
BAN's redeemed from appropriations		2,200,000	2,045,850
Transfers in		-	116,151
Transfers out		(122,360)	(397,671)
Total other financing sources (uses)		2,077,640	11,259,330
Net change in fund balance		(1,971,129)	6,320,110
Fund balance (deficit) at beginning of year	*********	(2,287,518)	(8,607,628)
Fund balance (deficit) at end of year	\$	(4,258,647)	(2,287,518)

COUNTY OF SULLIVAN, NEW YORK
Capital Projects Fund
Project-Length Schedule
Inception of project through December 31, 2013

Bond Anticipation Notes Outstanding at	December 31, 2013	800,000	800,000	1	1	Transmission and an artist and a second	1	1		•	*	•	-	,	•	1	i	1	ı	ı	(Continued)
Fund balance (deficit) at	December 31, <u>2013</u>	(643,180)	(643,180)	4	4	8	77.208	224,403	1	•	323,127	624,738	1	323 947		165,842	72.386	ı	1	1	
	Totals	200,085	200,085	777,165	482,367	1,259,532	2.917.556	2,000,000	1,996,085	3,495	976,143	7.893,279	1	17 978 320	2.572.443	2.487,968	3,191,367	2,000,000	6,000,000	2,360,426	
i.i.g	Others	85	85	4	4	8	•	500,000	1,085	59	335,245	836,389		22 319		350,609	1,124,567	400,850	1	2	
Methods of Financing	Proceeds of obligations	200,000	200,000	•	-	E .	975,000	1.500,000	1,995,000	ŧ	1	4,470,000	•	•	115,000		1,913,800	1,599,150	2,845,150	2,199,850	
Me	Interfund <u>transfers</u>		1	•	-	<b>5</b>	550,000	ſ	ı	3,436	114,400	667,836		633 663		2,124,195	153,000	r	154,850	160,574	
	State and federal aid	1	1	777,161	482,363	1,259,524	1,392,556	į	1	1	526,498	1,919,054	1	16 972 308	2,457,435	13,164	ŧ	1	3,000,000	t	
	Unexpended <u>balance</u>	156,735	156,735	•	493.979	493,979	77,208	724,403	t	59	263,311	1,064,981	•	431 312	140.458	162,966	72,351	1	127,936	(6,426)	
	Expenditures and transfers	843,265	843,265	777,161	482,363	1,259,524	2,840,348	1,775,597	1,996,085	3,495	653,016	7,268,541		17 604 373	2.572,443	2.322,126	3,118,981	2,000,000	000,000.9	2,360,426	
	<u>Appropriation</u>	\$ 1,000,000	1,000,000	777,161	976,342	1,753,503	2,859,409	2,500,000	1,996,085	250,000	943,790	8.549,284	1	18 035 685	2,712,901	2,485,092	3,191,332	2,000,000	000,000,9	2.354,000	
	<u>Project</u> General government support:		Total general government support	Education: SCCC Pass Thru Improvement	Seelig SUNY Grant	Total education	Public safety: Fire training center	Jail planning	Jail facility	Sheriff patrol facility	Public safety improvements	Total public safety	Health - 2012 ACC Heal Grant	Transportation: Airport construction	Bus garage	Right of way	DPW Maplewood facility	Road reconstruction 2007	Road reconstruction 2008	Road and bridge reconstruction	

COUNTY OF SULLIVAN, NEW YORK
Capital Projects Fund
Project-Length Schedule, Continued

Bond Anticipation Notes	December 31, $\frac{2013}{}$	1 1	1 1	1,600,000	5,100,000	ı	a	1	ı	r	**************************************	i	•	•		,	1	2,200,000	2,200,000	8,100,000
Fund balance (deficit) at		- 172 032	841,965	(1,600,000) (3,499,549)	(3,523,377)	686,279	1	27,951	84,368	112,319		t	1	\$ 1	•	1	,	(1,515,434)	(1,515,434)	(4,258,647)
	Totals	2,360,426	1,876,397	400,014	41,977,657	4.825,160	134.974	721,563	139,246	995.783		2,227,759	7,329,687	6.400.000	000,09	7.857.251	780,000	3,301,014	29,862,021	87,013,517
ສ .ເວ	Others	2 107	1,697	14	1,900,364	1,768,398	148	4,959	5,400	10,507		826,759	24,687	0,510	•	10	•	1,101,014	1,958,780	6,474,531
Methods of Financing	Proceeds of obligations	2,199,850 800,000	1,874,700	400,000	13,947,500	1	ı	ı	1	1	6	1,369,000	6,864,000	4 900 000		7,500,000	780,000	2,200,000	25,373,000	43,990,500
Me	Interfund transfers	160,574	1	1 1	3,686.886	1,225,000	•	114,700		114,700	0	32.000	441,000	1 500 000	60.000	357,241	•		2,530,241	8,224,663
	State and federal aid		t	£ £	22,442,907	1,831,762	134.826	601,904	133.846	870.576		•	•	î 1	ı	•	1	E.	•	28,323,823
	Unexpended <u>balance</u>	(6,426) 171,925	840,268	(14)	1.934,612	686,269	•	76,246	84.286	160,532		•	•		1	3	·	683,552	683,555	5.180.663
	Expenditures and transfers	2,360,426 628,075	1,034,432	2,000,014	45.501,034	4,138,881	134,974	693,612	54.878	883,464	020 000	1320 000	1,529,687	6.400.000	60,000	7,857,251	780,000	4,816,448	31,377,455	91.272,164
	Appropriation	\$ 2,354,000 800,000	1,874,700	3,500,000	47,307,710	4,825,150	134,974	769,858	139,164	1,043,996	034 100 0	7570667	1,329,087	6,400,000	000'09	7,857,254	780,000	5.500,000	32,061,010	\$ 96,540,653
	<u>Project</u> Transportation, continued:	DPW equipment 2008 - road machinery Bridge reconstruction 2010	DPW equipment 2010	Road Construction 2013	Total transportation	Economic opportunity and development - Emerald corporate park	Culture and recreation: Snowmobile trail	D and H canal park	Park improvements	Total culture and recreation	Home and community services:	Landfill cell 6 construction	Landfill phase II expansion	Landfill closure 3-5	DPW equipment 2008 - landfill	Landfill	Solid waste equipment 2010	Landfill cap	Total home and community servic	Total

# NON-MAJOR GOVERNMENTAL FUNDS

### SPECIAL REVENUE FUNDS

- Road machinery fund The road machinery fund is used to account for the purchase, repair and maintenance of highway machinery, tools and equipment and for the purchase, construction and maintenance of buildings for the storage and repair of highway machinery and equipment.
- Community development fund The community development fund is used to account for projects financed by entitlements from the U.S. Department of Housing and Urban Development.

## DEBT SERVICE FUND

• The debt service fund is provided to account for and report financial resources that are restricted, committed or assigned to expenditures for principal and interest and for financial resources that are being accumulated for principal and interest maturing in future years.

# Nonmajor Governmental Funds Combining Balance Sheet December 31, 2013 (with comparative totals for 2012)

	Road	Community		
	Machinery	Development	Tot	tals
<u>Assets</u>	<u>Fund</u>	<u>Fund</u>	<u>2013</u>	<u>2012</u>
Cash and equivalents	\$ 102,276	798,404	900,680	811,249
Receivables:				
Accounts	49	-	49	287
Loans, net	-	156,958	156,958	187,971
State and Federal aid	-	118,779	118,779	3,935
Due from other funds	822,810	-	822,810	684,572
Total receivables	822,859	275,737	1,098,596	876,765
Total assets	\$ 925,135	1,074,141	1,999,276	1,688,014
Liabilities, Deferred Inflows and Fund Balance				
Liabilities:				
Accounts payable	200,902	125,162	326,064	282,433
Accrued liabilities	144,388	-	144,388	134,652
Due to other funds				6,424
Total liabilities	345,290	125,162	470,452	423,509
Deferred inflows		156,957	156,957	187,971
Fund balance:				
Restricted	2,790	792,022	794,812	743,431
Assigned	577,055	***	577,055	333,103
Total fund balance	579,845	792,022	1,371,867	1,076,534
Total liabilities, deferred inflows				
and fund balance	\$ 925,135	1,074,141	1,999,276	1,688,014

# Nonmajor Governmental Funds

# Combining Statement Revenue, Expenditures and Changes in Fund Balance December 31, 2013

(with comparative totals for 2012)

	Road Machinery	Community Development	Debt Service	Tot	rale
	Fund	Fund	Fund	2013	2012
Revenue:	<u>i unu</u>	Tund	rund	<u> 2013</u>	2012
Departmental income	\$ -	64,092	_	64,092	565,303
Intergovernmental charges	997,840	,.,.,		997,840	917,989
Use of money and property	201	967	3,580	4,748	15,774
Sale of property and compensation			,	ŕ	,
for loss	192,763	-	_	192,763	_
Miscellaneous local sources	2,160	-	11,959	14,119	1,264
Interfund revenue	2,810	-	-	2,810	13,264
State aid	-	251,082	-	251,082	247,146
Federal aid		328,608	157,882	486,490	226,313
Total revenue	1,195,774	644,749	173,421	2,013,944	1,987,053
Expenditures:					
General government support	-	-	135,986	135,986	28,379
Transportation	3,931,133	-	<u> </u>	3,931,133	4,284,781
Home and community services  Debt service:	<del>-</del>	592,100	-	592,100	360,709
Principal	_	-	7,132,285	7,132,285	6,943,027
Interest			1,970,883	1,970,883	2,359,343
Total expenditures	3,931,133	592,100	9,239,154	13,762,387	13,976,239
Excess (deficiency) of					
revenue over expenditures	(2,735,359)	52,649	(9,065,733)	(11,748,443)	(11,989,186)
Other financing sources (uses): Proceeds from the issuance of					
long-term debt	_	-	17,880,000	17,880,000	-
Premiums	-	-	2,568,574	2,568,574	-
Payment to escrow agent	-	-	(20,330,062)	(20,330,062)	-
Transfers in	3,780,477	-	8,974,947	12,755,424	13,606,772
Transfers out	(802,434)		(27,726)	(830,160)	(1,562,872)
Total other financing sources (uses)	2,978,043	_	9,065,733	12,043,776	12,043,900
Net change in fund balance	242,684	52,649		295,333	
Fund balance at beginning of year	337,161	739,373	-	1,076,534	54,714
					1,021,820
Fund balance at end of year	\$ 579,845	792,022	-	1,371,867	1,076,534

# Road Machinery Fund Comparative Balance Sheets December 31, 2013 and 2012

<u>Assets</u>		<u>2013</u>	<u>2012</u>
Cash and equivalents	\$	102,276	59,873
Receivables:			
Accounts		49	287
Due from other funds		822,810	684,572
Total receivables		822,859	684,859
Total assets	<u>\$</u>	925,135	744,732
Liabilities and Fund Balance			
Liabilities:			
Accounts payable		200,902	266,495
Accrued liabilities		144,388	134,652
Due to other funds		_	6,424
Total liabilities		345,290	407,571
Fund balance:			
Restricted		2,790	4,058
Assigned		577,055	333,103
Total fund balance		579,845	337,161
Total liabilities and fund balance	\$	925,135	744,732

Road Machinery Fund Comparative Schedule of Revenue, Expenditures and Changes in Fund Balance - Budget and Actual Years ended December 31, 2013 and 2012

	2013								
				Variance with Final Budget					
	Original	Final		Positive					
	<u>Budget</u>	<b>Budget</b>	<u>Actual</u>	( <u>Negative</u> )					
Revenue:									
Intergovernmental charges	\$ 800,000	982,857	997,840	14,983					
Use of money and property	-	-	201	201					
Sale of property and compensation for loss	100,000	189,286	192,763	3,477					
Miscellaneous local sources	1,248	1,248	2,160	912					
Interfund revenue	8,000	8,000	2,810	(5,190)					
Total revenue	909,248	1,181,391	1,195,774	14,383					
Expenditures - transportation	3,910,072	4,087,389	3,931,133	156,256					
Total expenditures	3,910,072	4,087,389	3,931,133	156,256					
Excess (deficiency) of revenue									
over expenditures	(3,000,824)	(2,905,998)	(2,735,359)	170,639					
Other financing sources (uses):									
Transfers in	3,776,499	3,681,673	3,780,477	98,804					
Transfers out	(775,675)	(775,675)	(802,434)	(26,759)					
Total other financing sources (uses)	3,000,824	2,905,998	2,978,043	72,045					
Net change in fund balance	-	-	242,684	242,684					
Fund balance at beginning of year	337,161	337,161	337,161	-					
Fund balance at end of year	\$ 337,161	337,161	579,845	242,684					

# Road Machinery Fund

Comparative Schedule of Revenue, Expenditures and Changes in Fund Balance - Budget and Actual, Continued

	2012							
	Ovisinal	Final		Variance with Final Budget Positive				
	Original		1					
n.	<u>Budget</u>	<u>Budget</u>	<u>Actual</u>	( <u>Negative</u> )				
Revenue:								
Intergovernmental charges	\$ 750,000	750,000	917,989	167,989				
Use of money and property	-	932	1,158	226				
Miscellaneous local sources	1,378	1,378	1,264	(114)				
Interfund revenue	8,500	9,500	13,264	3,764				
Total revenue	759,878	761,810	933,675	171,865				
Expenditures - transportation	4,244,588	4,415,848	4,284,781	131,067				
Total expenditures	4,244,588	4,415,848	4,284,781	131,067				
Excess (deficiency) of revenue								
over expenditures	(3,484,710)	(3,654,038)	(3,351,106)	302,932				
Other financing sources (uses):								
Transfers in	4,168,179	4,169,745	4,173,576	3,831				
Transfers out	(813,135)	(819,559)	(819,559)					
Total other financing sources (uses)	3,355,044	3,350,186	3,354,017	3,831				
Net change in fund balance	(129,666)	(303,852)	2,911	306,763				
Fund balance at beginning of year	334,250	334,250	334,250					
Fund balance at end of year	\$ 204,584	30,398	337,161	306,763				

# Community Development Fund Comparative Balance Sheets December 31, 2013 and 2012

<u>Assets</u>	<u>2013</u>	<u>2012</u>
Cash - demand deposits	\$ 798,404	751,376
Receivables:		
Loans, net	156,958	187,971
State and Federal aid	 118,779	3,935
Total receivables	 275,737	191,906
Total assets	\$ 1,074,141	943,282
Liabilities, Deferred Inflows, and Fund Balance		
Liabilities - accounts payable	 125,162	15,938
Deferred inflows	 156,957	187,971
Fund balance - restricted	 792,022	739,373
Total liabilities, deferred inflows, and fund balance	\$ 1,074,141	943,282

# Community Development Fund Comparative Schedule of Revenue, Expenditures and Changes in Fund Balance Years ended December 31, 2013 and 2012

	2013	<u>2012</u>		
Revenue:	-			
Departmental income	\$ 64,092	103,201		
Use of money and property	967	914		
State aid	251,082	247,146		
Federal aid	 328,608	61,251		
Total revenue	 644,749	412,512		
Expenditures - home and community services	 592,100	360,709		
Excess of revenue over expenditures	 52,649	51,803		
Fund balance at beginning of year	 739,373	687,570		
Fund balance at end of year	\$ 792,022	739,373		

# Debt Service Fund

# Comparative Schedule of Revenue, Expenditures and Changes in Fund Balance - Budget and Actual Years ended December 31, 2013 and 2012

		2	013	
D.	Original <u>Budget</u>	Final <u>Budget</u>	<u>Actual</u>	Variance with Final Budget Positive (Negative)
Revenue:	Φ		2.590	2.500
Use of money and property Miscellaneous local sources	\$ -	-	3,580 11,959	3,580 11,959
Federal aid	165,063	165,063	157,882	(7,181)
Total revenue	165,063	165,063	173,421	8,358
Expenditures:				
General government support  Debt service:	9,332	9,332	135,986	(126,654)
Principal:				
Serial bonds	6,922,370	6,922,370	7,027,370	(105,000)
Installment purchase debt	104,916	104,916	104,915	(105,000)
·	7,027,286	7,027,286	7,132,285	(104,999)
Interest:				
Serial bonds	2,056,883	2,056,883	1,966,686	90,197
Installment purchase debt	4,197	4,197	4,197	***
	2,061,080	2,061,080	1,970,883	90,197
Total debt service	9,088,366	9,088,366	9,103,168	(14,802)
Total expenditures	9,097,698	9,097,698	9,239,154	(141,456)
Excess (deficiency) of				
revenue over expenditures	(8,932,635)	(8,932,635)	(9,065,733)	(133,098)
Other financing sources (uses):				
Proceeds from the issuance of long term debt	-	-	17,880,000	17,880,000
Premiums	-	•••	2,568,574	2,568,574
Payment to escrow agent	0.022.625	- 0.022.625	(20,330,062)	(20,330,062)
Transfers in Transfers out	8,932,635	8,932,635	8,974,947	42,312
		-	(27,726)	(27,726)
Total other financing sources (uses)	8,932,635	8,932,635	9,065,733	133,098
Net change in fund balance	-	-	***	-
Fund balance at beginning of year	_	_	_	_
Fund balance at end of year	\$ -	_	**	_

# Debt Service Fund

# Comparative Schedule of Revenue, Expenditures and Changes in Fund Balance - Budget and Actual, Continued

	2012								
	Original <u>Budget</u>	Final <u>Budget</u>	<u>Actual</u>	Variance with Final Budget Positive (Negative)					
Revenue:	4.62.220	460.000	460 100	/1.10m					
Departmental income	\$ 463,239	463,239	462,102	(1,137) 13,702					
Use of money and property Federal aid	-	<u>-</u>	13,702 165,062	165,062					
Total revenue	463,239	463,239	640,866	177,627					
Expenditures:									
General government support	11,306	11,306	28,379	(17,073)					
Debt service:									
Principal:									
Serial bonds	6,222,148	6,222,148	6,842,147	(619,999)					
Installment purchase debt	100,880	100,880	100,880	-					
	6,323,028	6,323,028	6,943,027	(619,999)					
Interest:									
Serial bonds	2,087,804	2,087,804	2,351,111	(263,307)					
Installment purchase debt	8,232	8,232	8,232	_					
	2,096,036	2,096,036	2,359,343	(263,307)					
Total debt service	8,419,064	8,419,064	9,302,370	(883,306)					
Total expenditures	8,430,370	8,430,370	9,330,749	(900,379)					
Excess (deficiency) of									
revenues over expenditures	(7,967,131)	(7,967,131)	(8,689,883)	(722,752)					
Other financing sources (uses): Transfers in	8,430,370	8,430,370	9,433,196	1,002,826					
Transfers out	(463,239)	(463,239)	(743,313)	(280,074)					
Total other financing sources (uses)	7,967,131	7,967,131	8,689,883	722,752					
Net change in fund balance Fund balance at beginning of year	<u>-</u>	<u>-</u>	-	<u>-</u>					
Fund balance at end of year	\$	***	***	wa					

### **ENTERPRISE FUNDS**

Enterprise funds are used to account for operations that are financed and operated in a manner similar to private enterprises or where the governing body has decided that periodic determination of revenues earned, expenses incurred and/or net income is necessary for management accountability. Enterprise funds are used to account for those operations that provide services to the public.

Adult Care Center - This fund is used to account for the operation of the Adult Care Center, a skilled nursing facility established and operated under the provisions of Article 6 of General Municipal Law.

Sullivan Tobacco Asset Securitization Corporation - This fund reflects the operations of this not-for-profit local development corporation organized pursuant to Section 1411 of the Not-For-Profit Corporation Law of the State of New York.

# Enterprise Fund

# Sullivan County Adult Care Center Comparative Statements of Net Position

December 31, 2013 and 2012

Assets:		<u>2013</u>	<u>2012</u>
Current assets:			
Cash and equivalents	\$	1,098,552	3,366,060
Accounts receivable, net		1,049,346	1,929,916
Grants receivable		272,457	90.277
Prepaid expenses	_	83,269	89,366
Total current assets		2,503,624	5,385,342
Noncurrent assets:			
Restricted cash and equivalents:			
Capital projects funds		850,579	-
Patient funds		116,841	107,265
Total restricted cash and equivalents	a quigga a stange and	967,420	107,265
Capital assets:			
Assets not being depreciated		1,148,956	76,233
Buildings and improvements		10,685,148	10,614,457
Machinery and equipment		542,688	522,672
Less accumulated depreciation		(9,881,113)	(9,732,938)
Total capital assets, net of accumulated depreciation		2,495,679	1,480,424
Total assets		5,966,723	6,973,031
Deferred outflows of resources		39,368	51,800
Liabilities:			
Current liabilities:			
Current maturities of bonds payable		17,484	17,630
Bond anticipation note		1,130,000	-
Accounts payable		278,153	286,758
Accrued interest payable		1,175	1,396
Accrued liabilities		2,633,542	2,503,169
Due to other funds		4,865,391	5,849,507
Patient funds held in trust		116,841	107,239
Due to New York State retirement system		144,894	65,238
Accrued compensation and vacation		967,935	1,117,481
Other postemployment benefit obligations payable	-	279,874	292,396
Total current liabilities		10,435,289	10,240,814
Non-current liabilities:			
Bonds payable, less current maturities		49,489	66,973
Due to New York State retirement system		742,604	402,561
Other postemployment benefit obligations payable		8,171,475	6,964,254
Total noncurrent liabilities		8,963,568	7,433,788
Total liabilities	****	19,398,857	17,674,602
Net position:			
Restricted		850,579	-
Net investment in capital assets		1,298,706	1,413,451
Unrestricted	<u></u>	(15,542,051)	(12,063,222)
Total net position	\$	(13,392,766)	(10,649,771)
110	====		

# Enterprise Fund

# Sullivan County Adult Care Center

# Comparative Statements of Revenue, Expenses and Changes in Net Position Years ended December 31, 2013 and 2012

		<u>2013</u>	<u>2012</u>
Operating revenue:			
Departmental charges	\$	8,952,547	11,766,216
Miscellaneous local sources		288,572	301,111
Total operating revenue		9,241,119	12,067,327
Operating expenses:			
Professional care of residents		4,930,636	5,891,954
General services		3,806,305	4,021,711
Administrative services		1,075,748	1,045,460
Employee benefits		5,560,953	5,457,396
Assessments		608,433	705,183
Depreciation and amortization		148,943	304,779
Other		18,389	4,067
Total operating expenses		16,149,407	17,430,550
Operating income (loss)	***************************************	(6,908,288)	(5,363,223)
Non-operating revenue (expenses):			
Intergovernmental transfers		2,555,973	2,824,888
Interest income		6,373	8,657
Interest expense		(15,679)	(16,563)
Miscellaneous income		1,064,864	33,933
Total non-operating revenue (expenses)		3,611,531	2,850,915
Transfers from governmental funds		553,762	300,621
Change in net position		(2,742,995)	(2,211,687)
Net position at beginning of year	(	10,649,771)	(8,438,084)
Net position at end of year	\$ (	13,392,766)	(10,649,771)

# Enterprise Fund

Sullivan County Adult Care Center Comparative Statements of Cash Flows Years ended December 31, 2013 and 2012

	2013	2012
Cash flows from operating activities:  Cash received from charges for services	\$ 9,560,660	11,931,765
Cash payments to vendors for goods and services	(10,513,507)	(9,004,446)
Cash payments to vendors for goods and services  Cash payments to employees for services	(4,859,967)	(5,249,269)
Miscellaneous	288,572	301,111
		(2,020,839)
Net cash used in operating activities	(5,524,242)	(2,020,639)
Cash flows from non-capital financing activities:	2.555.052	2 02 / 000
Intergovernmental transfers	2,555,973	2,824,888
Cash received from non-operating activities	1,626,026	343,211
Net cash provided by non-capital financing activities	4,181,999	3,168,099
Cash flows from capital and related financing activities:		
Principal paid on bonds	(17,630)	(17,853)
Proceeds from bond issuance	1,130,000	
Interest paid on bonds	(3,468)	(4,354)
Acquisition of capital assets	(1,183,588)	(107,133)
Net cash used in capital and related financing activities	(74,686)	(129,340)
Net increase (decrease) in cash and equivalents	(1,416,929)	1,017,920
Cash and equivalents at beginning of year	3,366,060	2,348,140
Cash and equivalents at end of year	\$ 1,949,131	3,366,060
Reconciliation of income (loss) from operations to net cash		
used in operating activities:		
Income (loss) from operations	(6,908,288)	(5,363,223)
Adjustments to reconcile income (loss) from operations		
to net cash provided by (used in) operating activities:	50.752	109 420
Bad debt expense  Depreciation and amortization expense	50,752 148,943	108,429 304,779
Loss on disposal of equipment	18,389	4,067
Changes in assets and liabilities:	10,507	4,007
Accounts receivable	829,818	57,120
Grant receivable	(272,457)	
Supplies	6,709	15,130
Prepaid expenses	(612)	(1,480)
Accounts payable and accrued expenses	(8,605)	96,759
Accrued compensation and vacation	(149,546)	276,838
Due to other funds	(984,116)	1,271,727
Accrued liabilities	130,373	(158,187)
Due to New York State retirement system	419,699	273,829
Other postemployment benefit obligations payable	1,194,699	1,093,373
Net cash used in operating activities	\$ (5,524,242)	(2,020,839)

# Enterprise Fund Sullivan County Tobacco Asset Securitization Corporation Comparative Statements of Net Position December 31, 2013 and 2012

Assets:		2013	2012
Current assets:			
Cash and equivalents	\$	233,271	231,368
Accounts receivable, net		1,080,500	1,093,150
Prepaid expenses	-	3,536	3,578
Total current assets	<del></del>	1,317,307	1,328,096
Noncurrent assets:			
Restricted cash and equivalents		110	-
Restricted investments		1,242,547	1,242,657
Total noncurrent assets	monocon	1,242,657	1,242,657
Total assets		2,559,964	2,570,753
Deferred outflows of resources		_	241,064
Liabilities:			
Current liabilities:			
Accrued interest payable		61,477	63,098
Current maturities of bonds payable		155,000	145,000
Total current liabilities		216,477	208,098
Non-current liabilities - bonds payable,			
less current maturities		12,686,774	13,084,185
Total liabilities	***************************************	12,903,251	13,292,283
Net position:			
Unrestricted	\$ (	(10,343,287)	(10,480,466)

# Enterprise Fund

# Sullivan County Tobacco Asset Securitization Corporation Comparative Statements of Revenue, Expenses and Changes in Net Position Years ended December 31, 2013 and 2012

		<u>2013</u>	<u>2012</u>
Operating revenue - tobacco settlement revenue	\$	1,075,121	993,587
Operating expenses:			
Professional fees		25,637	24,156
Insurance expense		4,285	4,285
Amortization		•	16,514
Total operating expenses		29,922	44,955
Operating income	****	1,045,199	948,632
Non-operating revenue (expenses):			
Interest income		85,465	86,437
Interest expense		(752,421)	(773,684)
Total non-operating revenue (expenses)		(666,956)	(687,247)
Income before transfers		378,243	261,385
Change in net position		378,243	261,385
Net position at beginning of year, as originally reported	(	(10,480,466)	(10,741,851)
Restatement (note 2(f))	***************************************	(241,064)	-
Net position at beginning of year, as restated		(10,721,530)	(10,741,851)
Net position at end of year	\$ (	(10,343,287)	(10,480,466)

# Enterprise Fund

# Sullivan County Tobacco Asset Securitization Corporation Comparative Statements of Cash Flows Years ended December 31, 2013 and 2012

	2013	<u>2012</u>
Cash flows from operating activities:  Cash received from tobacco settlement revenue  Cash payments to vendors for goods and services	\$ 1,087,768 (29,880)	1,087,771 (28,450)
Net cash provided by operating activities	1,057,888	1,059,321
Cash flows investing activities: Purchase of restricted investments Sale of restricted investments Interest income	(1,242,547) 1,242,547 85,465	(1,242,547) 1,242,547 86,437
Net cash provided by investing activities	85,465	86,437
Cash flows from capital and related financing activities: Principal paid on bonds Interest paid on bonds	(395,000) (746,450)	(395,000) (767,875)
Net cash used in capital and related financing activities	(1,141,450)	(1,162,875)
Net increase (decrease) in cash and equivalents	1,903	(17,117)
Cash and equivalents at beginning of year	231,368	248,485
Cash and equivalents at end of year	\$ 233,271	231,368
Reconciliation of operating income to net cash provided by operating activities:  Operating income  Adjustments to reconcile operating income to net cash provided by operating activities:	1,045,199	948,632
Amortization Changes in assets and liabilities:	-	16,514
Accounts receivable Prepaid expenses	12,650	94,184
Net cash provided by (used in) operating activities	\$ 1,057,888	1,059,321
Noncash investing activities - increase in bonds payable from amortization of original issue and underwriters' discounts	\$ 7,589	7,592

# INTERNAL SERVICE FUNDS

Internal Service Funds account for operations that provide services to other departments or agencies of the government, or to other governments, on a cost reimbursement basis. The County has established its Workers' Compensation Benefits and Dental Self-Insurance Funds as internal service funds. These funds are consolidated in the following presentation. The County established the self-insured dental fund in 2012.

# Internal Service Funds Combining Statement of Net Position December 31, 2013

(With comparative totals for the years ended December 31, 2012)

	Workers'			
	Compensation	Self-insured		
	Benefits	Dental		
	<u>Fund</u>	<u>Fund</u>	<u>2013</u>	<u>2012</u>
Assets:				
Cash and equivalents	\$ 55,291	244,938	300,229	182,197
Receivables:				
Accounts	6,509,343	-	6,509,343	5,492,543
Due from other funds	7,372,385		7,372,385	5,885,579
Total receivables	13,881,728	-	13,881,728	11,378,122
Total assets	13,937,019	244,938	14,181,957	11,560,319
Liabilities:				
Current liabilities:				
Accounts payable and				
accrued liabilities	166		166	519
Unearned revenue	103,718	-	103,718	336,295
Current maturities of claims payable	1,460,508	7,874	1,468,382	1,236,100
Total current liabilities	1,564,392	7,874	1,572,266	1,572,914
Claims payable, less current portion	13,142,000	-	13,142,000	11,124,998
Total liabilities	14,706,392	7,874	14,714,266	12,697,912
Net position - unrestricted	\$ (769,373)	237,064	(532,309)	(1,137,593)

# Internal Service Funds

# Combining Statement of Revenue, Expenses and Changes in Net Position Year ended December 31, 2013

(With comparative totals for the years ended December 31, 2012)

		Workers'			
	Co	ompensation	Self-insured		
		Benefits	Dental		
		<u>Fund</u>	<u>Fund</u>	<u>2013</u>	<u>2012</u>
Operating revenue:					
Charges for services - internal	\$	-	505,012	505,012	2,977,224
Charges for services - external		6,056,603	-	6,056,603	5,440,280
Insurance recoveries		145,728	-	145,728	155,659
Miscellaneous local sources		45		45	
Total operating revenue		6,202,376	505,012	6,707,388	8,573,163
Operating expenses - employee benefits		5,715,708	386,919	6,102,627	11,219,388
Operating income (loss)		486,668	118,093	604,761	(2,646,225)
Non-operating revenue - interest income	-	245	278	523	375
Change in net position		486,913	118,371	605,284	(2,645,850)
Net position at beginning of year		(1,256,286)	118,693	(1,137,593)	1,508,257
Net position at end of year	\$	(769,373)	237,064	(532,309)	(1,137,593)

# Internal Service Funds Combining Statement of Cash Flows Year ended December 31, 2013

(With comparative totals for the years ended December 31, 2012)

I gen flawe from angrating activities.	8 155,659
Cash flows from operating activities:  Cash received from charges for services  \$ 3,320,420 505,012 3,825,432	8 155,659
Cash received from insurance recoveries 145,728 - 145,728	,
Cash received from miscellaneous local sources 45 - 45	5 -
Cash payments to insurance carriers	
and claimants (3,466,026) (387,670) (3,853,690	6) (4,337,906)
Net cash provided by (used in)	
operating activities 167 117,342 117,509	9 (269,260)
Cash flows from investing activities - interest income 245 278 523	375
Net increase (decrease) in cash and equivalents 412 117,620 118,032	2 (268,885)
Cash and equivalents at beginning of year 54,879 127,318 182,197	7 451,082
Cash and equivalents at end of year         \$ 55,291         244,938         300,229	9 182,197
Reconciliation of income (loss) from operations to net cash provided by (used in) operating activities: Income (loss) from operations Adjustments to reconcile income (loss) from operations to net cash provided by	1 (2,646,225)
(used in) operating activities:  Changes in assets and liabilities:  (1.016.800) (1.016.800)	2) (2.160.522)
Accounts receivable (1,016,800) - (1,016,800)  Due from other funds (1,486,806) - (1,486,806)	
Due from other funds (1,486,806) - (1,486,806) Accounts payable and accrued liabilities (353) - (353)	, , , , ,
Unearned revenue (232,577) - (232,577)	, , ,
Claims payable 2,250,035 (751) 2,249,284	•
Net cash provided by (used in)	
operating activities \$ 167 117,342 117,509	(269,260)

# Internal Service Fund - Workers' Compensation Benefits Fund Comparative Statements of Net Position December 31, 2013 and 2012

	<u>2013</u>	<u>2012</u>
Assets:		
Cash and equivalents	\$ 55,291	54,879
Receivables:		
Accounts	6,509,343	5,492,543
Due from other funds	7,372,385	5,885,579
Total receivables	13,881,728	11,378,122
Total assets	13,937,019	11,433,001
Liabilities:		
Current liabilities:		
Accounts payable and accrued liabilities	166	519
Unearned revenue	103,718	336,295
Current maturities of claims payable	1,460,508	1,227,475
Total current liabilities	1,564,392	1,564,289
Claims payable, less current portion	13,142,000	11,124,998
Total liabilities	14,706,392	12,689,287
Net position - unrestricted	\$ (769,373)	(1,256,286)

## Internal Service Fund - Workers' Compensation Benefits Fund Comparative Statements of Revenue, Expenses and Changes in Net Position Years ended December 31, 2013 and 2012

		<u>2013</u>	<u>2012</u>
Operating revenue:			
Miscellaneous local sources	\$	45	-
Charges for services - internal		•••	2,509,536
Charges for services - external		6,056,603	5,440,280
Insurance recoveries	*******	145,728	155,659
Total operating revenue		6,202,376	8,105,475
Operating expenses - employee benefits		5,715,708	10,870,334
Operating income (loss)		486,668	(2,764,859)
Non-operating revenue - interest income		245	316
Change in net position		486,913	(2,764,543)
Net position at beginning of year		(1,256,286)	1,508,257
Net position at end of year	\$	(769,373)	(1,256,286)

### Internal Service Fund - Workers' Compensation Benefits Fund Comparative Statements of Cash Flows Years ended December 31, 2013 and 2012

		<u>2013</u>	<u>2012</u>
Cash flows from operating activities:	•		
Cash received from charges for services	\$	3,320,420	3,445,299
Cash received from insurance recoveries		145,728	155,659
Cash received from miscellaneous local sources		45	-
Cash payments to insurance carriers and claimants	(	(3,466,026)	(3,997,477)
Net cash provided by (used in) operating activities		167	(396,519)
Cash flows from investing activities - interest income		245	316
Net increase (decrease) in cash and equivalents		412	(396,203)
Cash and equivalents at beginning of year		54,879	451,082
Cash and equivalents at end of year	\$	55,291	54,879
Reconciliation of income (loss) from operations to net cash provided by (used in) operating activities:			
Income (loss) from operations Adjustments to reconcile income (loss) from operations to net cash provided by (used in) operating activities:		486,668	(2,764,859)
Changes in assets and liabilities:			
Accounts receivable	(	(1,016,800)	(3,160,533)
Due from other funds	(	(1,486,806)	(1,599,662)
Accounts payable and accrued liabilities		(353)	(584,843)
Unearned revenue		(232,577)	255,678
Claims payable		2,250,035	7,457,700
Net cash provided by (used in) operating activities	\$	167	(396,519)

# Internal Service Fund - Self-insured Dental Fund Comparative Statements of Net Position December 31, 2013 and 2012

		2013	<u>2012</u>
Assets - cash and equivalents	\$	244,938	127,318
Liabilities - claims payable	w	7,874	8,625
Net position - unrestricted	\$	237,064	118,693

### Internal Service Fund - Self-insured Dental Fund Comparative Statements of Revenue, Expenses and Changes in Net Position Years ended December 31, 2013 and 2012

	<u> 2013</u>	2012
Operating revenue:		
Charges for services - internal	\$ 505,012	467,688
Total operating revenue	505,012	467,688
Operating expenses - employee benefits	386,919	349,054
Operating income (loss)	118,093	118,634
Non-operating revenue - interest income	278	59
Change in net position	118,371	118,693
Net position at beginning of year	118,693	
Net position at end of year	\$ 237,064	118,693

### Internal Service Fund - Self-insured Dental Fund Comparative Statements of Cash Flows Years ended December 31, 2013 and 2012

	<u>2013</u>	<u>2012</u>
Cash flows from operating activities:		
Cash received from charges for services	\$ 505,012	467,688
Cash payments to insurance carriers and claimants	 (387,670)	(340,429)
Net cash provided by (used in) operating activities	117,342	127,259
Cash flows from investing activities - interest income	 278	59
Net increase (decrease) in cash and equivalents	117,620	127,318
Cash and equivalents at beginning of year	 127,318	_
Cash and equivalents at end of year	\$ 244,938	127,318
Reconciliation of income (loss) from operations to net cash provided by (used in) operating activities: Income (loss) from operations Adjustments to reconcile income (loss) from operations to net cash provided by (used in) operating activities: Changes in assets and liabilities:	118,093	118,634
Claims payable	(751)	8,625
Net cash provided by operating activities	\$ 117,342	127,259

# Fiduciary Fund - Agency Fund Statement of Changes in Assets and Liabilities Year ended December 31, 2013

	Balance January 1,			Balance December 31,
<u>Assets</u>	<u>2013</u>	<u>Increases</u>	<u>Decreases</u>	<u>2013</u>
Cash - demand deposits Due from other funds	\$ 2,145,904 6,567	102,328,529	(97,399,368) (6,567)	7,075,065
Total assets	\$ 2,152,471	102,328,529	(97,405,935)	7,075,065
Liabilities and Fund Balance				
Accounts payable	-	28,244,169	(28,089,492)	154,677
Employee payroll deductions	127,033	70,567,398	(70,569,752)	124,679
Deposits	2,025,438	44,643,956	(43,545,851)	3,123,543
Due to other funds	-	83,321,139	(79,648,973)	3,672,166
Total liabilities	\$ 2,152,471	226,776,662	(221,854,068)	7,075,065

### STATISTICAL SECTION

This part of the County's Comprehensive Annual Financial Report presents detailed information as a context for understanding what the information in the financial statements, notes, and required supplementary information says about the County's overall financial Health.

### CONTENTS

<u>Financial Trends</u> - These schedules contain trend information to help the reader understand how the County's financial performance and well-being have changes over time.

<u>Revenue Capacity</u> - These schedules contain information to help the reader assess the County's most significant revenue sources.

<u>Debt Capacity</u> - These schedules present information to help the reader assess the affordability of the County's current levels of outstanding debt and the County's ability to issue additional debt in the future.

<u>Demographic and Economic Information</u> - These schedules offer demographic and economic indicators to help the reader understand the environment within which the County's financial activities take place.

<u>Operating Information</u> - These schedules contain service and infrastructure data to help the reader understand how the information in the County's financial report relates to the services of the County provides and the activities it performs.

Sources: Unless otherwise noted, the information in these schedules is derived from the Comprehensive Annual Financial Reports for the relevant year.

COUNTY OF SULLIVAN, NEW YORK

Net Position by Component

Last Ten Fiscal Years

2004	45,496,156 1,498,397 6,629,926	53,624,479	2,019,718	19,323	2,039,041	47,515,874 1,498,397 6,649,249	55,663,520
2005	41.830,738 1,474,075 4,481,196	47,786,009	1,919,295	197,295	2,116,590	43,750,033 1,474,075 4,678,491	49,902,599
<u>2006</u>	45,700,511 2,118,289 2,623,869	50,442,669	1,937,042	1,239,256	3,176,298	47,637,553 2,118,289 3,863,125	53,618,967
2007	38,417,445 1,014,666 9,607,692	49,039,803	2,025,110	(208,507)	1,816,603	40,442,555 1,014,666 9,399,185	50,856,406
2008 (1)	61,589,988 11,771,895 (11,622,787)	61,739,096	2,076,502	(14,098,396)	(12,021,894)	63,666,490 11,771,895 (25,721,183)	49,717,202
2009	69,015,657 8,500,676 (19,618,689)	57,897,644	2,124,380	(13,457,345)	(11,332,965)	71,140,037 8,500,676 (33,076,034)	46,564,679
2010	70,516,266 8,517,769 (20,556,594)	58,477,441	1,883,587	(18,121,973)	(16,238,386)	72,399,853 8,517,769 (38,678,567)	42,239,055
2011	76,768,306 8,270,567 (27,051,908)	57,986,965	1,643,913	(20,823,848)	(19,179,935)	78,412,219 8,270,567 (47,875,756)	38,807,030
2012 (2)	81,670,910 4,500,821 (33,799,457)	52,372,274	1,413,451	(22,543,688)	(21,130,237)	83,084,361 4,500,821 (56,343,145)	31,242,037
2013	\$ 85,562,582 1,758,414 (38,231,820)	\$ 49,089,176	1,298,706	(25,885,338)	\$ (23,736,053)	86,861,288 2,608,993 (64,117,158)	\$ 25,353,123
Year Ended December 31. Governmental activities: Net position:	Investment in capital assets net of related debt Restricted Unrestricted	Total governmental activities net position Business type activities:	Net position: Investment in capital assets net of related debt Restricted	Unrestricted Total business-type	activities net position Primary government: Net position:	Net investment in capital assets Restricted Unrestricted	Total primary government net position

<sup>(1)</sup> The activities of the Sullivan County Tobacco Securitization Corporation that had previously been reported under governmental activities have been reclassified and presented under business-type

<sup>(2)</sup> Governmental Accounting Standards Board Statement No. 63 - "Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources and Net Position" renamed net assets to net position effective for the year ended December 31, 2012.

# COUNTY OF SULLIVAN, NEW YORK Changes in Net Position Last Ten Fiscal Years

2004	20.742.295 4.785,996 14,609,924 19,358,081 20,566,308 54,411,966 1,418,384 10,083,806 2,615,338	148,592,098	12,911,440	7 370 370	015,026,2	850,730 9,130,724 1,038,593	6,900,745	9,312,258	70,673,573	10,481,288	1	10,481,288	81,154,861
2005	22.718,564 5,664,625 15,460,359 20,404,235 13,668,423 51,237,401 1,867,195 14,885,010 3,004,615	148,910,427	13,138,454	2 159 046	- 2,107,040	910,874 11,061,114 1 266,069	3,498,352	7,724,497 37,765,338	65,913,122	10,781,561	1	10,781,561	76,694,683
<u>2006</u>	20,393,273 5,341,804 18,409,153 20,826,613 18,753,073 49,349,886 2,147,178 5,933,563 3,439,780	144,594,323	13,078,760	2 426 989		10,453,604	2,554,493	6,981,774 6,981,774 40,422,191 763,766	65,249,237	11,413,535		11,413,535	76,662,772
2007	24,516,886 5,489,354 22,486,088 23,526,196 20,910,476 50,064,825 2,294,525 631,759 3,265,875	153,185,984	14,427,641	2 317 104		10,021,037	2,796,860	7,032,512 39,935,423 938,606	65,681,240	11,009,162	1	11,009,162	76,690,402
2008 (1)	17,114,529 6,622,720 23,456,337 25,389,140 15,723,127 54,082,395 3,187,191 8,859,856 2,491,364	156,926,659 14,907,433 903,018	15,810,451	2 433 889	67,120	7,679,516	2,328,255	6,175,827 40,874,585 6,446,290	69,564,964	12,455,417 5,792 20,000	1,334,160	13,815,369	83,380,333
2009	17,432,319 6,771,949 23,927,441 23,906,533 18,423,675 59,353,745 3,088,411 9,470,621 2,334,358	164,709,052 17,212,907 882,994	18,095,901	2.524.940	52,644	10,680,595	2,461,848	5,109,884 45,604,484	71,562,439	11,090,401	1,373,566	12,463,967	84,026,406
<u>2010</u>	20,573,018 6,011,024 24,460,208 23,818,137 21,447,683 56,207,703 3,038,366 7,114,794 2,350,765	165,021,698 16,228,151 860,655	17,088,806	2.573.330	42,553	9,505,384	2,733,305	9,241,673 45,364,696 2,471,353	74,623,615	10,977,303	1,106,106	12,083,409	86,707,024
2011	18,610,178 5,800,343 24,267,723 24,063,061 19,677,365 57,259,852 3,231,074 9,743,923 2,863,482	165,517,001 16,827,634 839,981	17,667,615	2.520.630	235,678	8,628,023 1 509 166	3,040,513	11,587,218 42,207,077 1,620,224	73,418,532	11,460,580 2,526,286	1,034,231	15,121,097	88,539,629
<u>2012</u> (2)	23,222,974 5,775,448 26,070,999 25,388,743 19,581,033 58,836,611 3,545,385 10,530,023 2,472,088	175,423,304 17,447,113 818,639	18,265,752	8.386.063	462,102	8,775,797 1,200,844	2,538,179	11,535,541 38,601,375 1712,392	74,992,901	11,766,216	993,587	15,885,802	90,878,703
<u>2013</u>	\$ 22,299,150 6,499,480 26,924,495 24,293,812 20,593,635 56,813,202 3,463,248 13,221,737 2,096,007	176,204,766 16,165,086 782,343	16,947,429 \$ 193,152,195	8,440,597	1 298 078	7,525,923	3,175,957	11,715,220 37,409,612 2,210,020	73,260,704	9,241,119	1,075,121	12,872,213	\$ 86,132,917
Year Ended December 31, Expenses: Governmental activities:	Generalized Softment Support Education Public safety Health Transportation Economic assistance and development Culture and recreation Home and community services Interest	Total governmental activities expenses Business-type activities: Adult Care Center Sullivan Tobacco Asset Securitization Corporation	Total business-type activities expenses Total primary government expenses	Program revenues: Governmental activities: Charges for services. General government support	Education Public safety	Health Transportation	Economic assistance and development Culture and recreation	Home and community services Operating grants and contributions Capital grants and contributions	Total governmental activities program revenues	Business type activities: Adult Care Center:: Charges for services Operating grants and contributions Capital grants and contributions	Sullivan Tobacco Asset Securitization Corporation - operating grants and contributions	Total business type activities program revenues	rotal primary government program revenues

COUNTY OF SULLIVAN, NEW YORK Changes in Net Position, Continued Last Ten Fiscal Years

Year Ended December 31, Net (expense)/revenue:	2013	2012 (2)	2011	2010	2009	2008 (1)	2007	2006	2005	2004
Governmental activities Business-type activities	\$ (102,944,062) (4,075,216)	(100,430,403) (2,379,950)	(92,098,469) (2,546,518)	(90,398,083)	(93,146,613) (5,631,934)	(87,361,695)	(87,504,744)	(79,345,086) (1,665,225)	(82,997,305)	(77,918,525) (2,430,152)
Total primary government net expense	\$ (107,019,278)	(102,810,353)	(94,644,987)	(95,403,480)	(98,778,547)	(89,356,777)	(90,923,223)	(81,010,311)	(85,354,198)	(80,348,677)
Governmental activities: General revenues:										Accordance and the second seco
Taxes:										
Real property taxes	53,982,110	49,824,079	48,065,549	48,690,132	46,790,101	41,809,497	47,854,011	44,422,184	40,115,298	37,636,874
Other real property tax items	9,313,959	8,463,919	7,606,522	6,633,477	6,318,080	5,252,252	•			
Non-property tax items	36,206,602	36,226,594	35,103,619	35,304,348	35,766,177	39,691,935	38,931,199	35,490,723	34,651,040	31,162,554
Sale of property and compensation for loss	589,724	521,881	263,115			,	•			
Unrestricted use of money and property	74,090	79,860	75,953	112,113	158,195	504,051	1,579,506	1,697,405	1,076,109	498,947
Miscellaneous	48,241	•	•	237,810	272,608	315,280	3,197,737	3,109,057	2,590,714	2,212,926
Transfers	(553,762)	(300,621)	493,235	1	•		(2,046,700)	(2,717,623)	(2,428,521)	(2,198,883)
Total governmental activities	99,660,964	94,815,712	91,607,993	90,977,880	89,305,161	87,573,015	89,515,753	82,001,746	76,004,640	69,312,418
Business-type activities: General revenues:										
Unrestricted use of money and property Grants and contributions not restricted	91,838	95,094	95,154	896,89	112,476	1	6,684	7,309	5,922	2,307
to specific programs	,	•	•	•	6,192,294	•	ı	t	1	,
Miscellaneous	1,064,864	33,933	3,050	31,008	16,093	7,590	5,400	1	•	,
Transfers	553,762	300,621	(493,235)				2,046,700	2,717,623	2,428,521	2,198,883
Total business-type activities	1,710,464	429,648	(395,031)	926,99	6,320,863	7,590	2,058,784	2,724,932	2,434,443	2,201,190
Total primary government general revenues	101,371,428	95,245,360	91,212,962	91,077,856	95,626,024	87,580,605	91,574,537	84,726,678	78,439,083	71,513,608
Change in net position: Governmental activities	(3.283.098)	(5 614 691)	(490 476)	579 797	(3 841 452)	211 320	2 011 009	7 656 660	(5 992 665)	(8 606 107)
Business-type activities	(2,364,752)	(1,950,302)	(2,941,549)	(4,905,421)	688,929	(1,987,492)	(1,359,695)	1,059,707	77,550	(228.962)
Total primary government	\$ (5,647,850)	\$ (7,564,993)	(3,432,025)	(4,325,624)	(3,152,523)	(1,776,172)	651,314	3,716,367	(6,915,115)	(8,835,069)

<sup>(1)</sup> The activities of the Sullivan County Tobacco Securitization Corporation that had previously been reported under governmental activities have been reclassified and presented under business-type activities.

<sup>(2)</sup> Governmental Accounting Standards Board Statement No. 63 - "Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources and Net Position" renamed net assets to net position effective for the year ended December 31, 2012.

COUNTY OF SULLIVAN, NEW YORK Fund Balances of Governmental Funds Last Ten Fiscal Years

2004	•	Z/X	N/A	N/A	N/A	1.085.431	30,808,396	31,893,827		A/N	Y/N	Y / N	V/N	981 009		4.363.364	(8.242.120)		(3,278,620)	28,615,207
2005	ŧ	N/A	Z/A	( V Z	Y Z	1.208.140	25,937,714	27,145,854		A/Z	Z/X	. ∀     X		265.936		6.109.935	(5,300,734)		1,075,137	28,220,991
<u>2006</u>	t	N/A	A/N	N/A	\ \\ \\ \\ \\ \\ \\ \\ \\ \\ \\ \\ \\ \	1.656.142	23,743,431	25,399,573		A/X	N/A	N/A	A/N	462.147		7.207.642	(4,252,474)	p ch	3,417,315	28,816,888
2007	•	Y/A	N/A	N/A	Z/X	2,264,316	22,114,837	24,379,153		K/N	A/A	K/X	E/Z	1.295.563		7.794.061	3,051,398		12,141,022	36,520,175
2008 (1)	ī	<b>∀</b> /Z	N/A	A/N	Z/Z	1.066.049	19,802,670	20,868,719		Υ/Z	V/Z	Y/Z	Y/Z	883,358		2,683,499	1,314,486		4,881,343	25,750,062
2009	ľ	N/A	N/A	N/A	N/A	1,983,965	17,870,045	19,854,010		N/A	N/A	N/A	N/A	1,160,991		2,406,397	(6,246,400)		(2,679,012)	17,174,998
2010	•	K/N	N/A	A/N	N/A	1,164,799	23,297,252	24,462,051		N/A	N/A	N/A	N/A	976,711		3,741,696	(5,805,546)		(1,087,139)	23,374,912
2011 (2)	1 6	554,732	11,914,377	7,925,968	2,737,515	N/A	N/A	23,132,592		675,000	691,527	3,123,551	(9,282,628)	N/A		N/A	N/A		(4,792,550)	18,340,042
2012	1 6	850,57	9,694,504	1,116,190	12,837,110	N/A	N/A	24,422,862		N/A	926,902	2,833,070	(2,287,518)	N/A		N/A	N/A		1,472,454	25,895,316
2013	\$ 4,865,391	1/3,434	13,503,770	1,349,150	7,017,360	Y/A	N/A	\$ 27,509,105		N/A	849,658	3,569,924	(4,258,647)	N/A		N/A	N/A		\$ 160,935	\$ 27,670,040
Year Ended December 31, General fund:	Nonspendable Restricted	Near Icea	Committed	Assigned	Unassigned	Reserved	Unreserved	Total general fund	All other governmental funds:	Nonspendable	Restricted	Assigned	Unassigned	Reserved	Unreserved, reported in:	Special revenue funds	Capital projects funds	Total all other	governmental funds	Total governmental funds \$ 27.670.040

<sup>(1)</sup> The activities of the Sullivan County Tobacco Securitization Corporation that had previously been reported under governmental activities have been reclassified and presented under business-type activities.

Governmental Accounting Standards Board Statement No. 54 - "Fund Balance Reporting and Governmental Fund Type Definitions" changed the categories of fund balance effective for the year ended December 31, 2011. (2)

COUNTY OF SULLIVAN, NEW YORK Changes in Fund Balances of Governmental Funds Last Ten Fiscal Years

<u>2005</u>	34,818,413 33,121,378 4,986,308 5,591,009 34,938,013 31,367,221 29,497,650 29,092,565 2,088,739 1,982,438 1,459,243 17,756 1,037,716 1,971,468 2,037,193 21,489,204 23,353,430 17,481,663 17,563 163		4,704,382 4,428,898 16,618,702 15,685,723 21,580,429 20,963,947 19,482,496 20,431,971 54,279,496 57,023,330 2,868,091 2,610,564 6,735,576 7,564,477	-	9,790,000
2006	39,239,740 34 5,542,254 4 35,795,876 34 27,309,505 29 2,022,047 2 2,021,199 1 37,795 306,064 2,122,255 1 1,803,156 1 1,803,156 1 1,803,156 1 1,803,156 1 1,803,156 1 1,803,156 1		4,984,706 20,244,415 16,25,65,624 19,166,587 52,402,446 3,095,789 6,863,167 6	-	5,055,000 9, 5,055,000 9, -20,125,302 16, (22,534,864) (19, -2,645,438
2007	41,745,084 5,366,993 38,394,175 26,880,981 3,272,524 2,099,706 32,645 282,150 1,327,946 1,875,982 19,120,046	4,379,722	5,125,116 21,656,492 23,787,895 23,687,474 51,207,103 2,923,233 6,139,977	4,933,700 3,247,355 7,189,972 172,412,853	15,515,000 - 6,106,908 (6,303,197) 27,179,038 (27,946,338) 612,000 15,163,411
2008(1)	39,863,381 5,252,252 39,691,935 24,753,634 2,162,156 956,458 44,590 217,220 1,180,834 1,782,203 28,109,378	3,288,754 165,284,454 23,139,969	5,267,829 21,521,334 24,627,930 21,254,149 52,378,731 3,112,943 6,057,828	4,880,524 2,474,081 7,756,734 172,472,052	18,056,305
2009	42,132,012 6,318,080 35,766,177 26,319,095 2,274,525 418,700 29,860 336,312 397,610 1,667,981 22,501,577 21,700,290	22,964,458	5,534,475 20,924,956 23,238,111 16,913,655 57,380,014 3,097,943	5,016,457 2,361,233 8,983,636 174,159,502	20.887,654
2010	49,825,309 6,633,477 35,304,348 30,944,301 1,966,413 347,208 25,910 313,712 177,224 11,083 19,793,237 24,573,646	3,301,136 173,217,004 23,021,148 5,500,350	5,307,230 22,948,855 22,938,752 17,717,903 53,135,382 3,108,254 8,615,212	5,089,763 2,238,712 20,831,316 184,696,547	17,185,000 494,457 - 24,388,607 (24,388,607) - 17,679,457
2011	47,403,913 7,606,522 35,103,619 32,498,904 1,900,270 257,747 33,600 253,020 49,790 12,801 19,532,927 20,841,709	3,360,287 168,865,109 23,091,977 5,317,421	2,731,421 22,739,389 23,44,003 17,221,839 55,167,983 3,194,231 8,758,568	6,163,806 3,194,187 6,096,810 174,393,214	27,835,452 (27,342,217)
2012	51,466,856 8,463,919 36,226,594 32,633,592 1,741,864 1,742,24 30,541 497,936 573,178 13,264 18,631,685 20,569,698	23,036,459 23,036,459 5,207,188	22,977,188 22,979,002 23,150,414 16,992,170 56,711,538 3,289,795 8,575,046	8,988,877 2,557,391 6,651,897 178,229,777	9,495,000 113,897 - 26,002,934 (26,303,555) 2,045,850 11,354,126 7 555 774
<u>2013</u>	\$ 53,786,165 9,313,959 36,206,602 31,608,948 1,948,855 180,743 25,467 322,034 610,247 2,810 20,360,548 18,420,941	23,002,054	23,787,705 23,063,104 23,063,104 16,132,885 55,052,400 3,129,855 8,828,785	9,332,285 2,179,008 6,297,006 176,353,821	2,639,088 17,880,000 (20,330,062) 24,558,828 (25,112,590) 2,200,000 1,835,264
<u>Year Ended December 31.</u> Revenue:	Real property taxes Other real property tax items Non-property tax items Departmental income Intergovernmental charges Use of money and property License and forfeitures Sale of properly and compensation for loss Interfund revenues State aid Federal aid	Expenditures:  Current:  General government support Education	Public safety Health Transportation Economic assistance and development Culture and recreation Home and community service Debt service:	Principal Interest Capital outlay Total expenditures Excess of revenues over (under) expenditures	Other financing sources (uses):  Bonds issued Issuance premium Refunding bonds issued Payments to refunded bond escrow agent Transfers in Transfers out Bond Anticipation Notes redeemed from appropriations Total other financing sources (uses) Net change in fund balances

<sup>(1)</sup> The Activities of the Sullivan County Tobacco Securitization Corporation that had previously been reported under governmental activities have been reclassified and presented under Business-type activities.

County of Sullivan, New York Tax Revenue by Source, Governmental Funds, Last Ten Fiscal Years

Fiscal Year	Real Property	Sales	Room Occupancy	E-911	Off-Track Betting	Mortgage	Total
2004	\$ 33,121,378	30,050,017	344,657	204,667	542.294	225,586	64 488 599
2005	34,818,413	31,718,350	341,287	286,974	829,907	1.761.495	69 756 426
2006	39,239,740	32,317,343	305,244	305,153	981,924	1.886,212	75,035,616
2007	41,745,084	34,955,732	549,668	308,767	761,338	1.827,296	80,147,885
2008	39,863,381	36,412,777	635,613	313,009	697,269	1,102,903	79,024,952
2009	42,132,012	33,133,253	599,376	303,821	518,746	711,371	77,398,579
2010	49,825,309	32,605,248	749,105	282,018	576,753	533,659	84.572.092
2011	47,403,913	32,911,401	558,728	310,179	325,031	476,223	81,985,475
2012	51,466,856	34,034,864	629,009	291,465	323,316	469,369	87,214,880
2013	53,786,165	33,793,427	619,352	286,122	265,550	689,150	89,439,766
Change 2004 - 2013	62%	34%	61%	39%	-52%	205%	25%

Note: A county mortgage tax of .5% was implemented in 2004 In June of 2007 the county portion of sales tax was raised from 3.5% to 4% and room occupancy tax increased from 2% to 5% of taxable room rentals.

County of Sullivan, New York Assessed Value and Estimated Actual Value of Taxable Property, Last Ten Fiscal Years

Taxable Assessed Value as a Percentage of Full Value	80.41%	78.52%	72.71%	29.70%	53.35%	54.19%	48.23%	29.79%	64.54%	62.61%
Estimated Full Assessed Value	5,111,011,258	5,614,658,242	6,339,748,599	7,991,235,969	9,318,389,821	9,804,980,597	11,041,711,351	9,087,396,624	8,423,392,565	8,120,649,757
County Tax Rate Per Thousand	14.99	16.23	22.26	18.36	18.68	20.02	21.08	21.73	22.34	25.27
Total Taxable Assessed Value	4,109,613,931	4,408,516,099	4,609,724,815	4,770,914,880	4,971,499,366	5,313,026,469	5,324,922,897	5,433,016,451	5,436,125,192	5,084,380,624
Less Exempt Property	976,801,980	1,040,751,059	1,088,399,418	1,131,444,333	1,144,119,965	1,146,947,631	1,308,569,208	1,391,241,016	1,403,003,715	1,419,105,652
Railroad Property	34,743,322	34,243,322	•	ŀ	1	•	1	•	1	ŀ
Utility Property	174,378,140	127,426,290	131,202,671	130,804,208	126,864,212	119,912,271	114,378,957	115,187,844	114,300,718	112,393,145
Special Franchise Property	79,768,574	78,351,069	77,490,984	57,381,750	53,071,515	53,082,965	60,821,640	66,046,153	72,095,385	74,964,935
State Property	24,868,720	26,226,610	25,889,077	25,713,850	25,588,520	25,681,290	25,236,574	25,273,775	25,382,375	25,557,665
Residential and Commercial Property	\$ 4,772,657,155	5,183,019,867	5,463,541,501	5,688,459,405	5,910,095,084	6,261,297,574	6,433,054,934	6,617,749,695	6,627,350,429	6,642,143,138
Fiscal Year Ended Dec 31,	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013

Source: Sullivan County tax rolls for assessed values by type.
Sullivan County Legislative resolution for estimated actual full value.
Sullivan County tax abstracts for direct tax rates.

Note: Both direct tax rates and Assessed value percentages are average values. Sullivan County consists of 15 Towns with various equalization rates necessitating an average rate for all.

County of Sullivan, New York County Property Tax Rates By Town (Per \$1,000 of Assessed Valuation) Last Ten Fiscal Years

	2013	2012	2011	2010	2009	2008	2007	2006	2005	2004
Town of Bethel	11.06	10.48	10.57	11.26	10.72	9.68	8.72	7.72	7.53	6.84
Town of Callicoon	11.15	10.92	10.26	10.09	10.12	9.43	8.81	7.08	6.93	6.72
Town of Cochecton	9.26	8.09	7.51	7.98	7.96	7.40	7.58	7.32	7.02	7.01
Town of Delaware	10.61	9.87	9.72	9.58	9.85	8.99	8.93	8.09	7.53	6.85
Town of Fallsburg	11.15	10.75	10.92	10.36	10.02	9.62	9.11	8.44	8.38	7.28
Town of Forestburgh	71.19	66.14	62.15	59.6	63.55	58.48	52.93	48.37	40.45	37.58
Town of Fremont	9.62	9.29	8.54	7.95	8.07	7.76	7.79	7.34	6.74	6.62
Town of Highland	7.51	6.65	6.57	6.81	4.92	4.73	5.32	5.84	6.51	6.41
Town of Liberty	9.07	8.43	8.16	8.08	7.86	7.65	7.62	7.16	7.28	96.9
Town of Lumberland	6.83	90.9	5.47	5.08	4.94	4.74	5.32	5.87	5.55	5.28
Town of Mamakating	11.26	10.23	10.37	10.95	10.76	10.47	10.41	68.6	9.31	8.83
Town of Neversink	179.4	160.96	148.45	141.64	125.12	117.19	118.7	188.93	109.04	98.39
Town of Rockland	10.77	9.52	9.29	9.29	9.14	8.57	8.01	7.49	7.18	6.75
Town of Thompson	8.58	7.72	7.61	7.81	7.47	6.50	6.59	6.16	6.47	6.74
Town of Tusten	11.66	10.50	10.38	9.67	9.74	9.02	9.57	8.24	7.55	6.58
Average County Tax Rate	10.68	9.79	9.79	9.56	90.6	8.47	6.12	7.44	8.04	8.22

The fifteen towns within the county have varing equalization rates on assessed valuations, ranging from 4.00% to 100%, resulting in differing county tax rates.

Average county tax rates are a weighted average

County of Sullivan, New York
Property Tax Rates - All Direct and Overlapping Governments
(Per \$1,000. of Assessed Valuation)
Last Ten Years

	2013	2012	2011	2010	5009	2008	2007	2006	2005	2004
County Tax Rate	\$6.83 - \$179.4	\$ 6.06 - \$ 160.96	\$5.47 - \$148.45	\$5.08 - \$141.64	\$4.92 - \$125.12	\$4.73 - \$117.19	\$5.32-\$118.70	\$5.84-\$188.93	\$5.55-\$109.04	\$5.28 - \$98.39
Town Rates										
Bethel	8.89	8.62	8.35	\$8.08	\$7.92	\$7.70	\$7.52	\$7.18	\$6.46	\$6.21
Callicoon	6.98	6.8	6.81	\$6.33	\$6.11	\$7.99	\$5.78	\$5.61	\$5.05	\$4.36
Cochecton	7.22	7.23	7.12	\$7.04	\$7.03	\$6.92	\$6.69	\$6.52	\$6.42	\$6.24
Delaware	9.6	9.5	9.57	\$9.26	\$9.25	\$8.61	\$9.26	\$8.67	\$8.33	\$7.60
Fallsburg	6.94	6.82	6.65	\$6.20	\$5.76	\$12.40	\$5.58	\$5.41	\$4.68	\$4.30
Forestburgh	6.04	5.98	5.83	\$58.91	\$57.25	\$58.05	\$57.14	\$54,63	\$51.30	\$41.47
Fremont	5.18	5.1	5.13	\$5.14	\$5.23	\$4.94	\$4.62	\$4.57	\$4.58	\$4.09
Highland	4.64	4.59	4.66	\$4.59	\$3.32	\$3.39	\$3.81	\$3.91	\$4.43	\$4.42
Liberty	96.9	96.9	6.88	\$6.70	\$6.64	\$9.78	\$6.32	\$6.24	\$5.88	\$5.57
Lumberland	7.34	7.39	7.33	\$6.39	\$5.93	\$6.21	\$6.72	\$6.79	\$6,65	\$5.58
Mamakating	4.45	4.26	4.14	\$4.09	\$4.03	\$5.07	\$3.33	\$2,69	\$2.70	\$2.86
Neversink	114.42	110.65	109.03	\$105.27	\$103.57	\$103.23	\$99.37	\$94.02	\$91.68	\$86.02
Rockland	9.59	9.22	8.78	\$8.15	\$7.90	\$7.29	\$6.04	\$5.50	\$6.18	\$5.85
Thompson	3.24	2.68	1.75	\$1.85	\$1.81	\$2.29	\$2.22	\$2.18	\$2.04	\$2.56
Tusten	11.21	11.07	11.21	\$10.92	\$10.97	\$10.04	\$9.16	\$8.61	\$8.28	\$6.72
Village Rates										
Bloomingburg	5.99	6.71	6.71	6 93	87.88	\$7.04	\$7.88	\$7.60	\$7.80	96 33
Jeffersonville	6 14	6.14	900	00.5	9 6	r (c)	00.5	00.7	60.79	90.52
todi.	5 6	<u> </u>	66.7	88.0	70.04	80.04 40.04	\$4.65	\$4.40	\$4.20	\$4.00
Liberty	21.55	21.44	21.16	20.99	\$20.50	\$20.10	\$19.63	\$19.08	\$20.46	\$19.53
Monticello	22.08	21.66	21.27	21.27	\$20.64	\$20.35	\$20.35	\$20.63	\$19.64	\$19.99
Woodridge	17.69	17.26	16.91	14.95	\$13.25	\$13.25	\$12.50	\$12.50	\$11.51	\$11.51
Wurtsboro	6.23	6.22	6.22	5.95	\$5.84	\$5.43	\$5.13	\$5.04	\$5.04	\$4.74
School District Rates	\$13.77 - \$743.28	\$ 13.44 - \$ 610.26	\$13.01 - \$661.01	\$13.44-\$610.26	\$12.82 - \$578.94	\$12.39 - \$533.26	\$12 44-\$527 08	\$14 71-\$544 76	\$15 17-\$618 21	\$15.00-\$495.42
							)	) -		7t-00-0
Fire District Rates	\$.30 - \$41.69	\$ .19 - \$ 41.63	\$.31-\$41.95	\$.32-\$39.35	\$.29 - \$34.41	\$.29 - \$33.44	\$.26-\$53.60	\$.31-\$54.19	\$.22-\$35.97	\$.31-\$36.46
Sewer District Rates	\$.35 - \$1,311.48	\$ .36 - \$ 1,273.04	\$.12-\$1255.65	\$2.89-\$1535.74	\$2.95 - \$1183.51	\$2.99 - \$1152.36	\$3.84-\$1181.33	\$4.25-\$1047.23	\$4.19-\$914.38	\$4.01-\$833.45
Other Special District Rates	\$.04 - \$267.68	\$.04 - \$ 10.15	\$.03-\$11.56	\$.01-\$12.05	\$.06 - \$12.12	\$.02 - \$10.91	\$.02-\$4.84	\$.06-\$11.01	\$.06-\$11.71	\$.07-\$13.07

Equalization rates vary by town making it necessary to present the county tax rate as a range Village rates supplied by appropriate village All other rates available through the Sullivan County Treasurer Note: 8

County of Sullivan, New York Principal Property Tax Payers, Current Year and Ten Years Ago

Taxpayer	2013 Taxable Assessed Value	Rank	Percentage of Total County Taxable Assessed Value	2004 Taxable Assessed Value	Rank	Percentage of Total County Taxable Assessed Value
NYSEG	94,550,587	<del></del>	1.856%	97,978,135	<del></del>	2.33%
Orange & Rockland	29,212,894	7	0.573%	55,318,619	က	1.32%
State of NY	24,553,835	က	0.482%	23,785,270	4	0.57%
Verizon	23,038,428	4	0.452%	4,500,000	တ	0.11%
Catskill Devel	20,449,200	5	0.401%	18,544,150	2	0.44%
City of NY	18,326,350	9	0.360%	7,025,000	œ	0.17%
Kutshers's	11,000,000	7	0.216%	11,200,000	9	0.27%
Thompson Station, Inc	10,567,700	∞	0.207%	61,334,539	7	1.46%
Wal-Mart Real	10,000,000	თ	0.196%	8,242,524	7	0.20%
Eagle Creek	9,526,694	10	0.187%	2,320,000	9	0.06%
Citizens	7,600,268	7	0.149%			
	258,825,956		2.08%	290,248,237		6.93%

Source: Sullivan County Treasurer's Office

County of Sullivan, New York Property Tax Levies and Collections Last Ten Fiscal Years

Percent of Adjustments To To Levy	%86.0	-0.18%	0.47%	0.39%	0.76%	0.81%	%69.0	0.64%	0.38%	0.37%
Percent of Delinquent Taxes To Levy	0.24%	0.20%	0.25%	0.27%	0.86%	2.23%	5.05%	9.50%	8.40%	8.28%
Outstanding Delinquent Taxes	200,281	183,028	243,276	282,173	925,263	2,600,449	6,418,217	12,210,464	11,070,983	11,446,376
Percent of Total Tax Collections To Levy	98.77%	86.66	99.28%	99.34%	98.38%	%96`96	94.26%	89.86%	91.22%	91.35%
Total Tax Collections	81,137,097	90,218,924	96,245,632	102,656,737	106,014,172	112,925,249	119,734,783	115,494,805	120,232,275	126,253,644
Delinquent Tax Collections	13,288,584	13,536,840	13,838,145	15,390,939	16,426,414	16,346,161	15,753,484	10,332,550	11,512,868	11,440,877
Cancellations and Adjustments	807,254	(164,036)	452,509	404,904	816,133	940,061	872,621	817,367	499,014	506,953
Percent ( of Levy Collected	82.60%	84.98%	85.01%	84.44%	83.14%	82.92%	81.86%	81.82%	82.49%	83.07%
Current Tax Collection	67,848,512	76,682,085	82,407,487	87,265,798	89,587,757	96,579,088	103,981,298	105,162,255	108,719,407	114,812,766
Total Tax Levy	\$82,144,632	90,237,917	96,941,417	103,343,814	107,755,568	116,465,759	127,025,621	128,522,636	131,802,271	138,206,973
Fiscal Year	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013

Current Tax Collection reflects amount collected before the end of the Town Tax Collector's collecting period.

Cancellations & Adjustments reflects the amount removed in the calendar year regardless of the year the taxes were levied.

Adjustments also includes 5% penalty added to original tax upon close of town warrant.

Delinquent and Total Tax Collections reflect collections through December 31 for each year levied.

County of Sullivan, New York Ratios of Oustanding Net Debt by Type Last Ten Fiscal Years

	Per Capita	955 1,069 1,051 1,064 1,125 1,344 1,266 1,143 1,057
	Population	74107 76539 76588 76588 76189 75828 77547 76900 76818
	Percentage of Per Capita Income	0.041% 0.037% 0.038% 0.040% 0.039% 0.041% 0.046% 0.046%
	Per - Capita Income	28,825 29,901 30,412 31,490 31,490 34,613 37,416 39,038 40,258
	Total Net Primary Government	70,793,786 81,825,985 80,519,404 79,385,711 81,078,699 85,340,182 104,239,835 97,390,245 87,776,213
	Less Debt Service Funds	27,501 173,641 415,494 421,271 112,060 100,894 27,962 20,551 13,702 3,580
	Total Primary Government	70,821,287 81,999,626 80,934,898 79,806,982 81,190,758 85,441,076 104,267,797 97,410,796 87,789,915
ivities	ACC m Bond C Anticipation Notes G	1,130,000
Business-Type Activities	Long-Ter SCTAS( Bonds	16,185,000 15,915,000 15,625,000 15,310,000 14,930,000 14,090,000 13,340,000 12,945,000
Busi	Long-Term ACC Bonds	1,779,255 1,442,786 1,110,805 793,092 462,383 139,158 120,650 102,456 84,603 66,973
	TAX Anticipation Notes	8,000,000 9,000,000 13,000,000 10,000,000 9,500,000
	Bond Anticipation Notes	14,015,000 18,825,000 16,725,000 4,725,000 11,700,000 13,695,000 19,880,000 15,685,000 6,800,000 8,1100,000
ntal Funds	Installment Purchase	811,287 734,626 654,898 571,982 485,758 396,076 302,796 205,796
Governmental Funds	Long-Term General Obligation Bonds	\$38,030,745 45,082,214 46,819,195 58,406,908 53,612,617 48,685,842 60,874,351 54,807,544 57,460,397 49,333,027
	Fiscal Year	2004 2005 2006 2007 2008 2010 2011 2012 2013

### County of Sullivan, New York Direct and Overlapping Governmental Debt As of December 31, 2013

	Total Debt Outstanding	Excludable Debt	Net Debt	Percentage of Total Debt
Town of Bethel	\$ 6,897,557	_	6,897,557	2.60%
Town of Callicoon	734,162		599,731	0.28%
Town of Cochecton	-		_	0.00%
Town of Delaware	430,200	273,600	156,600	0.16%
Town of Fallsburg	11,891,276	4,071,965	7,819,311	4.48%
Town of Forestburgh	51,875	-	51,875	0.02%
Town of Fremont	-	· -	-	0.00%
Town of Highland	47,078	-	47,078	0.02%
Town of Liberty	3,715,046		1,565,000	1.40%
Town of Lumberland	9,200	-	9,200	0.00%
Town of Mamakating	-	-	-	0.00%
Town of Neversink	-	<del>-</del>	_	0.00%
Town of Rockland	860,000	•	505,000	0.32%
Town of Thompson	6,952,402	5,852,179	1,100,223	2.62%
Town of Tusten	-	. <u></u>	-	0.00%
Village of Bloomingburg	221,000	221,000	_	0.08%
Village of Jeffersonville	70,000		-	0.03%
Village of Liberty	7,840,725	6,601,318	1,239,407	2.95%
Village of Monticello	3,416,248	468,993	2,947,255	1.29%
Village of Woodridge	7,936,198	7,936,198	-	2.99%
Village of Wurtsboro	1,522,000	-	1,522,000	0.57%
Eldred School District	13,189,699	_	13,189,699	4.97%
Fallsburg School District	15,480,645		15,480,645	5.83%
Liberty School District	29,980,063	-	29,980,063	11.30%
Livingston Manor School District	972,870	-	972,870	0.37%
Monticello School District	31,110,000	-	31,110,000	11.72%
Roscoe School District	2,868,750	-	2,868,750	1.08%
Sullivan West School District	28,720,000		28,720,000	10.82%
Tri-Valley School District	9,351,000	-	9,351,000	3.52%
Total Indirect Debt	184,267,994	28,134,730	156,133,264	69.45%
Sullivan County Direct Debt	81,075,000	9,500,000	71,575,000	30.55%
Total All Debt	\$ 265,342,994	37,634,730	227,708,264	100.00%

**Note:** Debt issued by Sullivan County is direct debt to all property owners within the county.

Towns, villages, and school districts are smaller taxing jurisdictions within the county and their debt is the responsibility of the property owners within those entities.

The percentage of total debt is each entities' proportionate share of total outstanding debt.

**Source:** Debt information is obtained from the towns, villages and school districts within the county. County debt information is provided by the county treasurer's office.

County of Sullivan, New York Legal Debt Margin Information Last Ten Fiscal Years

# Legal Debt Margin Calculation for Fiscal Year 2013

Five Year - Full Valuation Average Full Valuation	8 9	\$ 42,315,661,181						
Debt Limit - 7% of Average Full Value \$ 592,419,257	Э 69	592,419,257						
Total Indebtedness - Serial Bonds and Bond Anticipation Notes Less Exclusions:	↔	57,500,000						
Cash on Hand - Earnings on Investments and Premiums	↔	3,580						
Indebtedness Subject to Debt Limit	€	57,496,420						
(Debt Limit less Net Debt)	69	534,922,837						
		2004	2005	2006	2007	2008	2009	20

		2004	2005	2006	2007	2008	2009	2010	2011	2012	2013
Debt Limit	€	302,192,226	313,140,067	369,480,284	418,676,264	478,441,119	569,605,057	600,291,330	629,359,407	635,250,346	592,419,257
Total Net Debt Applicable to Limit		53,797,499	65,176,359	64,239,506	63,503,729	65,662,940	62,419,106	80,847,038	70,574,449	64,331,298	57,496,420
Legal Debt Margin		248,394,727	248,394,727 247,963,708	305,240,778	355,172,535	412,778,179	507,185,951	519,444,292	558,784,957	570,919,048	534,922,837
Total Net Debt Applicable to the Limit as a Percentage of Debt Limit		17.80%	20.81%	17.39%	15.17%	13.72%	10.96%	13.47%	11.21%	10.13%	9.71%

SOURCE Five Year Full Value taken from Sullivan County Legislative resolution and NYS State Comptroller.

### County of Sullivan, New York Demographic Statistics Last Ten Fiscal Years

Fiscal Year	Population	Personal Income(6) (thousands of dollars)	Per Capita Income (6)	Unemployment Rate (3)
2004	74107 (3)	\$2,170,466	\$28,825	5.30%
2005	76539 (3)	\$2,258,699	\$29,901	4.90%
2006	76588 (3,5)	\$2,308,579	\$30,412	4.90%
2007	76588 (5)	\$2,547,655	\$33,345	5.20%
2008	76189 (5)	\$2,659,432	\$35,007	6.60%
2009	75828 (5)	\$2,687,619	\$34,613	8.80%
2010	77547 (5)	\$2,897,028	\$37,416	9.30%
2011	76900 (5)	\$3,008,994	\$39,038	9.20%
2012	76818 (5)	\$3,091,551	\$40,258	9.60%
2013	76665 (5)	\$3,091,551	\$40,258	8.80%

(1) SOURCE: 1990 Decennial Census, NYS Department of Commerce

(2) SOURCE: New York State Department of Commerce

(3) SOURCE: New York State Department of Labor/ Empire State Development

(4) SOURCE: 2000 Decennial Census, NYS Department of Labor

(5) SOURCE: US Census Bureau

(6) SOURCE: US Bureau of Economic Analysis

Note: Sullivan County Personal Income figures for 2013 are not available as of yet.

County of Sullivan, New York Principal Employers Current Year and Eleven Years Ago

		2013			2002	
Employer	Employees Rank	Rank	Percentage of Total County Employment	Employees	Rank	Percentage of Total County Employment
SDTC THE CENTER FOR DISCOVERY	1504	<del></del>	4.67%	860	ო	3.41%
SULLIVAN COUNTY GOVERNMENT	994	7	3.09%	1260	<del>-</del>	2.00%
CATSKILL REGIONAL MEDICAL CTR	827	က	2.57%	820	4	3.25%
MONTICELLO CENTRAL SCHOOL DIST	671	4	2.08%	700	Ŋ	2.78%
NEW HOPE COMMUNITY INC	625	2	1.94%			
BETHEL WOODS CENTER FOR ARTS	546	9	1.70%	470	∞	1.86%
NYSARC INC/COMMUNITY RSRCE CTR	510	7	1.58%			
IDEAL SNACKS	451	∞	1.40%	460	တ	1.83%
VILLA ROMA RESORT	436	တ	1.35%	435	10	1.73%
SULLIVAN CORRECTIONAL FACILITY	419	10	1.30%			
WOODBOURNE CORRECTIONAL FACILITY	402	<del>-</del>	1.25%	006	7	3.57%
KOHL'S CORP	347	12	1.08%			
ROLLING V BUS CORP	335	13	1.04%			
WALMART	284	4	0.88%	200	7	1.98%
SYDA FOUNDATION				583	9	2.31%
	8,351		25.93%	6,988		27.73%

Source: New York State Department of Labor Source: Sullivan County Treasurers Office

County of Sullivan, New York Full Time County Employees by Function/Program Last Ten Fiscal Years

		Full-Tir	ne Empl	Full-Time Employees by Function/Program as of December 31,	Functio	n/Progra	ım as of	Decemb	er 31,	
Function/Program	2013	2012	2011	2010	2009	2008	2007	2006	2005	2004
General Government Support	175	177	175	180	187	221	171	174	169	177
Education	0	0	0	0	0	0	0	0	0	0
Public Safety	216	212	212	211	228	222	185	191	191	196
Health/Adult Care Center	279	304	291	296	331	326	280	283	280	292
Transportation	94	94	96	94	113	124	127	126	131	124
Economic Assistance & Opportunity	175	168	169	179	212	212	194	214	194	185
Culture & Recreation	34	33	32	32	35	35	18	19	21	20
Home & Community Service	22	24	23	24	29	46	40	42	41	44
Total	995	1010	866	1016	1135	1186	1015	1049	1027	1038

Operating Indicators by Function/Program County of Sullivan, New York Last Ten Fiscal Years

					FISCAL YEAR	YEAR				
Function/Program	2013	2012	2011	2010	2009	2008	2007	2006	2005	2004
Sheriff										
Arrests	1163	1330	1473	1511	1332	1535	1537	1434	2.003	2.068
Traffic Summons	1224	1716	2405	3552	2629	2621	1737	2169	3,193	3,874
DWI Summons	54	49	83	110	102	8	80	80	92	101
Jail									į	
Inmates	1475	1472	1616	1664	1630	1722	1873	1714	1.768	1771
Public Works								•	)	•
Road Paving (miles)	14.7	12.8	14.9	37.2	26.6	19.4	22.9	34.9	14.7	47.3
Road Chip Seal (miles)	0	22.3	29	38.5	0	0	57.4	7.0	52.0	36.5
Bridge Replacement	~	<del></del>	2	2	_	2	9	2	2	5
Bridge Rehabilitation	8	<del></del>	~	4	9	က	0	_	0	2
Parks & Recreation									ı	l
Park & Pavilion Permits	36	58	74	80	89	85	22	59	57	A/N
Lake Superior Attendance	12266	13714	14634	16788	14300	17827	17426	16,647	18,169	13,126
Fort Delaware Attendance	2843	3062	3449	3463	3832	3878	4523	2,977	4,327	3,805
Refuse Collection										
* Refuse Collection (tons per day)	150.00	156.00	153.00	195.00	238.30	209.32	219.29	234.02	257.62	463.18
Recyclables collected (tons per day)	15.00	14.50	13.78	17.95	21.37	16.76	16.86	14.02	13.61	13.04

Refuse Collection

Recyclables collected (tons per day)
Source: Sullivan County DPW/Sullivan County Sheriff's Department \* Refuse Collectior \*Note: Importation at the Landfill stopped during 2004

Importation at the Landfill stopped during 2004. \*Note:

Source: Sullivan County DPW/Sullivan County Sheriff's Department

County of Sullivan, New York Capital Asset Statistics by Function/Program Last Ten Fiscal Years

					FISCAL	YEAR				
Function/Program	2013	2012	2011	2010	2009	2008	2007	2006	2005	2004
Sheriff										
Jail	~	_	_	<del>-</del>	<del></del>	_	•	•	_	-
Vans (prisoner transport) Sheriff Vehicles	ო	2	5	2	7	7	. 2	4	4	. 4
Cars	27	21	21	27	30	28	32	21	21	21
SUV	9	9	∞	7	∞	တ	10	2	က	i m
Pickups	7	2	<b>—</b>	2	7		•	•	,	•
Electric Cars	က	က	က	က	က					
ATV	က	က	က	က	က					
Boat	7	2	7	7	2	2	·	<b>.</b>	Υ-	_
Tatical Vehicle	<del>-</del>	<del></del>	<b>—</b>							
Humvee	_	<del>-</del>								
Public Works										
Roads (miles)	385.2	385.4	385.4	385.4	385.6	386.8	386.7	386.7	386.7	386.7
Traffic Signals	9	10	တ	တ	∞	∞	∞	∞	∞	∞
Flashing Beacons	25	25	25	25	26	26	56	56	26	56
Bridges	401	401	398	400	400	400	400	400	400	400
Park & Recreation										
Park Acres	1572	1572	1572	1550	1550	1550	1550	1550	1550	1550
Playgrounds	7	7	7	7	2	7	2	2	-	-
Refuse Collection										
Landfill Acres	45.8	45.8	45.8	45.8	45.8	45.8	45.8	45.8	42.5	42.5
Transfer Stations	9	9	9	9	2	2	5	5	2	2
Haul Trucks	ဖ	9	9	9	9	4	4	4	9	9

\*Note: 2007 Sheriff Vehicles includes all vehicles not just patrol as previously reported

Source: Sullivan County DPW/Sullivan County Sheriff's Department